

**REQUEST FOR BOARD ACTION**  
**HENDERSON COUNTY**  
**BOARD OF COMMISSIONERS**

**MEETING DATE:** September 3, 2024  
**SUBJECT:** 2045 Comprehensive Plan Implementation Plan  
**PRESENTER:** Janna Bianculli, Senior Planner  
**ATTACHMENTS:** 1. PowerPoint Presentation  
2. 2045 Implementation Plan

**SUMMARY OF REQUEST:**

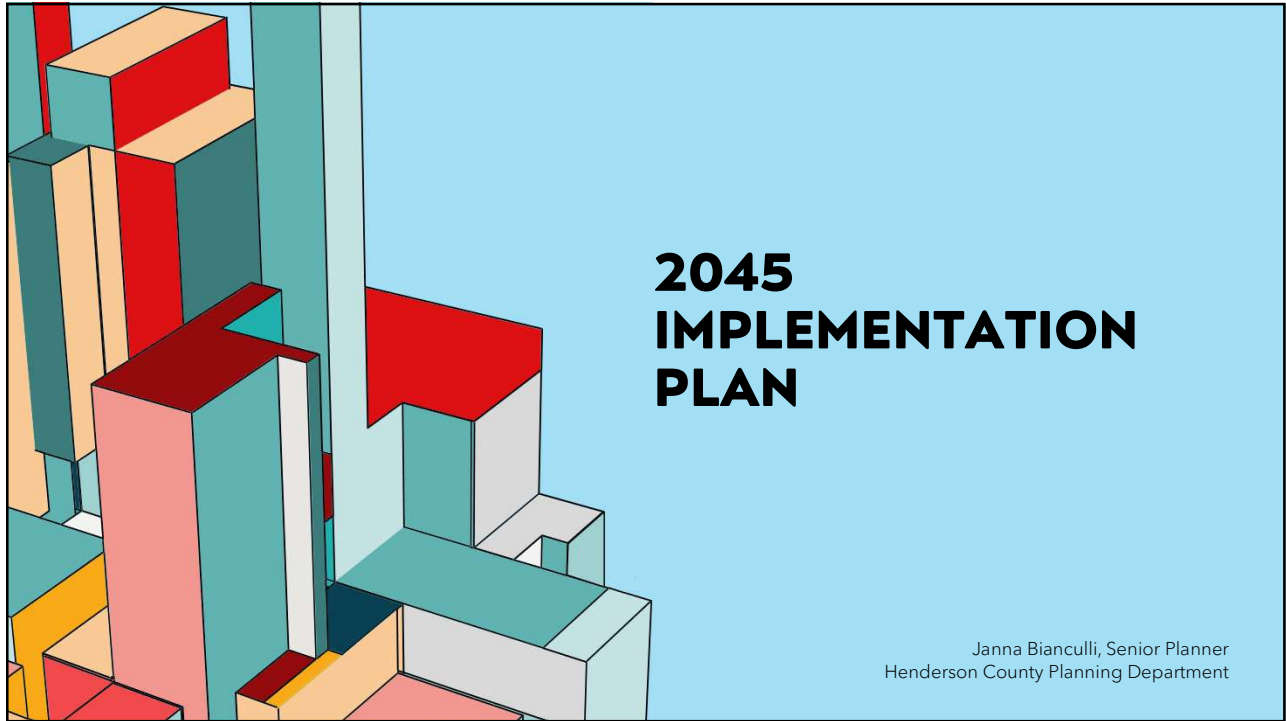
On March 20, 2024, the Board of Commissioners adopted the 2045 Comprehensive Plan. During the drafting of the Comprehensive Plan, staff stated the implementation plan would be created after plan adoption to avoid confusion and prevent unnecessary simultaneous editing. The Implementation Plan is now complete. The plan displays every action step listed in the 2045 Comprehensive Plan in order and by phase and responsible party. The Planning Board unanimously voted to recommend the plan for acceptance at their meeting on July 18<sup>th</sup>.

This document is to be considered a working document that can be amended by the Planning Board and the Board of Commissioners as various changes in the community occur that may pivot the County's priorities. The need for flexibility is why the plan should be "accepted" and not "adopted" like the Comprehensive Plan is. The Board may more easily change the prioritization of activities but will need to amend the Comprehensive Plan to change any content per North Carolina General Statutes.

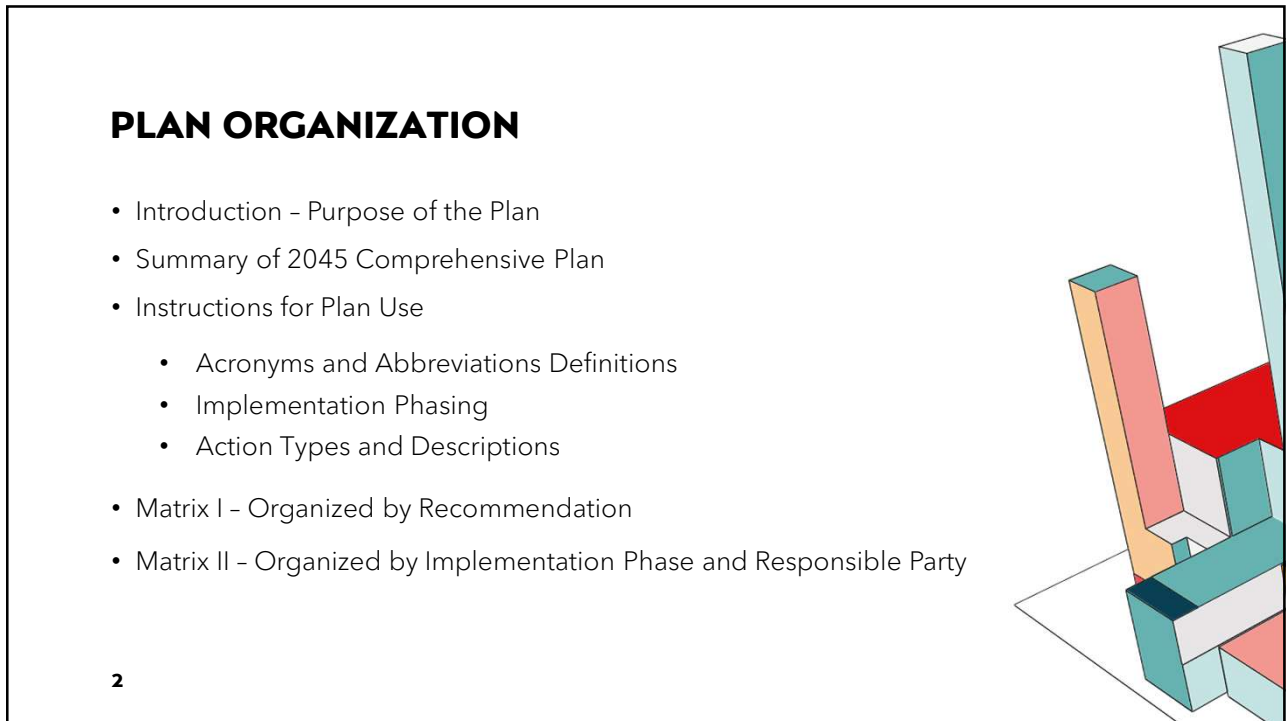
**BOARD ACTION REQUESTED:**

The Board is requested to formally accept the Implementation Plan to continue the process of the 2045 Comprehensive Plan.

**Suggested Motion:** I move to accept the 2045 Implementation Plan as presented.



1



## **PLAN ORGANIZATION**

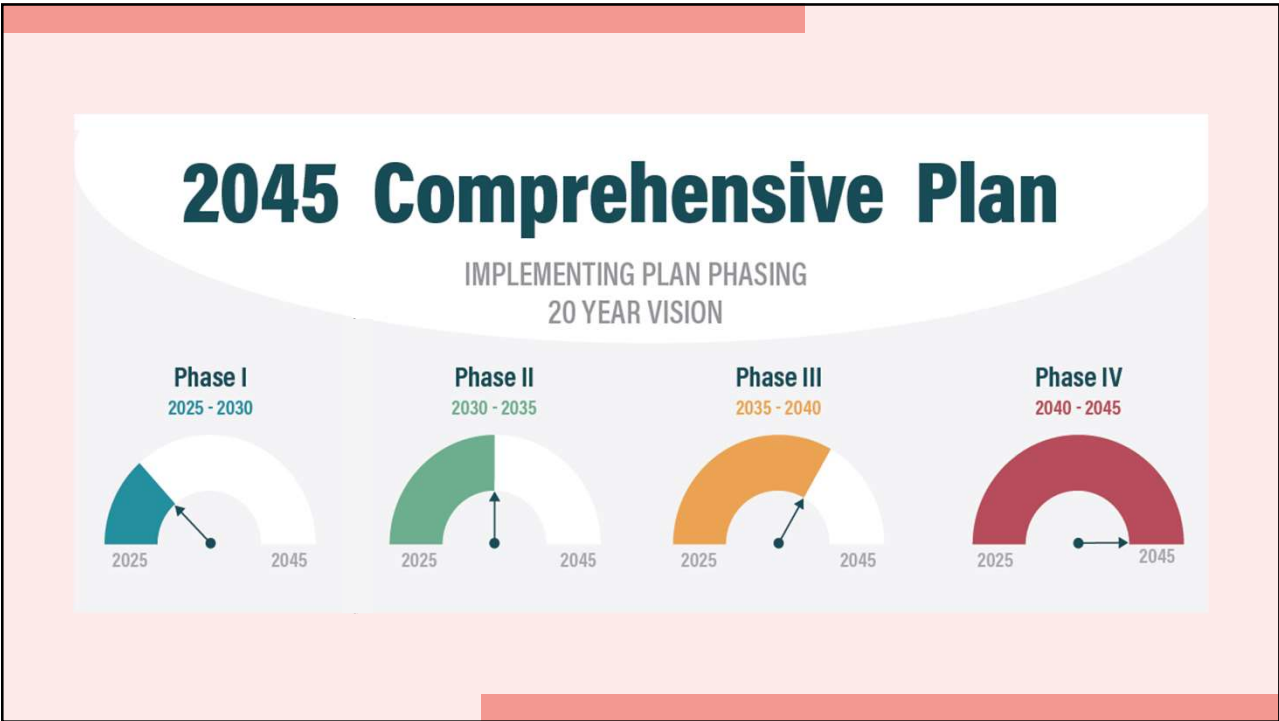
- Introduction - Purpose of the Plan
- Summary of 2045 Comprehensive Plan
- Instructions for Plan Use
  - Acronyms and Abbreviations Definitions
  - Implementation Phasing
  - Action Types and Descriptions
- Matrix I - Organized by Recommendation
- Matrix II - Organized by Implementation Phase and Responsible Party

2

2

| ACTION TYPE             | DESCRIPTION   |
|-------------------------|---|
| Study/Plan              | Studies, plans, evaluations, research into options inventories, pilot projects                                  |
| Development Regulations | Zoning, codes, ordinance-related; site planning and development   |
| Coordination/Outreach   | Convening and coordinating; educating, promoting, marketing, lobbying (non-partisan)                            |
| Financial               | Issues of funding and financing   |
| Program/Organization    | Programmatic changes/additions; development of new tools, processes, and programs; creation of new institutions |

3



4

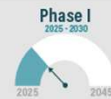
# MATRIX I

| ACTION STEP  | COORDINATING RESOURCES               | RESPONSIBLE PARTY | TARGET COMPLETION PHASE | ACTION TYPE             | LEVEL OF ACTION |
|--|--------------------------------------|-------------------|-------------------------|-------------------------|-----------------|
| <b>Rec 1.2: Use available zoning tools to encourage context-appropriate rural businesses.</b>  |                                      |                   |                         |                         |                 |
| A: Continue to allow for administrative approval for small to medium-scale uses that meet basic standards in rural areas (e.g. AG on FLUM).                        | County Staff                         | Planning Board    | Ongoing                 | Development Regulations | Local           |
| B: Modify thresholds for administrative approval requirements for certain types or sizes of new nonresidential uses.   | County Staff                         | Planning Board    | Phase I                 | Development Regulations | Local           |
| C: Collaborate with the Henderson County Partnership for Economic Development to encourage redevelopment of underutilized industrial and/or commercial properties. | The Partnership                      | BOC               | Phase IV                | Coordination/ Outreach  | Local           |
| D: The size and intensity of uses in Neighborhood Anchors should be evaluated to maintain the local business economy.  | The Partnership, Chamber of Commerce | Planning Board    | Phase I                 | Development Regulations | Local           |

5

5

# MATRIX PART II



## PHASE I

| REC. | ACTION STEP   | COORDINATING RESOURCES               | RESPONSIBLE PARTY | ACTION TYPE             | LEVEL OF ACTION |
|------|---|--------------------------------------|-------------------|-------------------------|-----------------|
| 1.1  | F: Ensure zoning districts around Neighborhood Anchors and Community Centers allow, by right, consistent land uses.   | County Staff                         | Planning Board    | Development Regulations | Local           |
| 1.2  | B: Modify thresholds for administrative approval requirements for certain types or sizes of new nonresidential uses.  | County Staff                         | Planning Board    | Development Regulations | Local           |
| 1.2  | D: The size and intensity of uses in Neighborhood Anchors should be evaluated to maintain the local business economy. | The Partnership, Chamber of Commerce | Planning Board    | Development Regulations | Local           |
| 2.1  | E: Continue to allow for a flexible approach to rural business development.   | Chamber of Commerce                  | Planning Board    | Development Regulations | Local           |

6

6



## PLANNING BOARD

- Discussed versions of the plan over the course of three meetings.
- Advised staff to create a second matrix that organizes the action steps by plan phase as well as by who the responsible party is.
- At its July 18<sup>th</sup> meeting, the Planning Board voted unanimously to recommend the Implementation Plan for Board of Commissioner acceptance .

7



7



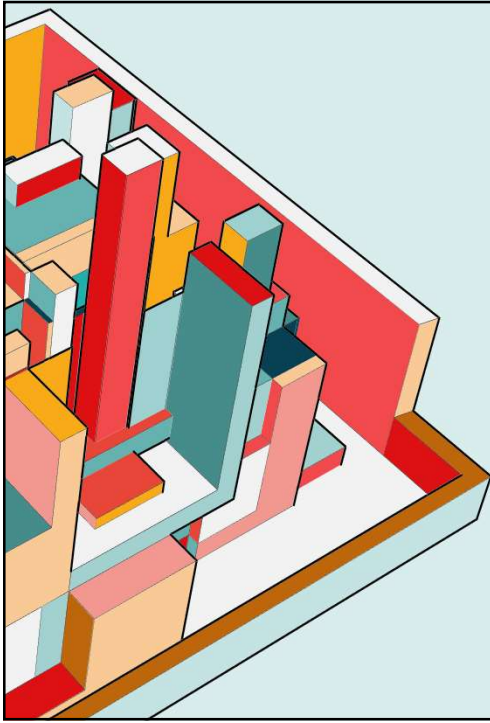
## NEXT STEPS

- The Board must accept the plan to move forward.
- Staff will submit action items to “responsible parties” for their review.
- Responsible parties will prioritize action steps within each phase and submit them to staff for internal tracking.

8



8



# QUESTIONS & DISCUSSION

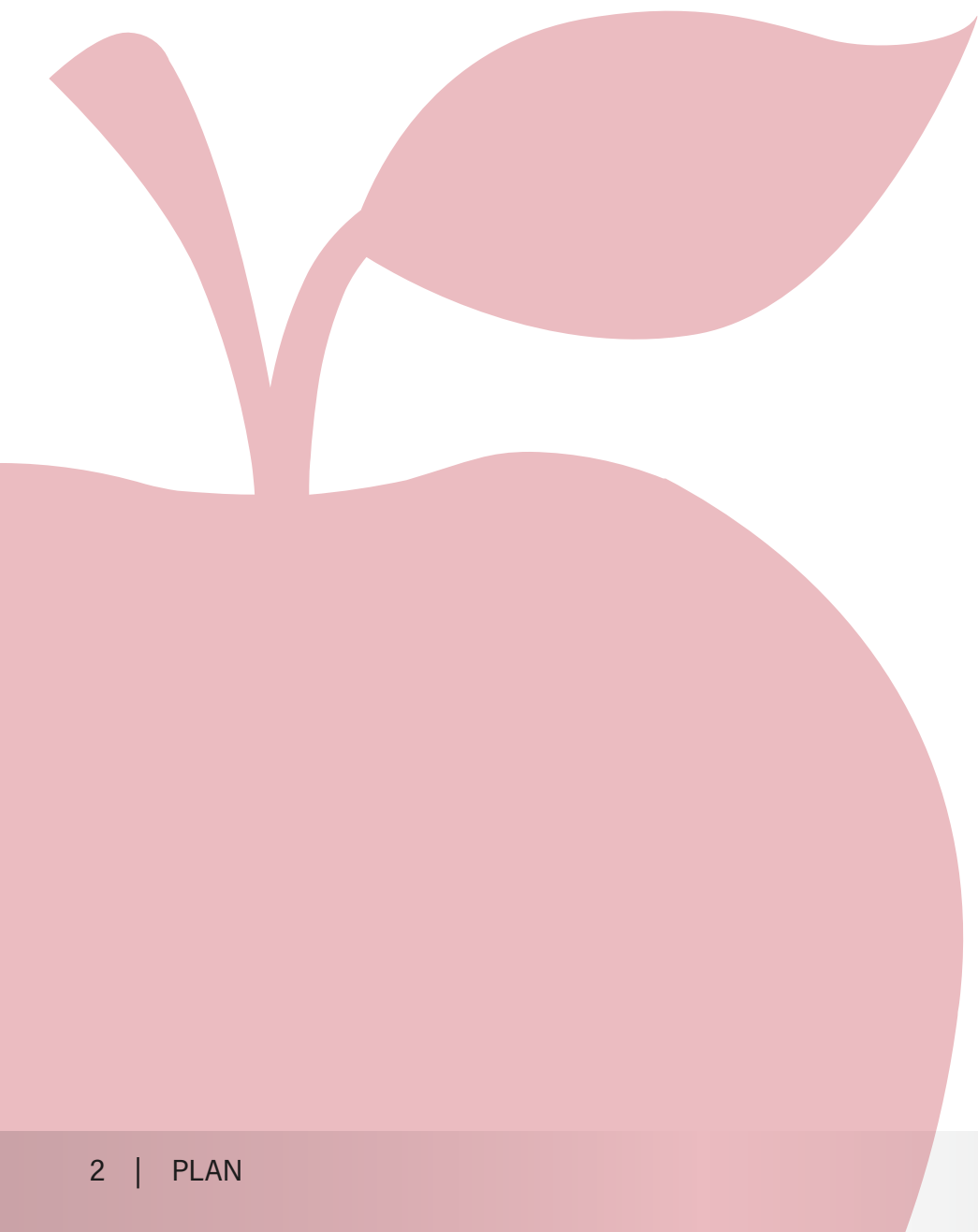
# IMPLEMENTATION PLAN



Henderson County

COMPREHENSIVE PLAN

# IMPLEMENTATION PLAN FOR THE 2045 COMPREHENSIVE PLAN ADOPTED MARCH 20, 2024



*Cover page photos:  
Left: Skytop Orchard, TDA Photos  
Top Right: Big Hungry River, Jake Petrosky  
Bottom Right: Henderson County  
Courthouse, Sam Dean*



# TABLE OF CONTENTS

|  |           |
|--|-----------|
| <b>SUMMARY . . . . .</b>                         | <b>5</b>  |
| Implementation Plan . . . . .                    | 6         |
| 2045 Comprehensive Plan . . . . .                | 6         |
| How to Use This Plan . . . . .                   | 8         |
| <b>MATRICES . . . . .</b>                        | <b>11</b> |
| Matrix I: Recommendation Matrix . . . . .        | 12        |
| Matrix II: Implementation Phase Matrix . . . . . | 36        |



# SUMMARY

Implementation Plan

2045 Comprehensive Plan

How to Use This Plan



# IMPLEMENTATION PLAN

## 2045 COMPREHENSIVE PLAN

### SUMMARY OF IMPLEMENTATION

**The 2045 Comprehensive Plan was adopted by the Henderson County Board of Commissioners on March 20, 2024.**

The adoption of this Comprehensive Plan is the first step in the implementation process. Now that the plan goals, recommendations, and action steps are finalized, an implementation matrix can be crafted to prioritize the steps to accomplish the outcomes of this 20-year plan. Although many of the recommendations will take years to complete, some actions are priorities for Phase I, like amending the Land Development Code (LDC).

Zoning is the primary tool for implementing the Comprehensive Plan's policies, particularly the Future Land Use Map. Maintaining consistency between the County's Land Development Code and the 2045 Comprehensive Plan is vital to ensure that regulations facilitate, and do not prevent, the implementation of Plan outcomes and goals. Updating the LDC will take many months to complete if done correctly and with the proper public involvement.

Whereas the Comprehensive Plan has a 20-year horizon, the Implementation Plan will provide guidance for specific action items and implementation roles and responsibilities over four periods, each five years long. This phasing allows the Implementation Plan to be updated at regular intervals in response to unanticipated opportunities and challenges and to support the long-term vision and goals of the Comprehensive Plan.

In the Implementation Plan Matrix, each of the Plan's action items is assigned to a responsible party and given a time frame for targeted completion. There is also coordinating resources, action types, and action levels listed for each step. All of the actions listed in the Action Plan Matrix are

excerpted from the elements of the Plan and the reader is advised to consult the relevant section for more information and context. The matrix is a mechanism to make decisions, create accountability, and measure the progress of plan implementation.

For the 2045 Comprehensive Plan to be an effective tool for guiding the County's land use vision for the next 20 years, it must be implemented in a deliberate manner with a focus toward achieving the three main outcomes:

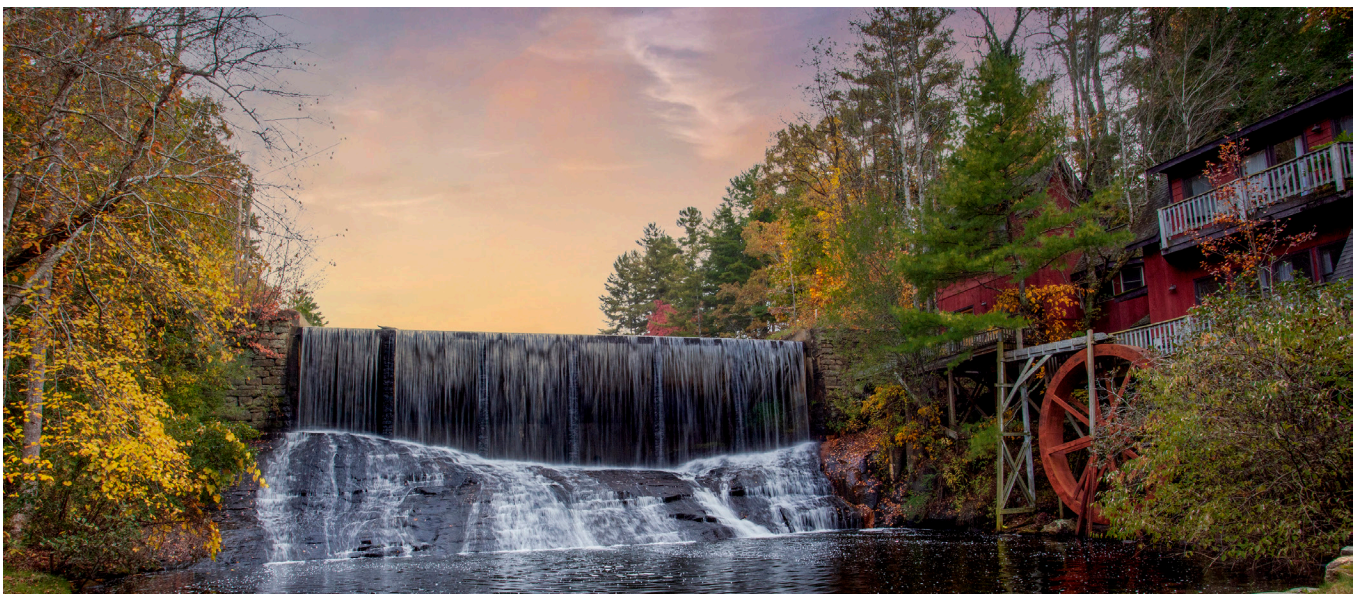
- Intentional Land Use
- Connectivity
- Opportunity

These outcomes are further divided into eight goals that cover a range of land use issues. These eight goals each correspond to a specific topic area, demonstrating the logical flow between area of concern and desired resolution. The goals are the overarching desires of the County as derived from the public engagement and analysis process that occurred during the Comprehensive Planning process from 2021-2022. Each goal may correspond to and accomplish multiple outcomes.

Land use issues are interconnected and often are reliant upon other decisions to satisfy the goal. The eight goals are:

1. Coordinate development near existing community anchors.
2. Protect and conserve rural character and agriculture.
3. Improve resiliency of the natural and built environments.
4. Prioritize multi-modal transportation options and connectivity.
5. Create a reliable, connected utility and communication network.
6. Stimulate innovative economic development initiatives, entrepreneurship, and local businesses.
7. Diversify housing choices and increase availability.
8. Promote healthy living, public safety, and access to education.

Within each of these goals, there are several significant action steps that should be taken to ensure the success of the 2045 Comprehensive Plan. The responsibility for implementation is spread across a range of entities, both within and outside Henderson County government, but ultimately the Board of Commissioners will bear the final responsibility for successfully implementing the plan.



*Highland Lake Falls by Michele Schwartz*

# IMPLEMENTATION PLAN

## HOW TO USE THIS PLAN

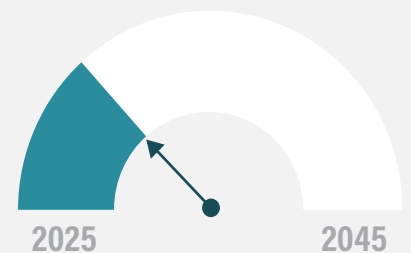
### Common Acronyms, Abbreviation, and Terms

Please use the table below to reference acronyms or abbreviations that may be used in the matrix to maximize space:

| ACRONYM/ABBREVIATION | PROPER NAME   |
|----------------------|---|
| AARP                 | American Association of Retired Persons               |
| ACPT                 | Apple Country Public Transit                          |
| AgHC                 | Agribusiness Henderson County                         |
| BOC                  | Board of Commissioners                                |
| BRBC                 | Blue Ridge Bicycle Club                               |
| BRCC                 | Blue Ridge Community College                          |
| EAC                  | Environmental Advisory Committee                      |
| ETAB                 | Ecusta Trail Advisory Board (Brevard)                 |
| FBRMPO               | French Broad River Metropolitan Planning Organization |
| FFA                  | Future Farmers of America                             |
| GIS                  | Geographic Information System                         |
| HCPS                 | Henderson County Public Schools                       |
| HOUSING ASSISTANCE   | Hendersonville Housing Assistance Corporation         |
| HRC                  | Historic Resources Commission                         |
| LAND OF SKY/LOS      | Land of Sky Regional Council                          |
| LDC                  | Land Development Code                                 |
| MSD                  | Metropolitan Sewerage District                        |
| NC COOP EXT.         | North Carolina Cooperative Extension                  |
| NCDEQ                | North Carolina Department of Environmental Quality    |
| NC DOT               | North Carolina Department of Transportation           |
| PARKS & REC          | Henderson County Parks & Recreation Department        |
| RAB                  | Recreation Advisory Board                             |
| RTAC                 | Rail Trail Advisory Committee                         |
| SOIL & WATER         | Henderson County Soil & Water Conservation District   |
| TAC                  | Transportation Advisory Committee                     |
| TDA                  | Tourism Development Authority                         |
| THE PARTNERSHIP      | Henderson County Partnership for Economic Development |
| TRC                  | Technical Review Committee                            |
| USGS                 | United State Geological Survey                        |

# 2045

**Phase I**  
2025 - 2030



"Target Completion Date" refers to when a specific action step is anticipated to be completed or fully implemented. 2045 is the end of the plan horizon, so some ongoing actions may state a completion date of Phase IV when a new plan with new goals and action steps would be created.

All words highlighted in blue italics are defined in the plan glossary for reference.

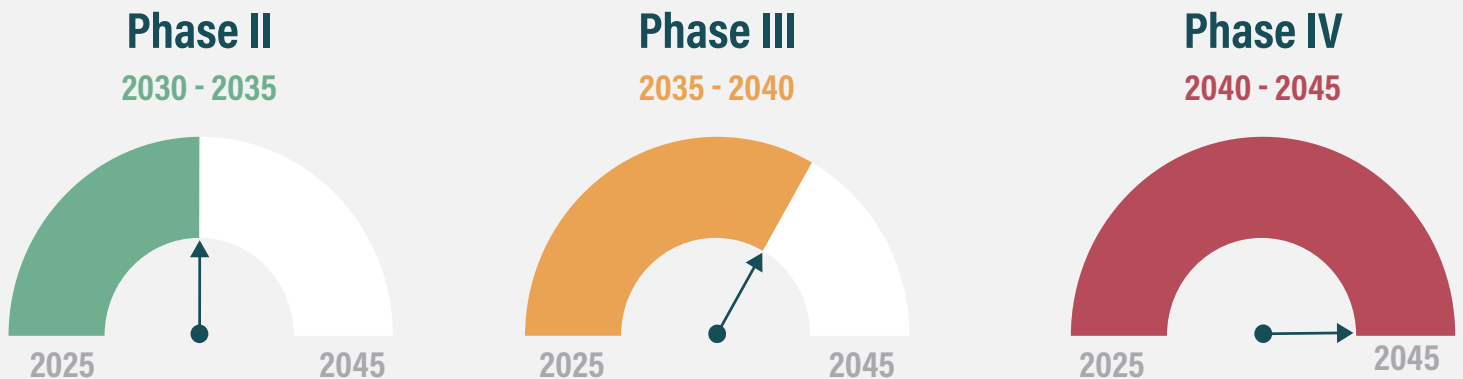
Please Note: The Utility Service Area (USA) boundary changed after the recommendations and action steps were finalized. Action steps calling for direct action in the USA should not be misconstrued as directives to property where the County does not have land use jurisdiction, like the City of Hendersonville. When written and voted upon, the recommendations and action steps referred to the past USA boundary that contained all areas with existing utilities or planned expansions.

Each action step is given an action type. The types have broad definitions, but a description for each is listed below for reference. The matrix begins on page 10.

| <b>ACTION TYPE</b>             | <b>DESCRIPTION</b>  |
|--------------------------------|---|
| <b>DEVELOPMENT REGULATIONS</b> | Zoning, codes, ordinance-related; site planning and development   |
| <b>STUDY/PLAN</b>              | Studies, plans, evaluations, research into options, inventories, pilot projects                                 |
| <b>COORDINATION/ OUTREACH</b>  | Convening and coordinating; educating, promoting, marketing, lobbying   |
| <b>FINANCIAL</b>               | Issues of funding and financing   |
| <b>PROGRAM/ ORGANIZATION</b>   | Programmatic changes/additions; development of new tools, processes, and programs; creation of new institutions |

# Comprehensive Plan

## IMPLEMENTING THE 20 YEAR VISION PLAN PHASING







# MATRICES

How to Use the Matrices  
Matrix I: Recommendations

Action Steps &  
Priority Organized by  
Recommendation

Matrix II: Implementation Phase

Action Steps & Priority  
Organized by Phase



# MATRIX I

## HOW TO USE THE MATRICES

### ACTION STEPS & PRIORITY ORGANIZED BY RECOMMENDATION & BY PHASE

**The recommendations presented in the 2045 Comprehensive Plan are organized in two different ways in this document for clarity and ease of use in the implementation process.**

#### **Matrix I: Recommendation Matrix**

The 2045 Comprehensive Plan's recommendations will be accomplished through action steps created to achieve the County's goals. Each action step has a responsible party who will work towards implementing the task in conjunction with County staff or other organizations and resources from across the County who will advise and provide support.

Each action step has a target completion date, listed as Phase I through IV, or may be an ongoing item that will be a focus for the County throughout the lifetime of the Plan. Phasing helps to coordinate efforts and distribute County resources strategically to help realize all of the Plan's goals.

The Recommendation Matrix in this chapter organizes the action items sequentially by recommendation number. Each recommendation is associated with one or more of the County's goals from the Comprehensive Plan that were created with community input. This matrix follows the same order as the Recommendation chapter found in Part III of the Comprehensive Plan.

#### **Matrix II: Implementation Phase Matrix**

The Implementation Phase Matrix (starting on [P. 36](#)) contains the same information as the Recommendation Matrix, but it organizes the action steps by target completion phase, which are color coded. Within each phase, the action steps are grouped by Responsible Party for easier understanding of how, when, and by what entity each task will be performed. This matrix is intended for County Staff use to better understand the timeline and team required for each task to execute the 2045 Comprehensive Plan.

While the order is different, the content of each action step supporting the listed recommendation number is the same as can be found in Part III of the 2045 Comprehensive Plan document.

# RECOMMENDATION MATRIX

## ACTION STEPS & PRIORITY ORGANIZED BY RECOMMENDATION

| ACTION STEP   | COORDINATING RESOURCES   | RESPONSIBLE PARTY           | TARGET COMPLETION PHASE | ACTION TYPE             | LEVEL OF ACTION |
|---|--|-----------------------------|-------------------------|-------------------------|-----------------|
| <b>Rec 1.1: Grow where infrastructure and services exist, in and around municipalities, community investments, and anchors.</b>   |  |                             |                         |                         |                 |
| A. Coordinate with municipalities and other service providers to update the Utility Service Area (USA) and utility service agreements to best fit the Future Land Use Map and municipal land use plans. | City of Hendersonville   | BOC                         | Phase I                 | Coordination/ Outreach  | Local           |
| B. Encourage higher-density residential developments to be located within the USA.  | City of Hendersonville and Asheville Regional Housing Consortium | BOC, City of Hendersonville | Ongoing                 | Coordination/ Outreach  | Local           |
| C: Locate commercial and residential growth near community anchors (i.e. Neighborhood Anchors and Community Centers on the FLU Map).  | County Staff   | Planning Board              | Phase I                 | Development Regulations | Local           |
| D: Utilize appropriate tools to encourage growth in-line with the Future Land Use Map.  | County Staff   | Planning Board              | Ongoing                 | Development Regulations | Local           |
| E: Develop a mechanism that could expand allowable uses that are compatible with the Ecusta Rail Trail.   | Ecusta Trail Business Partners, RTAC                             | Planning Board              | Phase II                | Development Regulations | Local           |
| F: Ensure zoning districts around Neighborhood Anchors and Community Centers allow, by right, consistent land uses.   | County Staff   | Planning Board              | Phase I                 | Development Regulations | Local           |

# MATRIX I

| ACTION STEP  | COORDINATING RESOURCES               | RESPONSIBLE PARTY                          | TARGET COMPLETION PHASE | ACTION TYPE             | LEVEL OF ACTION |
|--|--------------------------------------|--|-------------------------|-------------------------|-----------------|
| <b>Rec 1.2: Use available zoning tools to encourage context-appropriate rural businesses.</b>  |                                      |  |                         |                         |                 |
| A: Continue to allow for administrative approval for small to medium-scale uses that meet basic standards in rural areas (e.g. AG on FLUM).  | County Staff                         | Planning Board                             | Ongoing                 | Development Regulations | Local           |
| B: Modify thresholds for administrative approval requirements for certain types or sizes of new nonresidential uses.   | County Staff                         | Planning Board                             | Phase I                 | Development Regulations | Local           |
| C: Collaborate with the Henderson County Partnership for Economic Development to encourage redevelopment of underutilized industrial and/or commercial properties.                                 | The Partnership                      | BOC  | Phase IV                | Coordination/ Outreach  | Local           |
| D: The size and intensity of uses in Neighborhood Anchors should be evaluated to maintain the local business economy.  | The Partnership, Chamber of Commerce | Planning Board                             | Phase I                 | Development Regulations | Local           |
| <b>Rec 2.1: Support agriculture as an economic driver.</b>   |                                      |  |                         |                         |                 |
| A: Continue to collaborate with Agribusiness Henderson County (AgHC) on supporting existing agriculture.   | AgHC, other farm stakeholders        | NC Coop Ext., Soil and Water, County Staff | Phase IV                | Coordination/ Outreach  | Local           |
| B: Recruit and prepare the next generation of farmers through the 4-H and Future Farmers of America (FFA) programs in coordination with Henderson County Schools and Blue Ridge Community College. | BRCC, FFA, and HCPS                  | NC Coop Ext. (4-H)                         | Ongoing                 | Coordination/ Outreach  | Local           |
| C: Leverage partnership with Blue Ridge Community College to advance workforce development assets and respond to specific agri-business needs.   | BRCC                                 | AgHC                                       | Phase II                | Coordination/ Outreach  | Local           |

| ACTION STEP   | COORDINATING RESOURCES  | RESPONSIBLE PARTY                    | TARGET COMPLETION PHASE | ACTION TYPE             | LEVEL OF ACTION |
|---|---|--------------------------------------|-------------------------|-------------------------|-----------------|
| D: Assist the three government-supported agricultural entities (AgHC, Henderson County Soil & Water Conservation District, and NC Cooperative Extension) on joint issues and encourage collaboration. | AgHC, Henderson County Soil & Water Conservation District, and NC Coop Ext.             | BOC                                  | Phase IV                | Coordination/ Outreach  | Local           |
| E: Continue to allow for a flexible approach to rural business development.   | Chamber of Commerce   | Planning Board                       | Phase I                 | Development Regulations | Local           |
| F: Identify and address barriers to integration, extension, and diversification of agribusiness and agritourism (i.e. packing facilities, processing, value-added production, distribution, retail).  | Farmland Preservation Taskforce, BOC, NC Coop Ext., Soil & Water, other ag stakeholders | AgHC                                 | Phase III               | Development Regulations | Local           |
| G: Study the creation of an Agricultural Visitor Center and incorporated offices for agricultural related agencies.   | AgHC, Henderson County Soil & Water Conservation District, and NC Coop Ext.             | BOC                                  | Phase III               | Study/Plan              | Local           |
| H: Collaborate with the NC Cooperative Extension and other organizations to connect current and future farmers to federal and state agricultural funding programs.                                    | NC Coop Ext.  | Farmland Preservation & Soil & Water | Phase IV                | Financial               | Local           |
| <b>Rec 2.2: Preserve existing farmland.</b>   |   |                                      |                         |                         |                 |
| A: Encourage enrollment in Present Use Value (PUV) and Voluntary Agricultural District (VAD) programs.  | AgHC, NC Coop Ext., Farm Bureau, Soil & Water   | Tax Department                       | Phase IV                | Coordination/ Outreach  | Local           |
| B: Formulate a plan to create a Voluntary Farmland Preservation Program to purchase farmland development rights and establish agricultural conservation easements.                                    | AgHC, Soil and Water, NC Coop Ext., Farm Bureau, other agriculture stakeholders         | BOC, Farmland Preservation Taskforce | Phase I                 | Program/ Organization   | Local           |
| C: Study the creation of a County-wide Farmland Mapping & Monitoring Program.   | NC Coop Ext. and Soil & Water Conservation Dist., AgHC, Tax Dept.                       | County Staff                         | Phase I                 | Study/Plan              | Local           |

# MATRIX I

| ACTION STEP  | COORDINATING RESOURCES                           | RESPONSIBLE PARTY             | TARGET COMPLETION PHASE | ACTION TYPE             | LEVEL OF ACTION |
|--|--|-------------------------------|-------------------------|-------------------------|-----------------|
| <b>Rec 2.3: Promote cooperation between existing agriculture and new residential development.</b>  |  |                               |                         |                         |                 |
| A: Discourage rezonings for higher density residential subdivisions outside the defined Utility Service Area (USA) and in the Agriculture/Rural (AR) area identified on the Future Land Use Map. | County Staff                                     | Planning Board                | Ongoing                 | Development Regulations | Local           |
| B: Review the requirement for a 100 foot setback for all buildings from Voluntary Agricultural Districts (VAD).  | Farmland Preservation Taskforce                  | Planning Board                | Phase I                 | Development Regulations | Local           |
| C: Consider zoning updates to reduce development pressure in agricultural areas.   | Ag stakeholders, Farmland Preservation Taskforce | Planning Board                | Phase I                 | Development Regulations | Local           |
| <b>Rec 2.4: Encourage non-farm development outside of agricultural areas.</b>  |  |                               |                         |                         |                 |
| A: Continue to provide incentives for revitalizing existing commercial and industrial sites through economic development ventures.   | The Partnership                                  | BOC                           | Phase IV                | Development Regulations | Local           |
| B: Encourage industrial growth in areas away from large concentrations of farmland and agricultural operations.  | AgHC, Farmland Preservation Taskforce            | The Partnership               | Phase IV                | Development Regulations | Local           |
| C: Carefully evaluate potential utility extensions that could impact large concentrations of productive farmland.  | City of Hendersonville, MSD, and Etowah Sewer    | BOC - future Edneyville Sewer | Phase IV                | Study/Plan              | Local           |
| <b>Rec 2.5: Utilize zoning tools to help conserve rural character.</b>   |  |                               |                         |                         |                 |
| A: Study existing rural character and identify defining elements that can be modeled.  | Planning & Zoning Departments                    | Planning Board                | Phase II                | Study/Plan              | Local           |
| B: Work with developers to strategically locate required open space.   | Developers                                       | Planning & Zoning Departments | Phase IV                | Coordination/ Outreach  | Local           |
| C: Clarify buffers or "green belts" between commercial and residential development and between residential development and farmland.   | Farmland Preservation Taskforce, EAC             | Planning Board                | Phase II                | Development Regulations | Local           |

| ACTION STEP   | COORDINATING RESOURCES   | RESPONSIBLE PARTY                    | TARGET COMPLETION PHASE | ACTION TYPE             | LEVEL OF ACTION |
|---|--|--------------------------------------|-------------------------|-------------------------|-----------------|
| <b>Rec 3.1: Protect and conserve sensitive environmental habitats, steep slopes, and ridge tops.</b>  |  |                                      |                         |                         |                 |
| A: Encourage conservation subdivision design in areas with sensitive environmental resources.   | EAC, Planning Board, TRC   | Planning and Zoning Departments      | Phase IV                | Development Regulations | Local           |
| B: Consider allowing for administrative approval for conservation subdivisions that meet certain criteria as defined in the Land Development Code.  |  | Planning Board                       | Phase I                 | Development Regulations | Local           |
| C: Encourage the reservation of sensitive natural resources as open space in new development.   | EAC, NCDEQ, Conserving Carolina  | Planning and Zoning Departments      | Phase IV                | Development Regulations | Local           |
| D: Study the creation of guidelines for if development occurs on public lands.  | Pisgah National Forest, Dupont State Forest, Green River Gamelands, and other public lands | Planning Board                       | Phase I                 | Study/Plan              | Local           |
| E: Consider incentivizing open space conservation in new industrial developments of a certain size and where appropriate.   | The Partnership  | Planning Board                       | Phase II                | Development Regulations | Local           |
| F: Consolidate steep slope requirements within the Land Development Code for simplification.  | EAC, local developers  | Planning Board                       | Phase I                 | Development Regulations | Local           |
| G: Consider the creation of a voluntary program with a land conservancy fund to purchase development rights and establish conservation easements on important natural lands and other sensitive environmental habitats. | Conserving Carolina  | BOC, Farmland Preservation Taskforce | Phase I                 | Program/Organization    | Local           |

# MATRIX I

| ACTION STEP   | COORDINATING RESOURCES   | RESPONSIBLE PARTY    | TARGET COMPLETION PHASE | ACTION TYPE             | LEVEL OF ACTION |
|---|--|----------------------|-------------------------|-------------------------|-----------------|
| <b>Rec 3.2: Improve the resiliency of natural areas and critical assets against hazards.</b>  |  |                      |                         |                         |                 |
| A: In collaboration with existing organizations, study how to protect sensitive habitats, farmland, and land adjacent to creeks and rivers throughout Henderson County. | Conserving Carolina, Farmland Preservation Taskforce, & EAC            | County Staff         | Phase III               | Study/Plan              | Local           |
| B: Coordinate efforts between Emergency Services and the Planning Department regarding emergency response and critical infrastructure.                                  | Emergency Management, TRC  | Planning Department  | Ongoing                 | Coordination/ Outreach  | Local           |
| C: Regularly review implementation progress and update the Hazard Mitigation Plan to strengthen emergency management and response in the County.                        | Planning Department  | Emergency Management | Ongoing                 | Study/Plan              | Local           |
| D: Ensure the Land Development Code is consistent with state and federal regulations.   | County Attorney  | Planning Department  | Ongoing                 | Development Regulations | Local           |
| E: Continue work with local, state, and federal land managers to develop plans for wildfire management, especially in interface areas. (See also Rec 3.3 F)             | Public lands, local governments, EAC                                   | Emergency Management | Ongoing                 | Coordination/ Outreach  | Regional        |
| F: Continue to work with the community to increase emergency preparedness awareness and educate the community regarding existing response plans.                        | NC Department of Public Safety   | Emergency Management | Ongoing                 | Coordination/ Outreach  | Local           |
| <b>Rec 3.3: Decrease the potential exposure to hazards by managing future development.</b>  |  |                      |                         |                         |                 |
| A: Within new subdivisions consider the reservation of open space and conservation areas in and around areas with a high potential for landslides.                      | Regional Resiliency Advisory Board, Emergency Management               | Site Development     | Ongoing                 | Development Regulations | Local           |
| B: Use available vulnerability and risk assessment tools to guide development design and rezoning decisions.  | Regional Resiliency Advisory Board, NC Office of Recovery & Resiliency | Planning Board, BOC  | Phase IV                | Development Regulations | Local           |



| ACTION STEP  | COORDINATING RESOURCES   | RESPONSIBLE PARTY    | TARGET COMPLETION PHASE | ACTION TYPE             | LEVEL OF ACTION |
|--|--|----------------------|-------------------------|-------------------------|-----------------|
| C: Discourage the amount of land disturbed in steep slope developments, including construction of roads, as well as density of development.  | County Staff, USGS, Regional Resiliency Advisory Board   | Site Development     | Phase IV                | Development Regulations | Local           |
| D: Continue to limit fill in floodplains unless additional standards are met.  | Site Development, Floodplain Administrator, Planning Board                                       | BOC                  | Phase II                | Development Regulations | Local           |
| E: Utilize the fire, building, and land development codes to mitigate risk of fire hazards in areas with limited access.   | Henderson County Fire Departments, County Staff  | TRC                  | Phase III               | Development Regulations | Local           |
| <p>F: Encourage wildfire mitigation principles in new developments located in the Wildland Urban interface including:</p> <ul style="list-style-type: none"> <li>▪ Design recreation space and access roads to double as firebreaks</li> <li>▪ Design each home site to have defined defensible space</li> <li>▪ Encourage fire resistant building design and provide defensible space around clustered development</li> </ul> | US Forest Service, NC Forest Service, Planning Board, TRC, GIS Coordinator                       | Emergency Management | Phase II                | Development Regulations | Local           |
| G: Encourage best practice design standards for new construction within the Wildland Urban Interface.  | US Forest Service, NC Forest Service, Emergency Management, Planning Board, TRC, GIS Coordinator | County Staff         | Phase IV                | Development Regulations | Local           |
| H: Encourage additional street trees within new developments to enhance the environmental benefits of the requirement.   | EAC, Environmental Programs Coordinator  | Planning Board       | Phase IV                | Development Regulations | Local           |

# MATRIX I

| ACTION STEP  | COORDINATING RESOURCES  | RESPONSIBLE PARTY                            | TARGET COMPLETION PHASE | ACTION TYPE             | LEVEL OF ACTION |
|--|---|--|-------------------------|-------------------------|-----------------|
| <b>Rec 3.4: Improve stormwater management strategies and water quality protections.</b>  |   |  |                         |                         |                 |
| A: Continue to limit built-upon area within the water supply watersheds and provide standards for stormwater management.   | County Staff, Town of Mills River, NCDEQ                            | Site Development, Planning Board             | Phase III               | Development Regulations | Local           |
| B: Monitor water quality trends to determine effectiveness of existing regulations and other trends.   | RiverLink, NCDEQ  | Soil & Water                                 | Phase IV                | Study/Plan              | Regional        |
| C: Consider additional site development standards to reduce stormwater and erosion impacts of new major subdivisions.  | Planning Board, NCDEQ, Soil & Water                                 | Site Development                             | Phase III               | Development Regulations | Local           |
| D: Identify regulatory barriers and consider incentives for green infrastructure projects, which can lessen stress on natural systems.   | EAC, Conserving Carolina, NCDEQ, NC Wildlife - Green Growth Toolbox | Site Development                             | Phase III               | Study/Plan              | Local           |
| <b>Rec 4.1: Address traffic and road maintenance priorities.</b>   |   |  |                         |                         |                 |
| A: Advocate for the County's transportation priorities at the French Broad River Metropolitan Planning Organization (FBRMPO) board meetings regarding project prioritization, roadway design, and safety.  | TAC, NCDOT  | BOC Liasons to MPO Board & TCC Staff Liasons | Ongoing                 | Coordination/ Outreach  | Regional        |
| B: Coordinate with NCDOT and municipalities via the Henderson County Transportation Advisory Committee (TAC).  | FBRMPO, NCDOT, the municipalities                                   | TAC  | Ongoing                 | Coordination/ Outreach  | Local           |
| C: Advocate for the NCDOT to update the Comprehensive Transportation Plan, which was adopted in 2008, and focus improvements around active transportation options and transit.   | ACPT, NCDOT, FBRMPO   | TAC  | Phase I                 | Study/Plan              | Regional        |
| D: Collaborate with NCDOT and the French Broad River MPO to develop a county-wide Rural Roadway Design Manual to provide clear recommendations to NCDOT and developers for expanding and improving the transportation network throughout the County. | NCDOT, FBRMPO   | TAC  | Phase II                | Program/ Organization   | Local           |

| ACTION STEP   | COORDINATING RESOURCES   | RESPONSIBLE PARTY   | TARGET COMPLETION PHASE | ACTION TYPE             | LEVEL OF ACTION |
|---|--|---------------------|-------------------------|-------------------------|-----------------|
| <b>Rec 4.2: Adopt policies and regulations that reduce or mitigate impacts of new development.</b>  |  |                     |                         |                         |                 |
| A: Encourage adequate roadway connectivity with appropriate access (ingress and egress) and limit dead ends/cul-de-sacs in new subdivisions.                                  | TRC, Emergency Management, TAC, Planning Board                           | County Staff        | Phase II                | Development Regulations | Local           |
| B: Consider reducing Henderson County's Traffic Impact Study (TIS) threshold for developments located along specific road classifications.                                    | NCDOT  | Planning Board      | Phase I                 | Development Regulations | Local           |
| C: Consider amending the Land Development Code to allow for integration of residential and commercial uses to allow for shorter travel time between destinations.             | NCDOT, TAC, ACPT, Chamber of Commerce                                    | Planning Board      | Phase I                 | Development Regulations | Local           |
| D: Consider additional sidewalk/trail connections for new commercial developments, especially when adjacent to an existing trail.   | RTAC, RAB, NCDOT   | Planning Board      | Phase I                 | Development Regulations | Local           |
| E: Encourage connections between existing and new commercial developments to reduce curb cuts and make it easier to access the businesses.                                    | NCDOT, TAC   | Planning Board      | Phase I                 | Development Regulations | Local           |
| <b>Rec 4.3: Promote the development of Henderson County's transportation system to benefit the community.</b>   |  |                     |                         |                         |                 |
| A: The County should continue to seek grant funding (through the French Broad River MPO and other sources) for corridor studies along primary roadways throughout the County. | TAC, FBRMPO Liasons  | Planning Department | Phase IV                | Financial               | Local           |
| B: Establish a vision for significant roadway corridors and its surrounding land use, with input from the community they serve.   | NCDOT, FBRMPO, impacted communities                                      | TAC                 | Phase II                | Study/Plan              | Local           |
| C: Identify creative solutions for roadway congestion and safety during seasonal peak demand and at public schools.   | HCPS, NCDOT, Safe Routes to Schools Coordinator, NC Highway Patrol, BRBC | TAC                 | Phase III               | Study/Plan              | Local           |

# MATRIX I

| ACTION STEP   | COORDINATING RESOURCES                         | RESPONSIBLE PARTY      | TARGET COMPLETION PHASE | ACTION TYPE            | LEVEL OF ACTION |
|---|--|------------------------|-------------------------|------------------------|-----------------|
| D: Support NCDOT with the on-going corridor studies for major roadways.   | NCDOT  | TAC                    | Ongoing                 | Study/Plan             | Local           |
| E: Collaborate through the TAC and the NCDOT on intersections with safety and congestion issues in the County.  | NCDOT, TAC                                     | Planning Board         | Phase II                | Coordination/ Outreach | Local           |
| F: Communicate the desire to NCDOT for prioritization of continuous traffic flow to allow for safer speeds and EMS access in strategic rural intersections especially during high traffic seasons.  | Emergency Management, NCDOT, NC Highway Patrol | TAC                    | Ongoing                 | Coordination/ Outreach | Local           |
| G: Encourage NCDOT to accept and maintain all public subdivision roads and drainage infrastructure which were dedicated, recorded, approved, or installed prior to October 1, 1975, without requiring the private property owners who adjoin the improvement to pay the costs of bringing them up to current NCDOT standards. | NCDOT  | BOC, State Legislature | Phase I                 | Coordination/ Outreach | State           |
| <b>Rec 4.4: Improve active transportation options (i.e. transit, sidewalks and bicycle facilities) in the County.</b>   |  |                        |                         |                        |                 |
| A: Identify opportunities to incorporate transit, cycling, and pedestrian facilities into roadway upgrades.   | NCDOT, FBRMPO, RTAC, BRBC                      | TAC                    | Phase III               | Study/Plan             | Local           |
| B: Encourage NCDOT, where appropriate, to install paths along key roadways, giving people an option for bicycle and pedestrian commuting or for recreational use when applicable.   | NCDOT, FBRMPO, RTAC, BRBC                      | TAC                    | Phase III               | Coordination/ Outreach | Local           |
| C: Conduct studies of the transportation network surrounding County schools to identify deficiencies in safety and access.  | Safe Routes to Schools Coordinator, NCDOT, TAC | Planning Department    | Phase IV                | Study/Plan             | Local           |
| D: Identify safe cycling routes and create maps to community members and visitors and update as needed.   | BRBC, GIS Coordinator, County Staff            | TAC                    | Ongoing                 | Study/Plan             | Local           |

| ACTION STEP   | COORDINATING RESOURCES   | RESPONSIBLE PARTY            | TARGET COMPLETION PHASE | ACTION TYPE             | LEVEL OF ACTION |
|---|--|------------------------------|-------------------------|-------------------------|-----------------|
| E: Support the State Legislature to improve solutions for the funding, construction, and maintenance of bike, public transit, and pedestrian infrastructure.  | NCDOT, FBRMPO, State Legislature                                       | BOC, TAC                     | Phase IV                | Coordination/ Outreach  | State           |
| <p>F: Work with NCDOT and the municipalities to create guidance for businesses that want to connect to a greenway identified in the Greenway Master Plan.</p> <ul style="list-style-type: none"> <li>Advocate for safety of pedestrians and bicyclists through parking lots and via roadway access.</li> <li>Encourage adjacent businesses to develop connections along existing trails.</li> </ul> | NCDOT, local businesses, municipalities, BRBC                          | TAC                          | Phase II                | Program/ Organization   | Local           |
| <b>Rec 4.5: Maintain Apple Country Public Transit's service levels and invest in infrastructure to support transit.</b>   |  |                              |                         |                         |                 |
| A: Conduct a transit feasibility study to identify gaps in transit service, particularly to schools, large employers, and greenways and recreational facilities as needed.  | Transit Steering Committee, transit riders, other transit stakeholders | County Staff                 | Phase I                 | Study/Plan              | Local           |
| B: Use the Future Land Use Map to identify potential stops along transit routes.  | NCDOT, WNCSource, municipal stakeholders                               | County Staff                 | Phase IV                | Program/ Organization   | Local           |
| C: Support higher density housing developments along transit routes.  | Housing Assistance, Council on Aging, Habitat for Humanity             | Planning Board               | Phase IV                | Development Regulations | Local           |
| D: Consider directing development to within 3/4 mile of the fixed-route transit system by extending the distance of the routes, and adding new routes.  | WNCSource, NCDOT   | Planning Board, County Staff | Phase IV                | Development Regulations | Local           |
| E: Continue to work with regional partners and explore the concept of a Regional Transit Authority (RTA) that would focus on regional transit service while preserving local control of existing systems.   | FBRMPO, NCDOT, other transit systems                                   | County Staff, ACPT           | Phase II                | Coordination/ Outreach  | Regional        |

# MATRIX I

| ACTION STEP   | COORDINATING RESOURCES  | RESPONSIBLE PARTY   | TARGET COMPLETION PHASE | ACTION TYPE           | LEVEL OF ACTION |
|---|---|---|-------------------------|-----------------------|-----------------|
| F: Explore mechanisms to provide express routes to connect Hendersonville to Asheville and other destinations in Buncombe, Madison, and Haywood County, while focusing on regional mobility management, employee training, maintenance, and funding administration. | FBRMPO, NCDOT, other transit systems  | County Staff, ACPT  | Phase I                 | Study/Plan            | Regional        |
| G: Explore possible connections between transit and greenways to help reduce traffic and vehicle miles traveled.  | RTAC, RAB, NCDOT  | County Staff, ACPT  | Ongoing                 | Study/Plan            | Local           |
| H: Continue to improve existing bus stops through amenities like benches and shelters.  | NCDOT, WNCSource  | County Staff, ACPT  | Ongoing                 | Program/Organization  | Local           |
| I: Explore solutions to solve the garbage collection issue at bus stops.  | Facility Services, City of Hendersonville   | County Staff, ACPT  | Phase I                 | Study/Plan            | Local           |
| J: Collaborate with the City of Hendersonville on a joint planning effort for a more robust transfer station in downtown Hendersonville.  | City of Hendersonville  | County Staff, ACPT  | Phase I                 | Coordination/Outreach | Local           |
| K: Encourage diversification of the Henderson County vehicle fleet, including transit buses, for optimum resiliency and to reduce costs of operations.  | Facility Services, NCDOT Public Transit Division  | County Staff, ACPT  | Phase II                | Program/Organization  | Local           |
| <b>Rec 4.6: Complete the trail and greenway network.</b>  |   |   |                         |                       |                 |
| A: Implement the Greenway Master Plan's policy to incorporate the use of existing and future sewer utility easements for public-use greenways.  | County Staff, RTAC, community stakeholders  | BOC - Edneyville Sewer District; City of Hendersonville Sewer | Phase III               | Program/Organization  | Local           |
| B: Work with municipalities, employers, nonprofits, and schools to provide additional amenities for existing greenways and trails (i.e. parking, benches, lighting, restrooms, water fountains, bike repair stations, mile markers, and educational signage).       | Ecusta Business Partners, Friends of Ecusta Trail, municipalities, employers, nonprofits, and schools | RTAC  | Phase IV                | Coordination/Outreach | Local           |

| ACTION STEP   | COORDINATING RESOURCES  | RESPONSIBLE PARTY                       | TARGET COMPLETION PHASE | ACTION TYPE             | LEVEL OF ACTION |
|---|---|---|-------------------------|-------------------------|-----------------|
| C: Coordinate with partners to advance, complete, and maintain the entire 19 miles of the Ecusta Rail Trail.  | NCDOT, City of Brevard, City of Hendersonville, Town of Laurel Park, ETAB | RTAC                                    | Ongoing                 | Coordination/ Outreach  | Regional        |
| D: Coordinate with NCDOT to ensure that all Ecusta Rail Trail roadway crossings follow safety standards for vehicles and pedestrians, are highly visible for drivers, and have appropriate signage.   | NCDOT   | RTAC                                    | Phase II                | Coordination/ Outreach  | Regional        |
| E: Coordinate with the Rail Trail Advisory Committee, Transportation Advisory Committee (TAC), Planning Board, and Recreation Advisory Board on priority greenway implementation.   | RTAC, TAC, Planning Board, RAB, Conserving Carolina                       | Greenway Master Plan Steering Committee | Phase IV                | Coordination/ Outreach  | Local           |
| F: Prioritize planning and design for greenway segments to connect existing trails.   | NCDOT, FBRMPO   | County Staff                            | Ongoing                 | Development Regulations | Local           |
| G: Incorporate spurs and short connections (where feasible) to hospitals and County-owned properties, like parks, into greenway planning.   | NCDOT, FBRMPO, RAB, Pardee Hospital                                       | County Staff                            | Phase IV                | Development Regulations | Local           |
| H: Update the Henderson County Greenway Master Plan to reflect current progress, new initiatives, updated funding opportunities, and tentative community partners.  | RTAC, NCDOT, FBRMPO, Conserving Carolina, etc.                            | Greenway Master Plan Steering Committee | Phase II                | Study/Plan              | Local           |
| I: Prioritize the design of new trails to be adequately designed, resilient, and withstand extreme weather events, as well as design for stormwater best management practices (BMPs), when cost effective, and other flood prevention strategies. | Local Floodplain Administrators and Water Quality Administrators          | Site Development, County Staff          | Ongoing                 | Development Regulations | Local           |
| J: Appropriate hydraulic modeling should be performed whenever a greenway is to be constructed in a floodplain.   | Local Floodplain Administrators and Water Quality Administrators          | NCDEQ                                   | Ongoing                 | Development Regulations | Local           |

# MATRIX I

| ACTION STEP  | COORDINATING RESOURCES   | RESPONSIBLE PARTY   | TARGET COMPLETION PHASE | ACTION TYPE            | LEVEL OF ACTION |
|--|--|---------------------|-------------------------|------------------------|-----------------|
| K: Create a user-friendly, online method for people to report maintenance issues on County maintained greenways.   | RAB, RTAC, municipal stakeholders                                | County Staff        | Phase I                 | Program/ Organization  | Local           |
| <b>Rec 4.7: Support education and encourage activities related to bicycling.</b>   |  |                     |                         |                        |                 |
| A: Encourage skills clinics that teach novice riders how to ride safely and efficiently when riding alone or in groups.  | BRBC   | Parks & Recreation  | Ongoing                 | Coordination/ Outreach | Local           |
| B: Encourage bicycle riding and utilization of the Ecusta Rail Trail and other greenways.  | BRBC; NCDOT  | RTAC                | Ongoing                 | Coordination/ Outreach | Local           |
| <b>Rec 5.1: Improve communications infrastructure.</b>   |  |                     |                         |                        |                 |
| A: Strive to improve the County's Broadband Availability Index ranking per the NC Broadband Infrastructure Office.   | Land of Sky, local providers, NC Broadband Infrastructure Office | Broadband Taskforce | Phase I                 | Program/ Organization  | Local           |
| B: Pursue the extension of broadband Internet, especially trunk-line improvements or extensions between major population centers, including improvements along I-26.   | Land of Sky, local providers, NC Broadband Infrastructure Office | Broadband Taskforce | Phase II                | Financial              | Regional        |
| C: Continue participation in broadband planning programs. Work with the State to receive and distribute funding for building broadband infrastructure grants, such as the Completing Access to Broadband Grant Program and others.                 | Land of Sky, local providers, NC Broadband Infrastructure Office | Broadband Taskforce | Phase I                 | Financial              | Local           |
| D: Continue County participation in the BAND-NC grant program to complete the county-wide digital inclusion plan.  | Land of Sky, local providers, NC Broadband Infrastructure Office | Broadband Taskforce | Phase IV                | Study/Plan             | Local           |
| E: Consider implementation of the Henderson County Broadband Taskforce's recommendations concerning the most effective and legal role for Henderson County to take in assisting and promoting improvements and growth of broadband infrastructure. | Broadband Taskforce  | BOC                 | Phase IV                | Program/ Organization  | Local           |



| ACTION STEP  | COORDINATING RESOURCES  | RESPONSIBLE PARTY              | TARGET COMPLETION PHASE | ACTION TYPE             | LEVEL OF ACTION |
|--|---|--------------------------------|-------------------------|-------------------------|-----------------|
| <b>Rec 5.2: Locate utilities to maximize efficiency of services, minimize cost of service, and minimize impacts on the natural environment.</b>                  |   |                                |                         |                         |                 |
| A: Initiate and conduct utility planning efforts that align with land use policies and community goals.  | City of Hendersonville, Edneyville Sewer, Etowah Sewer, MSD   | BOC                            | Phase I                 | Study/Plan              | Local           |
| B: Coordinate with local governments and regional entities to address service issues and secure long-term water and sewer capacity.                              | City of Hendersonville, Edneyville Sewer, Etowah Sewer, MSD   | BOC                            | Phase II                | Coordination/ Outreach  | Regional        |
| C: Coordinate targeted utility and service enhancements within the defined Utility Service Area.   | City of Hendersonville, Edneyville Sewer, Etowah Sewer, MSD   | BOC                            | Phase IV                | Coordination/ Outreach  | Local           |
| D: Discuss with Henderson County Schools regarding alignment of future school planning with water and sewer infrastructure planning.                             | HCPS  | City of Hendersonville and BOC | Ongoing                 | Coordination/ Outreach  | Local           |
| <b>Rec 5.3: Use utilities to incentivize economic development and conservation opportunities.</b>  |   |                                |                         |                         |                 |
| A: County staff and elected officials should coordinate with partners to plan for effective site readiness for specific economic development projects.           | The Partnership, AgHC   | BOC, County Staff              | Ongoing                 | Coordination/ Outreach  | Local           |
| B: Encourage conservation subdivision designs for all new major residential subdivisions of a certain size in unincorporated areas tied to sewer infrastructure. | County Staff, MSD   | Planning Board                 | Phase II                | Development Regulations | Local           |
| <b>Rec 5.4: Take a leadership role in sewer and water planning by helping to foster intergovernmental cooperation.</b>   |   |                                |                         |                         |                 |
| A: Recommend a water and sewer management structure including County and municipal participation to manage growth within the entire County.                      | MSD, City of Hendersonville Water & Sewer, Etowah Sewer, City of Asheville Water, other utility providers, stakeholder municipalities | BOC                            | Phase II                | Program/ Organization   | Local           |

# MATRIX I

| ACTION STEP  | COORDINATING RESOURCES                                 | RESPONSIBLE PARTY                               | TARGET COMPLETION PHASE | ACTION TYPE             | LEVEL OF ACTION |
|--|--|---|-------------------------|-------------------------|-----------------|
| B: Coordinate transportation studies with the City to evaluate and prioritize development potential for future commercial and/or industrial development.                                   | City of Hendersonville, The Partnership, NCDOT, FBRMPO | County Staff                                    | Phase III               | Study/Plan              | Local           |
| C: Encourage the development of a capital improvement program and capital reserve fund to help implement planned investments in sewer infrastructure and other services.                   | The Partnership  | BOC   | Phase IV                | Financial               | Local           |
| <b>Rec 6.1: Increase high-wage employment and foster growth in the local tax base.</b>   |  |   |                         |                         |                 |
| A: Using the Future Land Use Map, identify and publicize key sites for diverse industrial development in cooperation with The Partnership.   | The Partnership  | County Staff                                    | Ongoing                 | Coordination/ Outreach  | Local           |
| B: Encourage rezonings to commercial and industrial zoning districts in areas identified as Employment and Industry on the Future Land Use Map.  | The Partnership  | Planning Board                                  | Ongoing                 | Development Regulations | Local           |
| C: Consider small scale business development in the Neighborhood Anchors to promote local spending.  | The Chamber, TDA, Ecusta Business Partners             | Planning Board                                  | Phase I                 | Development Regulations | Local           |
| <b>Rec 6.2: Coordinate workforce education.</b>  |  |   |                         |                         |                 |
| A: Leverage partnership with Blue Ridge Community College to advance workforce development assets and respond to specific industry needs via curriculum updates and employer partnerships. | BRCC   | The Partnership, AgHC                           | Phase IV                | Program/ Organization   | Local           |
| B: Support Blue Ridge Community College in their mission to educate students for direct, local employment.   | BRCC   | The Partnership, AgHC, Chamber of Commerce, TDA | Phase IV                | Coordination/ Outreach  | Local           |
| <b>Rec 6.3: Advance small businesses and entrepreneurs.</b>  |  |   |                         |                         |                 |
| A: Encourage development of office, retail and light industrial space through land use and zoning decisions.   | The Partnership  | Planning Board                                  | Phase I                 | Development Regulations | Local           |

| ACTION STEP   | COORDINATING RESOURCES  | RESPONSIBLE PARTY   | TARGET COMPLETION PHASE | ACTION TYPE             | LEVEL OF ACTION |
|---|---|---------------------|-------------------------|-------------------------|-----------------|
| B: Prioritize expansion of small business infrastructure needs such as high-speed Broadband.  | Chamber of Commerce   | Broadband Taskforce | Phase II                | Financial               | Local           |
| C: Support the assets of Blue Ridge Community College to respond to industry, consumer trends, and emerging opportunities.  | BRCC  | BOC                 | Phase IV                | Financial               | Local           |
| <b>Rec 6.4: Facilitate placemaking efforts to reinforce community character and attract businesses and investment.</b>  |   |                     |                         |                         |                 |
| A: Work with the Henderson County Tourism Development Authority (TDA) to develop a uniform signage style and place directional, gateway and/or historical signage within established communities.                 | Communities, RTAC, HRC, RAB, municipalities, Chamber of Commerce      | TDA                 | Phase IV                | Financial               | Local           |
| B: Encourage NCDOT to improve the safety of intersections for pedestrians.  | NCDOT   | TAC                 | Phase IV                | Program/Organization    | Local           |
| <b>Rec 7.1: Increase housing in the Utility Service Area (USA).</b>   |   |                     |                         |                         |                 |
| A: Encourage rezonings for high density housing and mixed-use development within the USA.   | The Partnership, Advent Health, Pardee Hospital, BRCC, HCPS           | Planning Board      | Ongoing                 | Development Regulations | Local           |
| B: To avoid conflict with agricultural areas and natural resources, major subdivisions should be located near defined centers and within the Infill and Transitional Areas as defined on the Future Land Use Map. | NC Coop Ext., Soil & Water, AgHC, and Farmland Preservation Taskforce | Planning Board      | Ongoing                 | Development Regulations | Local           |
| C: Allow for a variety of housing types, including condos, townhomes, and multi-family complexes, and manufactured homes in the defined Utility Service Area.   | County Staff  | Planning Board      | Phase I                 | Development Regulations | Local           |
| D: Re-evaluate standards for intermediate and maximum residential density within all zoning districts.  | County Staff  | Planning Board      | Phase I                 | Development Regulations | Local           |
| E: Consider allowance for small-scale multi-family units (3-4 units) without a Special Use Permit if supplemental requirements are met.   | County Staff  | Planning Board      | Phase I                 | Development Regulations | Local           |

# MATRIX I

| ACTION STEP   | COORDINATING RESOURCES              | RESPONSIBLE PARTY | TARGET COMPLETION PHASE | ACTION TYPE             | LEVEL OF ACTION |
|---|-------------------------------------|-------------------|-------------------------|-------------------------|-----------------|
| F: Eliminate the requirement of a Special Use Permit for developments with attached residential units within the USA and keep the existing Special Use Permit for areas outside the USA.                        | County Staff                        | Planning Board    | Phase I                 | Development Regulations | Local           |
| G: Develop a rural cluster option in the Land Development Code (LDC) that allows for smaller setbacks, building spacing, and innovative layout/design.  | County Staff                        | Planning Board    | Phase I                 | Development Regulations | Local           |
| H: Continue to provide a density bonus for conservation subdivisions.   | County Staff                        | Planning Board    | Phase I                 | Development Regulations | Local           |
| I: Consider administrative approval for conservation subdivisions.  | County Staff                        | Planning Board    | Phase I                 | Development Regulations | Local           |
| <b>Rec 7.2: Encourage development of housing.</b>   |                                     |                   |                         |                         |                 |
| A: Consider creating incentives to encourage the creation of workforce housing developments.  | Planning Board & Housing Assistance | BOC               | Phase I                 | Program/ Organization   | Local           |
| B: Allow for a variety of housing types and mixed-use development at appropriate key locations along the Ecusta Trail.  | Housing Assistance                  | Planning Board    | Phase I                 | Development Regulations | Local           |
| C: Support appropriately sized, affordable housing developments within rural, agricultural areas and residential zoning districts.  | Housing Assistance                  | Planning Board    | Phase I                 | Development Regulations | Local           |
| <b>Rec 7.3: Support the ability to "age in place."</b>  |                                     |                   |                         |                         |                 |
| A: Encourage age-sensitive design in all residential developments to appeal to a variety of residents.  | Council on Aging, local AARP        | Planning Board    | Phase II                | Development Regulations | Local           |
| B: Consider adjustments to the Land Development Code to allow for assisted living residences that meet supplemental standards and have water and sewer connections within the USA without a special use permit. | Council on Aging                    | Planning Board    | Phase I                 | Development Regulations | Local           |

| ACTION STEP  | COORDINATING RESOURCES  | RESPONSIBLE PARTY   | TARGET COMPLETION PHASE | ACTION TYPE             | LEVEL OF ACTION |
|--|---|---------------------|-------------------------|-------------------------|-----------------|
| C: Provide option for administrative provision of a percent reduction in parking space requirements for retirement and/or age-targeted housing developments.           | Council on Aging  | Planning Board      | Phase I                 | Development Regulations | Local           |
| D: Consider accessibility for seniors when creating new recreation spaces.   | Council on Aging, local AARP  | Parks & Recreation  | Phase IV                | Program/ Organization   | Local           |
| E: Promote the "Village Network" model, similar to that of Saluda, among older populations.  | Council on Aging, local AARP  | Community at-large  | Phase IV                | Coordination/ Outreach  | Local           |
| F: Continue to allow for accessory dwelling units.   | NA  | Planning Board      | Phase I                 | Development Regulations | Local           |
| G: Partner with municipalities to study housing needs, disseminate information on housing options, and increase supply of affordable, workforce housing.               | Municipalities, Housing Assistance, Asheville Housing Coalition, The Partnership, major employers | Planning Department | Phase IV                | Program/ Organization   | Local           |
| <b>Rec 7.4: Locate workforce housing near jobs.</b>  |   |                     |                         |                         |                 |
| A: In accordance with guidance from the Future Land Use Map, support residential development near employment areas and in and around commercial centers.               | The Partnership, Housing Assistance   | Planning Board      | Phase IV                | Development Regulations | Local           |
| B: Coordinate with municipalities to jointly plan for areas near new employment areas that share municipal and County jurisdiction.                                    | Municipalities, The Partnership   | Planning Board      | Phase IV                | Study/Plan              | Local           |
| C: Increase awareness of USDA Farm Labor Housing Direct Loans and Grants.  | NC Coop Ext., other agriculture stakeholders  | Soil & Water        | Ongoing                 | Coordination/ Outreach  | Local           |
| D: Support innovative housing solutions that serve seasonal and year-round farm workers.   | Agriculture stakeholders  | Planning Board      | Ongoing                 | Development Regulations | Local           |
| E: Encourage opportunities for home-ownership by continued partnership with the Housing Assistance Corporation and other agencies that help renters become homeowners. | Housing Assistance, Habitat for Humanity  | BOC                 | Ongoing                 | Financial               | Local           |

# MATRIX I

| ACTION STEP   | COORDINATING RESOURCES | RESPONSIBLE PARTY  | TARGET COMPLETION PHASE | ACTION TYPE          | LEVEL OF ACTION |
|---|------------------------|--------------------|-------------------------|----------------------|-----------------|
| <b>Rec 8.1: Encourage healthy living by expanding access to parks, greenways, and other recreational amenities.</b>   |                        |                    |                         |                      |                 |
| A: Plan for recreational needs of the communities in Henderson County.  | RAB                    | Parks & Recreation | Phase II                | Study/Plan           | Local           |
| B: Address facilities and programming priorities, document ongoing maintenance needs, and provide benchmarking related to facilities and staffing within a master plan.   | RAB                    | Parks & Recreation | Phase II                | Study/Plan           | Local           |
| C: Develop a multi-year capital improvement plan for park facilities that includes planning for major maintenance expenditures.   | RAB                    | Parks & Recreation | Ongoing                 | Financial            | Local           |
| D: Continue to support the development of all-inclusive playgrounds in the County.  | RAB                    | Parks & Recreation | Ongoing                 | Program/Organization | Local           |
| E: Develop a master plan for Jackson Park. The master plan should address connectivity, parking issues, facility enhancements, and involve a variety of user groups.  | RAB                    | Parks & Recreation | Phase II                | Study/Plan           | Local           |
| F: Pursue grant funding and other funding sources for the replacement of playgrounds.   | RAB                    | Parks & Recreation | Ongoing                 | Financial            | Local           |
| G: Consider additional county-owned parks, including pocket parks, in areas of the County with under-served populations.  | RAB                    | Parks & Recreation | Phase IV                | Program/Organization | Local           |
| H: Enhance recreational programming to address the needs of senior and disabled populations.  | RAB                    | Parks & Recreation | Phase IV                | Program/Organization | Local           |
| I: Improve access to rivers for recreational purposes through partnerships and other stakeholders.  | RAB                    | Parks & Recreation | Phase IV                | Program/Organization | Local           |
| J: Coordinate with municipalities, Conserving Carolina, the US Forest Service, the North Carolina Forest Service, the National Park Service, and the NC Wildlife Resources Commission, et al. to improve and increase access to existing hiking, camping, fishing, and additional recreational opportunities. | RAB                    | Parks & Recreation | Phase IV                | Program/Organization | State           |

| ACTION STEP   | COORDINATING RESOURCES                           | RESPONSIBLE PARTY           | TARGET COMPLETION PHASE | ACTION TYPE             | LEVEL OF ACTION |
|---|--|-----------------------------|-------------------------|-------------------------|-----------------|
| K: Encourage new development to incorporate recreational needs into the open space design of new subdivisions.  | NA   | Planning Board              | Phase I                 | Development Regulations | Local           |
| L: Encourage major subdivisions to provide pedestrian connections or provide easements to immediately adjacent greenway facilities.   | RTAC   | Planning Board              | Phase I                 | Development Regulations | Local           |
| M: Work with the Henderson County Tourism Development Authority to provide support for safe and sustainable recreational tourism.   | TDA  | Parks & Recreation          | Phase IV                | Coordination/ Outreach  | Local           |
| N: Consider investment of a county-owned indoor and outdoor sports complex.   | RAB  | BOC                         | Phase IV                | Financial               | Local           |
| <b>Rec 8.2: Improve and coordinate access to health services.</b>   |  |                             |                         |                         |                 |
| A: Coordinate with the County Health Department and non-profit partners to promote physical and emotional resiliency through the utilization of existing parks for physical and mental health programs. | Health Department                                | Parks & Recreation          | Ongoing                 | Coordination/ Outreach  | Local           |
| B: When expanding public transit and para-transit services, consider connecting areas with medical services to residential areas for easier access.   | Advent Health, Pardee Hospital                   | ACPT                        | Ongoing                 | Program/ Organization   | Local           |
| C: Address substance misuse and mental health by utilizing the opioid litigation settlement funds to support programs and spread awareness of Strategy-Specific Resources for addiction recovery.       | Health Department                                | Strategic Behavioral Health | Phase I                 | Program/ Organization   | Local           |
| D: Consider creating a collaborative "Recovery Court" (also known as drug diversion court) in Henderson County for low-level offenses.  | District Attorney's Office, Sheriff's Department | Strategic Behavioral Health | Phase I                 | Program/ Organization   | Local           |
| <b>Rec 8.3: Expand access to healthy food.</b>  |  |                             |                         |                         |                 |
| A: Review zoning ordinances to facilitate grocery stores, farm stands, and other commercial food retail establishments.   | NC Coop Ext.                                     | Planning Board              | Phase I                 | Development Regulations | Local           |

# MATRIX I

| ACTION STEP  | COORDINATING RESOURCES  | RESPONSIBLE PARTY                          | TARGET COMPLETION PHASE | ACTION TYPE             | LEVEL OF ACTION |
|--|---|--|-------------------------|-------------------------|-----------------|
| B: Increase local retailers' awareness of the North Carolina Healthy Food Retail Designation Program.  | AgHC, Health Department, TDA  | NC Coop Ext.                               | Phase IV                | Coordination/ Outreach  | Local           |
| C: Study the creation of a farm-to-foodshare program, a farm-to-school program, or similar programs to connect local farms with residents and students.                                  | Soil & Water, NC Coop Ext., & Health Department                     | HCPS                                       | Phase II                | Study/Plan              | Local           |
| D: Support and expand farmers markets in rural areas, either by introducing new traditional farmers markets or creating a mobile version.  | NC Coop Ext., 4-H, local farmers' markets, TDA                      | AgHC                                       | Phase IV                | Program/ Organization   | Local           |
| E: Identify and work with partners that actively manages the aggregation, distribution, and marketing of local food products from a variety of sources including new and urban farms.    | TDA, 4-H, local farmers' markets, Health Department                 | NC Coop Ext.                               | Phase IV                | Coordination/ Outreach  | Local           |
| <b>Rec 8.4: Provide high-quality public and emergency services.</b>  |   |  |                         |                         |                 |
| A: Plan for expansion of public services, capital projects, and personnel, in proportion to increasing demand.   | County Staff  | BOC  | Phase IV                | Financial               | Local           |
| B: Incorporate emergency service access into planning decisions.   | Emergency Management  | Planning Board                             | Ongoing                 | Development Regulations | Local           |
| C: Encourage high-density growth in areas closest to emergency services such as fire and police.   | Emergency Management, municipal fire and law enforcement            | Planning Board                             | Phase III               | Development Regulations | Local           |
| D: Plan for mental health needs and encourage best practices during healthcare, public safety, and emergency response interactions.  | Strategic Behavioral Health, Health Department, Wellness Department | Emergency Management, Sheriff's Department | Ongoing                 | Study/Plan              | Local           |
| E: Ensure efficient public service by providing information in other languages. Consider contracting an on-call interpreter firm to better serve non-English speaking community members. | Hola Carolina, ESL stakeholders, County Departments                 | PIO  | Phase III               | Coordination/ Outreach  | Local           |



| ACTION STEP   | COORDINATING RESOURCES   | RESPONSIBLE PARTY                           | TARGET COMPLETION PHASE | ACTION TYPE               | LEVEL OF ACTION |
|---|--|---|-------------------------|---------------------------|-----------------|
| <b>Rec 8.5: Coordinate and support the school system.</b>   |  |   |                         |                           |                 |
| A: Collaborate with the School Board to plan for capital needs as the County grows.   | HCPS   | BOC   | Ongoing                 | Financial                 | Local           |
| B: Partner with nonprofits and other organizations to expand services for early childhood education including Head Start.   | Head Start/<br>WNCSource, DSS,<br>Health Department                        | HCPS  | Phase IV                | Coordination/<br>Outreach | Local           |
| C: Support programs that help students stay in school.  | BRCC, DSS, other<br>youth organizations                                    | HCPS  | Ongoing                 | Coordination/<br>Outreach | Local           |
| D: Assist Blue Ridge Community College to maintain low tuition costs for all students.  | BRCC   | BOC   | Ongoing                 | Financial                 | Local           |
| E: Support Blue Ridge Community College to provide a variety of training courses focused on workforce readiness.  | BRCC, The<br>Partnership   | BOC   | Phase IV                | Financial                 | Local           |
| <b>Rec 8.6: Increase access to education for every community member.</b>  |  |   |                         |                           |                 |
| A: Support nonprofits in their endeavor to assist non-English speaking community members with government services including student applications to Blue Ridge Community College. | ESL Groups,<br>Vocational Solutions,<br>HCPS                               | Henderson<br>County<br>Departments,<br>BRCC | Ongoing                 | Coordination/<br>Outreach | Local           |
| B: Ensure public libraries are adequately equipped for future growth and are placed in multiple locations around the County to increase access.                                   | Library Board of<br>Trustees, Friends<br>of the Library,<br>municipalities | BOC   | Phase IV                | Financial                 | Local           |
| C: Support the County libraries in their programming and outreach efforts.  | County libraries,<br>BOC, Friends<br>of the Library,<br>municipalities     | Library Board<br>of Trustees                | Ongoing                 | Coordination/<br>Outreach | Local           |

# MATRIX II

## IMPLEMENTATION PHASE MATRIX ACTION STEPS & PRIORITY ORGANIZED BY PHASE

### ONGOING

| REC. | ACTION STEP   | COORDINATING RESOURCES                   | RESPONSIBLE PARTY                            | ACTION TYPE            | LEVEL OF ACTION |
|------|---|--|--|------------------------|-----------------|
| 8.2  | B: When expanding public transit and paratransit services, consider connecting areas with medical services to residential areas for easier access.  | Advent Health, Pardee Hospital           | ACPT   | Program/ Organization  | Local           |
| 4.1  | A: Advocate for the County's transportation priorities at the French Broad River Metropolitan Planning Organization (FBRMPO) board meetings regarding project prioritization, roadway design, and safety. | TAC, NCDOT                               | BOC Liasons to MPO Board & TCC Staff Liasons | Coordination/ Outreach | Regional        |
| 5.2  | D: Discuss with Henderson County Schools regarding alignment of future school planning with water and sewer infrastructure planning.  | HCPS                                     | City of Hendersonville and BOC               | Coordination/ Outreach | Local           |
| 5.3  | A: County staff and elected officials should coordinate with partners to plan for effective site readiness for specific economic development projects.  | The Partnership, AgHC                    | BOC, County Staff                            | Coordination/ Outreach | Local           |
| 7.4  | E: Encourage opportunities for homeownership by continued partnership with the Housing Assistance Corporation and other agencies that help renters become homeowners.                                     | Housing Assistance, Habitat for Humanity | BOC  | Financial              | Local           |
| 8.5  | A: Collaborate with the School Board to plan for capital needs as the County grows.   | HCPS                                     | BOC  | Financial              | Local           |
| 8.5  | D: Assist Blue Ridge Community College to maintain low tuition costs for all students.  | BRCC                                     | BOC  | Financial              | Local           |
| 2.1  | B: Recruit and prepare the next generation of farmers through the 4-H and Future Farmers of America (FFA) programs in coordination with Henderson County Schools and Blue Ridge Community College.        | BRCC, FFA, and HCPS                      | County Staff/ NC Coop Ext. (4-H)             | Coordination/ Outreach | Local           |



## ONGOING

| REC. | ACTION STEP   | COORDINATING RESOURCES                                   | RESPONSIBLE PARTY                     | ACTION TYPE               | LEVEL OF ACTION |
|------|---|--|---------------------------------------|---------------------------|-----------------|
| 3.2  | C: Regularly review implementation progress and update the Hazard Mitigation Plan to strengthen emergency management and response in the County.            | Planning Department                                      | County Staff/<br>Emergency Management | Study/Plan                | Local           |
| 3.2  | E: Continue work with local, state, and federal land managers to develop plans for wildfire management, especially in interface areas. (See also Rec 3.3 F) | Public lands, local governments, EAC                     | County Staff/<br>Emergency Management | Coordination/<br>Outreach | Regional        |
| 3.2  | F: Continue to work with the community to increase emergency preparedness awareness and educate the community regarding existing response plans.            | NC Department of Public Safety                           | County Staff/<br>Emergency Management | Coordination/<br>Outreach | Local           |
| 3.2  | B: Coordinate efforts between Emergency Services and the Planning Department regarding emergency response and critical infrastructure.                      | Emergency Management, TRC                                | County Staff/<br>Planning Department  | Coordination/<br>Outreach | Local           |
| 3.2  | D: Ensure the Land Development Code is consistent with state and federal regulations.   | County Attorney  | County Staff/<br>Planning Department  | Development Regulations   | Local           |
| 3.3  | A: Within new subdivisions consider the reservation of open space and conservation areas in and around areas with a high potential for landslides.          | Regional Resiliency Advisory Board, Emergency Management | County Staff/Site Development         | Development Regulations   | Local           |
| 4.5  | G: Explore possible connections between transit and greenways to help reduce traffic and vehicle miles traveled.  | RTAC, RAB, NCDOT   | County Staff, ACPT                    | Study/Plan                | Local           |
| 4.5  | H: Continue to improve existing bus stops through amenities like benches and shelters.  | NCDOT, WNCSource   | County Staff, ACPT                    | Program/<br>Organization  | Local           |
| 4.6  | F: Prioritize planning and design for greenway segments to connect existing trails.   | NCDOT, FBRMPO  | County Staff                          | Development Regulations   | Local           |

## ONGOING

| REC. | ACTION STEP   | COORDINATING RESOURCES  | RESPONSIBLE PARTY  | ACTION TYPE             | LEVEL OF ACTION |
|------|---|---|--|-------------------------|-----------------|
| 4.6  | I: Prioritize the design of new trails to be adequately designed, resilient, and withstand extreme weather events, as well as design for stormwater best management practices (BMPs), when cost effective, and other flood prevention strategies. | Local Floodplain Administrators and Water Quality Administrators    | County Staff/Site Development                            | Development Regulations | Local           |
| 4.7  | A: Encourage skills clinics that teach novice riders how to ride safely and efficiently when riding alone or in groups.   | BRBC  | County Staff/ Parks & Recreation                         | Coordination/ Outreach  | Local           |
| 6.1  | A: Using the Future Land Use Map, identify and publicize key sites for diverse industrial development in cooperation with The Partnership.  | The Partnership   | County Staff   | Coordination/ Outreach  | Local           |
| 7.4  | C: Increase awareness of USDA Farm Labor Housing Direct Loans and Grants.   | NC Coop Ext., other agriculture stakeholders                        | County Staff/ Soil & Water                               | Coordination/ Outreach  | Local           |
| 8.4  | D: Plan for mental health needs and encourage best practices during healthcare, public safety, and emergency response interactions.   | Strategic Behavioral Health, Health Department, Wellness Department | County Staff/ Emergency Management, Sheriff's Department | Study/Plan              | Local           |
| 8.5  | C: Support programs that help students stay in school.  | BRCC, DSS, other youth organizations                                | HCPS   | Coordination/ Outreach  | Local           |
| 8.6  | A: Support nonprofits in their endeavor to assist non-English speaking community members with government services including student applications to Blue Ridge Community College.   | ESL Groups, Vocational Solutions, HCPS                              | Henderson County Departments, BRCC                       | Coordination/ Outreach  | Local           |
| 8.6  | C: Support the County libraries in their programming and outreach efforts.  | County libraries, BOC, Friends of the Library, municipalities       | Library Board of Trustees                                | Coordination/ Outreach  | Local           |
| 4.6  | J: Appropriate hydraulic modeling should be performed whenever a greenway is to be constructed in a floodplain.   | Local Floodplain Administrators and Water Quality Administrators    | NCDEQ  | Development Regulations | Local           |
| 1.1  | B: Encourage higher-density residential developments to be located within the USA.  | Housing Assistance, Asheville Regional Housing Consortium           | Planning Board   | Coordination/ Outreach  | Local           |

## ONGOING

| REC. | ACTION STEP   | COORDINATING RESOURCES  | RESPONSIBLE PARTY | ACTION TYPE             | LEVEL OF ACTION |
|------|---|---|-------------------|-------------------------|-----------------|
| 1.1  | D: Utilize appropriate tools to encourage growth in-line with the Future Land Use Map.  | County Staff  | Planning Board    | Development Regulations | Local           |
| 1.2  | A: Continue to allow for administrative approval for small to medium-scale uses that meet basic standards in rural areas (e.g. AG on FLUM).   | County Staff  | Planning Board    | Development Regulations | Local           |
| 2.3  | A: Discourage rezonings for higher density residential subdivisions outside the defined Utility Service Area (USA) and in the Agriculture/Rural (AR) area identified on the Future Land Use Map.                  | County Staff  | Planning Board    | Development Regulations | Local           |
| 6.1  | B: Encourage rezonings to commercial and industrial zoning districts in areas identified as Employment and Industry on the Future Land Use Map.   | The Partnership   | Planning Board    | Development Regulations | Local           |
| 7.1  | A: Encourage rezonings for high density housing and mixed-use development within the USA.   | The Partnership, Advent Health, Pardee Hospital, BRCC, HCPS           | Planning Board    | Development Regulations | Local           |
| 7.1  | B: To avoid conflict with agricultural areas and natural resources, major subdivisions should be located near defined centers and within the Infill and Transitional Areas as defined on the Future Land Use Map. | NC Coop Ext., Soil & Water, AgHC, and Farmland Preservation Taskforce | Planning Board    | Development Regulations | Local           |
| 7.4  | D: Support innovative housing solutions that serve seasonal and year-round farm workers.  | Agriculture stakeholders  | Planning Board    | Development Regulations | Local           |
| 8.4  | B: Incorporate emergency service access into planning decisions.  | Emergency Management  | Planning Board    | Development Regulations | Local           |
| 8.1  | C: Develop a multi-year capital improvement plan for park facilities that includes planning for major maintenance expenditures.   | RAB   | RAB               | Financial               | Local           |

## ONGOING

| REC. | ACTION STEP   | COORDINATING RESOURCES  | RESPONSIBLE PARTY | ACTION TYPE           | LEVEL OF ACTION |
|------|---|---|-------------------|-----------------------|-----------------|
| 8.1  | D: Continue to support the development of all-inclusive playgrounds in the County.  | RAB   | RAB               | Program/Organization  | Local           |
| 8.1  | F: Pursue grant funding and other funding sources for the replacement of playgrounds.   | RAB   | RAB               | Financial             | Local           |
| 8.2  | A: Coordinate with the County Health Department and non-profit partners to promote physical and emotional resiliency through the utilization of existing parks for physical and mental health programs. | Health Department   | RAB               | Coordination/Outreach | Local           |
| 4.6  | C: Coordinate with partners to advance, complete, and maintain the entire 19 miles of the Ecusta Rail Trail.  | NCDOT, City of Brevard, City of Hendersonville, Town of Laurel Park, ETAB | RTAC              | Coordination/Outreach | Regional        |
| 4.7  | B: Encourage bicycle riding and utilization of the Ecusta Rail Trail and other greenways.   | BRBC; NCDOT   | RTAC              | Coordination/Outreach | Local           |
| 4.1  | B: Coordinate with NCDOT and municipalities via the Henderson County Transportation Advisory Committee (TAC).   | FBRMPO, NCDOT, the municipalities   | TAC               | Coordination/Outreach | Local           |
| 4.3  | D: Support NCDOT with the on-going corridor studies for major roadways.   | NCDOT   | TAC               | Study/Plan            | Local           |
| 4.3  | F: Communicate the desire to NCDOT for prioritization of continuous traffic flow to allow for safer speeds and EMS access in strategic rural intersections especially during high traffic seasons.      | Emergency Management, NCDOT, NC Highway Patrol                            | TAC               | Coordination/Outreach | Local           |
| 4.4  | D: Identify safe cycling routes and create maps to community members and visitors and update as needed.   | BRBC, GIS Coordinator, County Staff                                       | TAC               | Study/Plan            | Local           |

# PHASE I

| REC. | ACTION STEP   | COORDINATING RESOURCES  | RESPONSIBLE PARTY                    | ACTION TYPE            | LEVEL OF ACTION |
|------|---|---|--------------------------------------|------------------------|-----------------|
| 1.1  | A: Coordinate with municipalities and other service providers to update the Utility Service Area (USA) and utility service agreements to best fit the Future Land Use Map and municipal land use plans.   | City of Hendersonville  | BOC                                  | Coordination/ Outreach | Local           |
| 2.2  | B: Formulate a plan to create a Voluntary Farmland Preservation Program to purchase farmland development rights and establish agricultural conservation easements.  | AgHC, Soil and Water, NC Coop Ext., Farm Bureau, other agriculture stakeholders | BOC, Farmland Preservation Taskforce | Program/ Organization  | Local           |
| 3.1  | G: Consider the creation of a voluntary program with a land conservancy fund to purchase development rights and establish conservation easements on important natural lands and other sensitive environmental habitats.   | Conserving Carolina   | BOC, Farmland Preservation Taskforce | Program/ Organization  | Local           |
| 4.3  | G: Encourage NCDOT to accept and maintain all public subdivision roads and drainage infrastructure which were dedicated, recorded, approved, or installed prior to October 1, 1975, without requiring the private property owners who adjoin the improvement to pay the costs of bringing them up to current NCDOT standards. | NCDOT   | BOC, State Legislature               | Coordination/ Outreach | State           |
| 5.2  | A: Initiate and conduct utility planning efforts that align with land use policies and community goals.   | City of Hendersonville, Edneyville Sewer, Etowah Sewer, MSD                     | BOC                                  | Study/Plan             | Local           |
| 7.2  | A: Consider creating incentives to encourage the creation of workforce housing developments.  | Planning Board & Housing Assistance   | BOC                                  | Program/ Organization  | Local           |
| 5.1  | A: Strive to improve the County's Broadband Availability Index ranking per the NC Broadband Infrastructure Office.  | Land of Sky, local providers, NC Broadband Infrastructure Office                | Broadband Taskforce                  | Program/ Organization  | Local           |

## PHASE I

| REC. | ACTION STEP   | COORDINATING RESOURCES   | RESPONSIBLE PARTY                         | ACTION TYPE            | LEVEL OF ACTION |
|------|---|--|---|------------------------|-----------------|
| 5.1  | C: Continue participation in broadband planning programs. Work with the State to receive and distribute funding for building broadband infrastructure grants, such as the Completing Access to Broadband Grant Program and others.                                  | Land of Sky, local providers, NC Broadband Infrastructure Office       | Broadband Taskforce                       | Financial              | Local           |
| 2.2  | C: Study the creation of a County-wide Farmland Mapping & Monitoring Program.   | NC Coop Ext. and Soil & Water Conservation Dist., AgHC, Tax Dept.      | County Staff                              | Study/Plan             | Local           |
| 4.5  | A: Conduct a transit feasibility study to identify gaps in transit service, particularly to schools, large employers, and greenways and recreational facilities as needed.  | Transit Steering Committee, transit riders, other transit stakeholders | County Staff/ ACPT                        | Study/Plan             | Local           |
| 4.5  | F: Explore mechanisms to provide express routes to connect Hendersonville to Asheville and other destinations in Buncombe, Madison, and Haywood County, while focusing on regional mobility management, employee training, maintenance, and funding administration. | FBRMPO, NCDOT, other transit systems                                   | County Staff/ ACPT                        | Study/Plan             | Regional        |
| 4.5  | I: Explore solutions to solve the garbage collection issue at bus stops.  | Facility Services, City of Hendersonville                              | County Staff/ ACPT                        | Study/Plan             | Local           |
| 4.5  | J: Collaborate with the City of Hendersonville on a joint planning effort for a more robust transfer station in downtown Hendersonville.  | City of Hendersonville   | County Staff/ ACPT                        | Coordination/ Outreach | Local           |
| 4.6  | K: Create a user-friendly, online method for people to report maintenance issues on County maintained greenways.  | RAB, RTAC, municipal stakeholders                                      | County Staff                              | Program/ Organization  | Local           |
| 8.2  | C: Address substance misuse and mental health by utilizing the opioid litigation settlement funds to support programs and spread awareness of Strategy-Specific Resources for addiction recovery.   | Health Department  | County Staff/ Strategic Behavioral Health | Program/ Organization  | Local           |



# PHASE I

| REC. | ACTION STEP  | COORDINATING RESOURCES                           | RESPONSIBLE PARTY                            | ACTION TYPE              | LEVEL OF ACTION |
|------|--|--|--|--------------------------|-----------------|
| 8.2  | D: Consider creating a collaborative "Recovery Court" (also known as drug diversion court) in Henderson County for low-level offenses.             | District Attorney's Office, Sheriff's Department | County Staff/<br>Strategic Behavioral Health | Program/<br>Organization | Local           |
| 1.1  | C: Locate commercial and residential growth near community anchors (i.e. Neighborhood Anchors and Community Centers on the FLU Map).               | County Staff                                     | Planning Board                               | Development Regulations  | Local           |
| 1.1  | F: Ensure zoning districts around Neighborhood Anchors and Community Centers allow, by right, consistent land uses.                                | County Staff                                     | Planning Board                               | Development Regulations  | Local           |
| 1.2  | B: Modify thresholds for administrative approval requirements for certain types or sizes of new nonresidential uses.                               | County Staff                                     | Planning Board                               | Development Regulations  | Local           |
| 1.2  | D: The size and intensity of uses in Neighborhood Anchors should be evaluated to maintain the local business economy.                              | The Partnership, Chamber of Commerce             | Planning Board                               | Development Regulations  | Local           |
| 2.1  | E: Continue to allow for a flexible approach to rural business development.  | Chamber of Commerce                              | Planning Board                               | Development Regulations  | Local           |
| 2.3  | B: Review the requirement for a 100 foot setback for all buildings from Voluntary Agricultural Districts (VAD).                                    | Farmland Preservation Taskforce                  | Planning Board                               | Development Regulations  | Local           |
| 2.3  | C: Consider zoning updates to reduce development pressure in agricultural areas.   | Ag stakeholders, Farmland Preservation Taskforce | Planning Board                               | Development Regulations  | Local           |
| 3.1  | B: Consider allowing for administrative approval for conservation subdivisions that meet certain criteria as defined in the Land Development Code. |  | Planning Board                               | Development Regulations  | Local           |

## PHASE I

| REC. | ACTION STEP   | COORDINATING RESOURCES   | RESPONSIBLE PARTY | ACTION TYPE             | LEVEL OF ACTION |
|------|---|--|-------------------|-------------------------|-----------------|
| 3.1  | D: Study the creation of guidelines for if development occurs on public lands.  | Pisgah National Forest, Dupont State Forest, Green River Gamelands, and other public lands | Planning Board    | Study/Plan              | Local           |
| 3.1  | F: Consolidate steep slope requirements within the Land Development Code for simplification.  | EAC, local developers  | Planning Board    | Development Regulations | Local           |
| 4.2  | B: Consider reducing Henderson County's Traffic Impact Study (TIS) threshold for developments located along specific road classifications.                        | NCDOT  | Planning Board    | Development Regulations | Local           |
| 4.2  | C: Consider amending the Land Development Code to allow for integration of residential and commercial uses to allow for shorter travel time between destinations. | NCDOT, TAC, ACPT, Chamber of Commerce  | Planning Board    | Development Regulations | Local           |
| 4.2  | D: Consider additional sidewalk/trail connections for new commercial developments, especially when adjacent to an existing trail.                                 | RTAC, RAB, NCDOT   | Planning Board    | Development Regulations | Local           |
| 4.2  | E: Encourage connections between existing and new commercial developments to reduce curb cuts and make it easier to access the businesses.                        | NCDOT, TAC   | Planning Board    | Development Regulations | Local           |
| 6.1  | C: Consider small scale business development in the Neighborhood Anchors to promote local spending.   | The Chamber, TDA, Ecusta Business Partners   | Planning Board    | Development Regulations | Local           |
| 6.3  | A: Encourage development of office, retail and light industrial space through land use and zoning decisions.  | The Partnership  | Planning Board    | Development Regulations | Local           |
| 7.1  | C: Allow for a variety of housing types, including condos, townhomes, and multi-family complexes, and manufactured homes in the defined Utility Service Area.     | County Staff   | Planning Board    | Development Regulations | Local           |
| 7.1  | D: Re-evaluate standards for intermediate and maximum residential density within all zoning districts.  | County Staff   | Planning Board    | Development Regulations | Local           |

# PHASE I

| REC. | ACTION STEP   | COORDINATING RESOURCES | RESPONSIBLE PARTY | ACTION TYPE             | LEVEL OF ACTION |
|------|---|------------------------|-------------------|-------------------------|-----------------|
| 7.1  | E: Consider allowance for small-scale multi-family units (3-4 units) without a Special Use Permit if supplemental requirements are met.   | County Staff           | Planning Board    | Development Regulations | Local           |
| 7.1  | F: Eliminate the requirement of a Special Use Permit for developments with attached residential units within the USA and keep the existing Special Use Permit for areas outside the USA.                        | County Staff           | Planning Board    | Development Regulations | Local           |
| 7.1  | G: Develop a rural cluster option in the Land Development Code (LDC) that allows for smaller setbacks, building spacing, and innovative layout/design.  | County Staff           | Planning Board    | Development Regulations | Local           |
| 7.1  | H: Continue to provide a density bonus for conservation subdivisions.   | County Staff           | Planning Board    | Development Regulations | Local           |
| 7.1  | I: Consider administrative approval for conservation subdivisions.  | County Staff           | Planning Board    | Development Regulations | Local           |
| 7.2  | B: Allow for a variety of housing types and mixed-use development at appropriate key locations along the Ecusta Trail.  | Housing Assistance     | Planning Board    | Development Regulations | Local           |
| 7.2  | C: Support appropriately sized, affordable housing developments within rural, agricultural areas and residential zoning districts.  | Housing Assistance     | Planning Board    | Development Regulations | Local           |
| 7.3  | B: Consider adjustments to the Land Development Code to allow for assisted living residences that meet supplemental standards and have water and sewer connections within the USA without a special use permit. | Council on Aging       | Planning Board    | Development Regulations | Local           |
| 7.3  | C: Provide option for administrative provision of a percent reduction in parking space requirements for retirement and/or age-targeted housing developments.  | Council on Aging       | Planning Board    | Development Regulations | Local           |

## PHASE I

| REC. | ACTION STEP  | COORDINATING RESOURCES | RESPONSIBLE PARTY | ACTION TYPE             | LEVEL OF ACTION |
|------|--|------------------------|-------------------|-------------------------|-----------------|
| 7.3  | F: Continue to allow for accessory dwelling units.   |                        | Planning Board    | Development Regulations | Local           |
| 8.1  | K: Encourage new development to incorporate recreational needs into the open space design of new subdivisions.   |                        | Planning Board    | Development Regulations | Local           |
| 8.1  | L: Encourage major subdivisions to provide pedestrian connections or provide easements to immediately adjacent greenway facilities.  | RTAC                   | Planning Board    | Development Regulations | Local           |
| 8.3  | A: Review zoning ordinances to facilitate grocery stores, farm stands, and other commercial food retail establishments.  | NC Coop Ext.           | Planning Board    | Development Regulations | Local           |
| 4.1  | C: Advocate for the NCDOT to update the Comprehensive Transportation Plan, which was adopted in 2008, and focus improvements around active transportation options and transit. | ACPT, NCDOT, FBRMPO    | TAC               | Study/Plan              | Regional        |

## PHASE II

| REC. | ACTION STEP   | COORDINATING RESOURCES  | RESPONSIBLE PARTY | ACTION TYPE                        | LEVEL OF ACTION                    |
|------|---|---|-------------------|------------------------------------|------------------------------------|
| 2.1  | C: Leverage partnership with Blue Ridge Community College to advance workforce development assets and respond to specific agri-business needs.  |   | BRCC              | AgHC                               | Coordination/ Outreach<br>Local    |
| 3.3  | D: Continue to limit fill in floodplains unless additional standards are met.   | Site Development, Floodplain Administrator, Planning Board  |                   | BOC                                | Development Regulations<br>Local   |
| 5.2  | B: Coordinate with local governments and regional entities to address service issues and secure long-term water and sewer capacity.   | City of Hendersonville, Edneyville Sewer, Etowah Sewer, MSD   |                   | BOC                                | Coordination/ Outreach<br>Regional |
| 5.4  | A: Recommend a water and sewer management structure including County and municipal participation to manage growth within the entire County.   | MSD, City of Hendersonville Water & Sewer, Etowah Sewer, City of Asheville Water, other utility providers, stakeholder municipalities |                   | BOC                                | Program/ Organization<br>Local     |
| 5.1  | B: Pursue the extension of broadband Internet, especially trunk-line improvements or extensions between major population centers, including improvements along I-26.  | Land of Sky, local providers, NC Broadband Infrastructure Office  |                   | Broadband Taskforce                | Financial<br>Regional              |
| 6.3  | B: Prioritize expansion of small business infrastructure needs such as high-speed Broadband.  | Chamber of Commerce   |                   | Broadband Taskforce                | Financial<br>Local                 |
| 3.3  | F: Encourage wildfire mitigation principles in new developments located in the Wildland Urban interface including: <ul style="list-style-type: none"> <li>Design recreation space and access roads to double as firebreaks</li> <li>Design each home site to have defined defensible space</li> <li>Encourage fire resistant building design and provide defensible space around clustered development</li> </ul> | US Forest Service, NC Forest Service, Planning Board, TRC, GIS Coordinator  |                   | County Staff/ Emergency Management | Development Regulations<br>Local   |

## PHASE II

| REC. | ACTION STEP   | COORDINATING RESOURCES                           | RESPONSIBLE PARTY                       | ACTION TYPE             | LEVEL OF ACTION |
|------|---|--|---|-------------------------|-----------------|
| 4.2  | A: Encourage adequate roadway connectivity with appropriate access (ingress and egress) and limit dead ends/cul-de-sacs in new subdivisions.  | TRC, Emergency Management, TAC, Planning Board   | County Staff                            | Development Regulations | Local           |
| 4.5  | E: Continue to work with regional partners and explore the concept of a Regional Transit Authority (RTA) that would focus on regional transit service while preserving local control of existing systems. | FBRMPO, NCDOT, other transit systems             | County Staff, ACPT                      | Coordination/ Outreach  | Regional        |
| 4.5  | K: Encourage diversification of the Henderson County vehicle fleet, including transit buses, for optimum resiliency and to reduce costs of operations.  | Facility Services, NCDOT Public Transit Division | County Staff, ACPT                      | Program/ Organization   | Local           |
| 8.1  | A: Plan for recreational needs of the communities in Henderson County.  | RAB  | County Staff/ Parks & Recreation        | Study/Plan              | Local           |
| 8.1  | B: Address facilities and programming priorities, document ongoing maintenance needs, and provide benchmarking related to facilities and staffing within a master plan.                                   | RAB  | County Staff/ Parks & Recreation        | Study/Plan              | Local           |
| 8.1  | E: Develop a master plan for Jackson Park. The master plan should address connectivity, parking issues, facility enhancements, and involve a variety of user groups.                                      | RAB  | County Staff/ Parks & Recreation        | Study/Plan              | Local           |
| 4.6  | H: Update the Henderson County Greenway Master Plan to reflect current progress, new initiatives, updated funding opportunities, and tentative community partners.  | RTAC, NCDOT, FBRMPO, Conserving Carolina, etc.   | Greenway Master Plan Steering Committee | Study/Plan              | Local           |
| 8.3  | C: Study the creation of a farm-to-foodshare program, a farm-to-school program, or similar programs to connect local farms with residents and students.   | Soil & Water, NC Coop Ext., & Health Department  | HCPS                                    | Study/Plan              | Local           |
| 1.1  | E: Develop a mechanism that could expand allowable uses that are compatible with the Ecusta Rail Trail.   | Ecusta Trail Business Partners, RTAC             | Planning Board                          | Development Regulations | Local           |

## PHASE II

| REC. | ACTION STEP  | COORDINATING RESOURCES               | RESPONSIBLE PARTY | ACTION TYPE             | LEVEL OF ACTION |
|------|--|--------------------------------------|-------------------|-------------------------|-----------------|
| 2.5  | A: Study existing rural character and identify defining elements that can be modeled.  | Planning & Zoning Departments        | Planning Board    | Study/Plan              | Local           |
| 2.5  | C: Clarify buffers or “green belts” between commercial and residential development and between residential development and farmland.   | Farmland Preservation Taskforce, EAC | Planning Board    | Development Regulations | Local           |
| 3.1  | E: Consider incentivizing open space conservation in new industrial developments of a certain size and where appropriate.  | The Partnership                      | Planning Board    | Development Regulations | Local           |
| 4.3  | E: Collaborate through the TAC and the NCDOT on intersections with safety and congestion issues in the County.   | NCDOT, TAC                           | Planning Board    | Coordination/ Outreach  | Local           |
| 5.3  | B: Encourage conservation subdivision designs for all new major residential subdivisions of a certain size in unincorporated areas tied to sewer infrastructure.   | County Staff, MSD                    | Planning Board    | Development Regulations | Local           |
| 7.3  | A: Encourage age-sensitive design in all residential developments to appeal to a variety of residents.   | Council on Aging, local AARP         | Planning Board    | Development Regulations | Local           |
| 4.6  | D: Coordinate with NCDOT to ensure that all Ecusta Rail Trail roadway crossings follow safety standards for vehicles and pedestrians, are highly visible for drivers, and have appropriate signage.  | NCDOT                                | RTAC              | Coordination/ Outreach  | Regional        |
| 4.1  | D: Collaborate with NCDOT and the French Broad River MPO to develop a county-wide Rural Roadway Design Manual to provide clear recommendations to NCDOT and developers for expanding and improving the transportation network throughout the County. | NCDOT, FBRMPO                        | TAC               | Program/ Organization   | Local           |

## PHASE II

| REC. | ACTION STEP   | COORDINATING RESOURCES                        | RESPONSIBLE PARTY | ACTION TYPE          | LEVEL OF ACTION |
|------|---|---|-------------------|----------------------|-----------------|
| 4.3  | B: Establish a vision for significant roadway corridors and its surrounding land use, with input from the community they serve.   | NCDOT, FBRMPO, impacted communities           | TAC               | Study/Plan           | Local           |
| 4.4  | <p>F: Work with NCDOT and the municipalities to create guidance for businesses that want to connect to a greenway identified in the Greenway Master Plan.</p> <ul style="list-style-type: none"> <li>Advocate for safety of pedestrians and bicyclists through parking lots and via roadway access.</li> <li>Encourage adjacent businesses to develop connections along existing trails.</li> </ul> | NCDOT, local businesses, municipalities, BRBC | TAC               | Program/Organization | Local           |



## PHASE III

| REC. | ACTION STEP  | COORDINATING RESOURCES  | RESPONSIBLE PARTY   | ACTION TYPE             | LEVEL OF ACTION |
|------|--|---|---|-------------------------|-----------------|
| 2.1  | F: Identify and address barriers to integration, extension, and diversification of agribusiness and agritourism (i.e. packing facilities, processing, value-added production, distribution, retail). | Farmland Preservation Taskforce, BOC, NC Coop Ext., Soil & Water, other ag stakeholders | AgHC  | Development Regulations | Local           |
| 2.1  | G: Study the creation of an Agricultural Visitor Center and incorporated offices for agricultural related agencies.  | AgHC, Henderson County Soil & Water Conservation District, and NC Coop Ext.             | BOC   | Study/Plan              | Local           |
| 4.6  | A: Implement the Greenway Master Plan's policy to incorporate the use of existing and future sewer utility easements for public-use greenways.   | County Staff, RTAC, community stakeholders  | BOC - Edneyville Sewer District; City of Hendersonville Sewer | Program/Organization    | Local           |
| 3.2  | A: In collaboration with existing organizations, study how to protect sensitive habitats, farmland, and land adjacent to creeks and rivers throughout Henderson County.                              | Conserving Carolina, Farmland Preservation Taskforce, & EAC                             | County Staff  | Study/Plan              | Local           |
| 3.3  | E: Utilize the fire, building, and land development codes to mitigate risk of fire hazards in areas with limited access.   | Henderson County Fire Departments, County Staff   | County Staff/ TRC   | Development Regulations | Local           |
| 5.4  | B: Coordinate transportation studies with the City to evaluate and prioritize development potential for future commercial and/or industrial development.   | City of Hendersonville, The Partnership, NCDOT, FBRMPO                                  | County Staff  | Study/Plan              | Local           |
| 8.4  | E: Ensure efficient public service by providing information in other languages. Consider contracting an on-call interpreter firm to better serve non-English speaking community members.             | Hola Carolina, ESL stakeholders, County Departments                                     | County Staff/ PIO   | Coordination/ Outreach  | Local           |

## PHASE III

| REC. | ACTION STEP   | COORDINATING RESOURCES   | RESPONSIBLE PARTY                | ACTION TYPE             | LEVEL OF ACTION |
|------|---|--|----------------------------------|-------------------------|-----------------|
| 8.4  | C: Encourage high-density growth in areas closest to emergency services such as fire and police.  | Emergency Management, municipal fire and law enforcement                 | Planning Board                   | Development Regulations | Local           |
| 3.4  | C: Consider additional site development standards to reduce stormwater and erosion impacts of new major subdivisions.   | Planning Board, NCDEQ, Soil & Water                                      | Site Development                 | Development Regulations | Local           |
| 3.4  | D: Identify regulatory barriers and consider incentives for green infrastructure projects, which can lessen stress on natural systems.  | EAC, Conserving Carolina, NCDEQ, NC Wildlife - Green Growth Toolbox      | Site Development                 | Study/Plan              | Local           |
| 3.4  | A: Continue to limit built-upon area within the watersupply watersheds and provide standards for stormwater management.   | County Staff, Town of Mills River, NCDEQ                                 | Site Development, Planning Board | Development Regulations | Local           |
| 4.3  | C: Identify creative solutions for roadway congestion and safety during seasonal peak demand and at public schools.   | HCPS, NCDOT, Safe Routes to Schools Coordinator, NC Highway Patrol, BRBC | TAC                              | Study/Plan              | Local           |
| 4.4  | A: Identify opportunities to incorporate transit, cycling, and pedestrian facilities into roadway upgrades.   | NCDOT, FBRMPO, RTAC, BRBC  | TAC                              | Study/Plan              | Local           |
| 4.4  | B: Encourage NCDOT, where appropriate, to install paths along key roadways, giving people an option for bicycle and pedestrian commuting or for recreational use when applicable. | NCDOT, FBRMPO, RTAC, BRBC  | TAC                              | Coordination/ Outreach  | Local           |

## PHASE IV

| REC. | ACTION STEP  | COORDINATING RESOURCES  | RESPONSIBLE PARTY             | ACTION TYPE             | LEVEL OF ACTION |
|------|--|---|-------------------------------|-------------------------|-----------------|
| 8.3  | D: Support and expand farmers markets in rural areas, either by introducing new traditional farmers markets or creating a mobile version.  | NC Coop Ext., 4-H, local farmers' markets, TDA                              | AgHC                          | Program/Organization    | Local           |
| 1.2  | C: Collaborate with the Henderson County Partnership for Economic Development to encourage redevelopment of underutilized industrial and/or commercial properties.   | The Partnership   | BOC                           | Coordination/Outreach   | Local           |
| 2.1  | D: Assist the three government-supported agricultural entities (AgHC, Henderson County Soil & Water Conservation District, and NC Cooperative Extension) on joint issues and encourage collaboration.  | AgHC, Henderson County Soil & Water Conservation District, and NC Coop Ext. | BOC                           | Coordination/Outreach   | Local           |
| 2.4  | A: Continue to provide incentives for revitalizing existing commercial and industrial sites through economic development ventures.   | The Partnership   | BOC                           | Development Regulations | Local           |
| 2.4  | C: Carefully evaluate potential utility extensions that could impact large concentrations of productive farmland.  | City of Hendersonville, MSD, and Etowah Sewer                               | BOC - future Edneyville Sewer | Study/Plan              | Local           |
| 4.4  | E: Support the State Legislature to improve solutions for the funding, construction, and maintenance of bike, public transit, and pedestrian infrastructure.   | NCDOT, FBRMPO, State Legislature  | BOC, TAC                      | Coordination/Outreach   | State           |
| 5.1  | E: Consider implementation of the Henderson County Broadband Taskforce's recommendations concerning the most effective and legal role for Henderson County to take in assisting and promoting improvements and growth of broadband infrastructure. | Broadband Taskforce   | BOC                           | Program/Organization    | Local           |
| 5.2  | C: Coordinate targeted utility and service enhancements within the defined Utility Service Area.   | City of Hendersonville, Edneyville Sewer, Etowah Sewer, MSD                 | BOC                           | Coordination/Outreach   | Local           |

## PHASE IV

| REC. | ACTION STEP  | COORDINATING RESOURCES  | RESPONSIBLE PARTY                          | ACTION TYPE            | LEVEL OF ACTION |
|------|--|---|--|------------------------|-----------------|
| 5.4  | C: Encourage the development of a capital improvement program and capital reserve fund to help implement planned investments in sewer infrastructure and other services. | The Partnership   | BOC  | Financial              | Local           |
| 6.3  | C: Support the assets of Blue Ridge Community College to respond to industry, consumer trends, and emerging opportunities.   | BRCC  | BOC  | Financial              | Local           |
| 8.1  | N: Consider investment of a county-owned indoor and outdoor sports complex.  | RAB   | BOC  | Financial              | Local           |
| 8.4  | A: Plan for expansion of public services, capital projects, and personnel, in proportion to increasing demand.   | County Staff  | BOC  | Financial              | Local           |
| 8.5  | E: Support Blue Ridge Community College to provide a variety of training courses focused on workforce readiness.   | BRCC, The Partnership   | BOC  | Financial              | Local           |
| 8.6  | B: Ensure public libraries are adequately equipped for future growth and are placed in multiple locations around the County to increase access.                          | Library Board of Trustees, Friends of the Library, municipalities | BOC  | Financial              | Local           |
| 5.1  | D: Continue County participation in the BAND-NC grant program to complete the county-wide digital inclusion plan.  | Land of Sky, local providers, NC Broadband Infrastructure Office  | Broadband Taskforce                        | Study/Plan             | Local           |
| 7.3  | E: Promote the "Village Network" model, similar to that of Saluda, among older populations.  | Council on Aging, local AARP                                      | Community at-large                         | Coordination/ Outreach | Local           |
| 2.1  | A: Continue to collaborate with Agribusiness Henderson County (AgHC) on supporting existing agriculture.   | AgHC, other farm stakeholders                                     | County Staff/ NC Coop Ext., Soil and Water | Coordination/ Outreach | Local           |

## PHASE IV

| REC. | ACTION STEP   | COORDINATING RESOURCES  | RESPONSIBLE PARTY                                 | ACTION TYPE                | LEVEL OF ACTION |
|------|---|---|---|----------------------------|-----------------|
| 2.2  | A: Encourage enrollment in Present Use Value (PUV) and Voluntary Agricultural District (VAD) programs.  | AgHC, NC Cooperative Ext., Farm Bureau, Soil & Water  | County Staff/<br>Tax Department                   | Coordination/<br>Outreach  | Local           |
| 2.5  | B: Work with developers to strategically locate required open space.  | Developers  | County Staff/<br>Planning & Zoning<br>Departments | Coordination/<br>Outreach  | Local           |
| 3.1  | A: Encourage conservation subdivision design in areas with sensitive environmental resources.   | EAC, Planning Board,<br>TRC   | County Staff/<br>Planning & Zoning<br>Departments | Development<br>Regulations | Local           |
| 3.1  | C: Encourage the reservation of sensitive natural resources as open space in new development.   | EAC, NCDEQ,<br>Conserving Carolina  | County Staff/<br>Planning & Zoning<br>Departments | Development<br>Regulations | Local           |
| 3.3  | G: Encourage best practice design standards for new construction within the Wildland Urban Interface.   | US Forest Service,<br>NC Forest Service,<br>Emergency<br>Management,<br>Planning Board, TRC,<br>GIS Coordinator | County Staff                                      | Development<br>Regulations | Local           |
| 3.3  | C: Discourage the amount of land disturbed in steep slope developments, including construction of roads, as well as density of development.                                   | County Staff, USGS,<br>Regional Resiliency<br>Advisory Board  | County<br>Staff/Site<br>Development               | Development<br>Regulations | Local           |
| 3.4  | B: Monitor water quality trends to determine effectiveness of existing regulations and other trends.  | RiverLink, NCDEQ  | County Staff/<br>Soil & Water                     | Study/Plan                 | Regional        |
| 4.3  | A: The County should continue to seek grant funding (through the French Broad River MPO and other sources) for corridor studies along primary roadways throughout the County. | TAC, FBRMPO<br>Liansons   | County Staff/<br>Planning<br>Department           | Financial                  | Local           |
| 4.4  | C: Conduct studies of the transportation network surrounding County schools to identify deficiencies in safety and access.  | Safe Routes to<br>Schools Coordinator,<br>NCDOT, TAC  | County Staff/<br>Planning<br>Department           | Study/Plan                 | Local           |

## PHASE IV

| REC. | ACTION STEP   | COORDINATING RESOURCES  | RESPONSIBLE PARTY                    | ACTION TYPE             | LEVEL OF ACTION |
|------|---|---|--------------------------------------|-------------------------|-----------------|
| 4.5  | B: Use the Future Land Use Map to identify potential stops along transit routes.  | NCDOT, WNCSource, municipal stakeholders  | County Staff                         | Program/Organization    | Local           |
| 4.6  | G: Incorporate spurs and short connections (where feasible) to hospitals and County-owned properties, like parks, into greenway planning.   | NCDOT, FBRMPO, RAB, Pardee Hospital   | County Staff                         | Development Regulations | Local           |
| 7.3  | D: Consider accessibility for seniors when creating new recreation spaces.  | Council on Aging, local AARP  | County Staff/<br>Parks & Recreation  | Program/Organization    | Local           |
| 7.3  | G: Partner with municipalities to study housing needs, disseminate information on housing options, and increase supply of affordable, workforce housing.  | Municipalities, Housing Assistance, Asheville Housing Coalition, The Partnership, major employers | County Staff/<br>Planning Department | Program/Organization    | Local           |
| 8.1  | G: Consider additional county-owned parks, including pocket parks, in areas of the County with under-served populations.  | RAB   | County Staff/<br>Parks & Recreation  | Program/Organization    | Local           |
| 8.1  | H: Enhance recreational programming to address the needs of senior and disabled populations.  | RAB   | County Staff/<br>Parks & Recreation  | Program/Organization    | Local           |
| 8.1  | I: Improve access to rivers for recreational purposes through partnerships and other stakeholders.  | RAB   | County Staff/<br>Parks & Recreation  | Program/Organization    | Local           |
| 8.1  | J: Coordinate with municipalities, Conserving Carolina, the US Forest Service, the North Carolina Forest Service, the National Park Service, and the NC Wildlife Resources Commission, et al. to improve and increase access to existing hiking, camping, fishing, and additional recreational opportunities. | RAB   | County Staff/<br>Parks & Recreation  | Program/Organization    | State           |

## PHASE IV

| REC. | ACTION STEP   | COORDINATING RESOURCES   | RESPONSIBLE PARTY                       | ACTION TYPE               | LEVEL OF ACTION |
|------|---|--|---|---------------------------|-----------------|
| 8.1  | M: Work with the Henderson County Tourism Development Authority to provide support for safe and sustainable recreational tourism.   | TDA  | County Staff/<br>Parks &<br>Recreation  | Coordination/<br>Outreach | Local           |
| 8.3  | B: Increase local retailers' awareness of the North Carolina Healthy Food Retail Designation Program.   | AgHC, Health Department, TDA   | County Staff/<br>NC Coop Ext.           | Coordination/<br>Outreach | Local           |
| 8.3  | E: Identify and work with partners that actively manages the aggregation, distribution, and marketing of local food products from a variety of sources including new and urban farms. | TDA, 4-H, local farmers' markets, Health Department                    | County Staff/<br>NC Coop Ext.           | Coordination/<br>Outreach | Local           |
| 2.1  | H: Collaborate with the NC Cooperative Extension and other organizations to connect current and future farmers to federal and state agricultural funding programs.                    | County Staff/NC Coop Ext.  | Farmland Preservation &<br>Soil & Water | Financial                 | Local           |
| 4.6  | E: Coordinate with the Rail Trail Advisory Committee, Transportation Advisory Committee (TAC), Planning Board, and Recreation Advisory Board on priority greenway implementation.     | RTAC, TAC, Planning Board, RAB, Conserving Carolina                    | Greenway Master Plan Steering Committee | Coordination/<br>Outreach | Local           |
| 8.5  | B: Partner with nonprofits and other organizations to expand services for early childhood education including Head Start.   | Head Start/<br>WNCSource, DSS, Health Department                       | HCPS                                    | Coordination/<br>Outreach | Local           |
| 3.3  | H: Encourage additional street trees within new developments to enhance the environmental benefits of the requirement.  | EAC, Environmental Programs Coordinator                                | Planning Board                          | Development Regulations   | Local           |
| 3.3  | B: Use available vulnerability and risk assessment tools to guide development design and rezoning decisions.  | Regional Resiliency Advisory Board, NC Office of Recovery & Resiliency | Planning Board, BOC                     | Development Regulations   | Local           |
| 4.5  | C: Support higher density housing developments along transit routes.  | Housing Assistance, Council on Aging, Habitat for Humanity             | Planning Board                          | Development Regulations   | Local           |

## PHASE IV

| REC. | ACTION STEP   | COORDINATING RESOURCES  | RESPONSIBLE PARTY                               | ACTION TYPE             | LEVEL OF ACTION |
|------|---|---|---|-------------------------|-----------------|
| 4.5  | D: Consider directing development to within 3/4 mile of the fixed-route transit system by extending the distance of the routes, and adding new routes.  | WNCSource, NCDOT  | Planning Board, County Staff                    | Development Regulations | Local           |
| 7.4  | A: In accordance with guidance from the Future Land Use Map, support residential development near employment areas and in and around commercial centers.  | The Partnership, Housing Assistance   | Planning Board                                  | Development Regulations | Local           |
| 7.4  | B: Coordinate with municipalities to jointly plan for areas near new employment areas that share municipal and County jurisdiction.   | Municipalities, The Partnership   | Planning Board                                  | Study/Plan              | Local           |
| 4.6  | B: Work with municipalities, employers, nonprofits, and schools to provide additional amenities for existing greenways and trails (i.e. parking, benches, lighting, restrooms, water fountains, bike repair stations, mile markers, and educational signage). | Ecusta Business Partners, Friends of Ecusta Trail, municipalities, employers, nonprofits, and schools | RTAC  | Coordination/ Outreach  | Local           |
| 6.4  | B: Encourage NCDOT to improve the safety of intersections for pedestrians.  | NCDOT   | TAC   | Program/ Organization   | Local           |
| 6.4  | A: Work with the Henderson County Tourism Development Authority (TDA) to develop a uniform signage style and place directional, gateway and/or historical signage within established communities.   | Communities, RTAC, HRC, RAB, municipalities, Chamber of Commerce                                      | TDA   | Financial               | Local           |
| 2.4  | B: Encourage industrial growth in areas away from large concentrations of farmland and agricultural operations.   | AgHC, Farmland Preservation Taskforce   | The Partnership                                 | Development Regulations | Local           |
| 6.2  | A: Leverage partnership with Blue Ridge Community College to advance workforce development assets and respond to specific industry needs via curriculum updates and employer partnerships.  | BRCC  | The Partnership, AgHC                           | Program/ Organization   | Local           |
| 6.2  | B: Support Blue Ridge Community College in their mission to educate students for direct, local employment.  | BRCC  | The Partnership, AgHC, Chamber of Commerce, TDA | Coordination/ Outreach  | Local           |





# ACKNOWLEDGMENTS

## HENDERSON COUNTY

John Mitchell | County Manager  
Amy Brantley | Assistant County Manager  
Chris Todd | Business and Community  
Development Director

## PLANNING STAFF

Autumn Radcliff | Planning Director  
Janna Bianculli | Senior Planner  
Lee Stevens | Planner III  
Grayson Taylor | Planner III  
Austin Parks | Planner II  
Liz Hanson | Planner I  
Charlie Savage | Intern  
Landon Coley | Intern

## PLAN MANAGER

Janna Bianculli | Senior Planner

## BOARD OF COMMISSIONERS

Rebecca McCall | Chair  
J. Michael Edney | Vice-Chair  
William Lapsley  
David Hill  
Daniel Andreotta  
Denisa A. Lauffer | Clerk

## PLANNING BOARD (STEERING COMMITTEE)

Steve Dozier | Chair  
Jim Miller, Jr. | Vice Chair  
Jennifer Balkcom  
Trey Ford  
Robert Griffin  
Bruce Hatfield  
Rick Livingston  
Hunter Marks  
Jared Ownbey  
Commissioner Rebecca McCall | BOC Liaison

Prepared with assistance from



STEWART



