

REQUEST FOR BOARD ACTION
HENDERSON COUNTY
Zoning Board of Adjustment

MEETING DATES: 12/19/17 TRC 12/27/17 ZBA

SUBJECT: Variance Application (V-17-01) located at 1362 Ridge Rd

PRESENTER: Toby Linville, Code Enforcement Director

ATTACHMENTS:

1. Staff Report
2. Photographs
3. Site Plan

SUMMARY OF REQUEST:

The applicants are requesting a variance to reduce the side-yard setback for the property to 6.3'. The Residential Two Rural district requires a minimum 10' side yard setback. The subdivision requirements of the Land Development Code require a 30' access easement. The existing home and private roadway are not creating the nonconformity.

Staff requests the Board of Adjustment take action to approve, approve with modifications, table, or deny Variance-17-01.

Suggested Motion:

I move that the Board of Adjustment approve/deny variance application V-17-01 because it meets the requirements of the Land Development Code to grant a variance.

There are practical difficulties or unnecessary hardships in carrying out the strict letter of this Chapter, as demonstrated by:

1. The fact that, if the *applicant* complies with the literal terms of this Chapter, he/she cannot secure a reasonable return from, or make a reasonable *use* of, the property.
 2. The hardship of which the *applicant* complains results from unique circumstances related to the *applicant's* land.
 3. The hardship is not the result of the *applicant's* own action.
- b. The *Variance* is in harmony with the general purpose and intent of this Chapter and will preserve its spirit.
- c. The *Variance* will secure the *public safety* and welfare and will do substantial justice.
- d. The *Variance* shall not be based on the existence of a *nonconforming use* of neighboring land or structures in the same district, or permitted *nonconforming uses* in other districts, and shall in no way constitute a reason for the requested *Variance*.
- e. The *Variance* shall not allow for an increase in density for the purposes of subdividing the land that would otherwise not be permitted by the applicable zoning district or *subdivision* regulations.



Henderson County, North Carolina Code Enforcement Services

1 **Committee Request**

- 1.1. **Applicant:** Lois Bishop/Monica Jernigan
- 1.2. **Request:** 4' Variance of side yard setback
- 1.3. **PIN:** 9599672666
- 1.4. **Size:** 0.58 acres +/-
- 1.5. **Location:** The subject area is off Ridge Rd and Windsock Ln

1.6. **Variance Requirements:**

G. Quasi-Judicial Proceeding. The concurring vote of four-fifths (4/5) of the ZBA shall be necessary to grant a *Variance*. Any approval or denial of the request must be in writing and permanently filed with the office of the ZBA and with the Administrator as public record.

(1) Standards of Review. The ZBA shall not grant a *Variance* the effect of which would be to: (1) allow the establishment of a *use* not otherwise permitted in a general *use district*, (2) extend physically a *nonconforming use* of land or (3) change the district boundaries shown on the Official Zoning Map. No *Variance* shall be granted or considered where the fact that the property could be used more profitably is the reason for the request for the *Variance*. The following written findings must be made in order for the ZBA to grant a *Variance*:

a. There are practical difficulties or unnecessary hardships in carrying out the strict letter of this Chapter, as demonstrated by:

1. The fact that, if the *applicant* complies with the literal terms of this Chapter, he/she cannot secure a reasonable return from, or make a reasonable *use* of, the property.
 2. The hardship of which the *applicant* complains results from unique circumstances related to the *applicant's* land.
 3. The hardship is not the result of the *applicant's* own action.
- b. The *Variance* is in harmony with the general purpose and intent of this Chapter and will preserve its spirit.
- c. The *Variance* will secure the *public safety* and welfare and will do substantial justice.
- d. The *Variance* shall not be based on the existence of a *nonconforming use* of neighboring land or *structures* in the same district, or permitted *nonconforming uses* in other districts, and shall in no way constitute a reason for the requested *Variance*.
- e. The *Variance* shall not allow for an increase in density for the purposes of subdividing the land that would otherwise not be permitted by the applicable zoning district or *subdivision* regulations.

(2) Conditions. The ZBA may, in granting a *Variance*, prescribe: (1) additional conditions; (2) additional safeguards; (3) a time limit within which the action for which a *Variance* is sought shall be begun; (4) a time limit within which the action for a *Variance* is sought shall be completed; and (5) a time duration within which construction, operation or installation shall commence on the project for which the *Variance* was obtained.

H. Variance Validity. Upon issuance of a *Variance*, the *applicant* shall have 12 months within which (unless otherwise specified by the ZBA) to commence construction, operation or installation. If construction, operation or installation is commenced within the specified time period the *Variance* shall continue in force as long as the *structure*, operations or installation remains.

(1) Variance Revocation. If construction or operation is not commenced within 12 months (or other specified time period), the *Variance* shall no longer be valid.

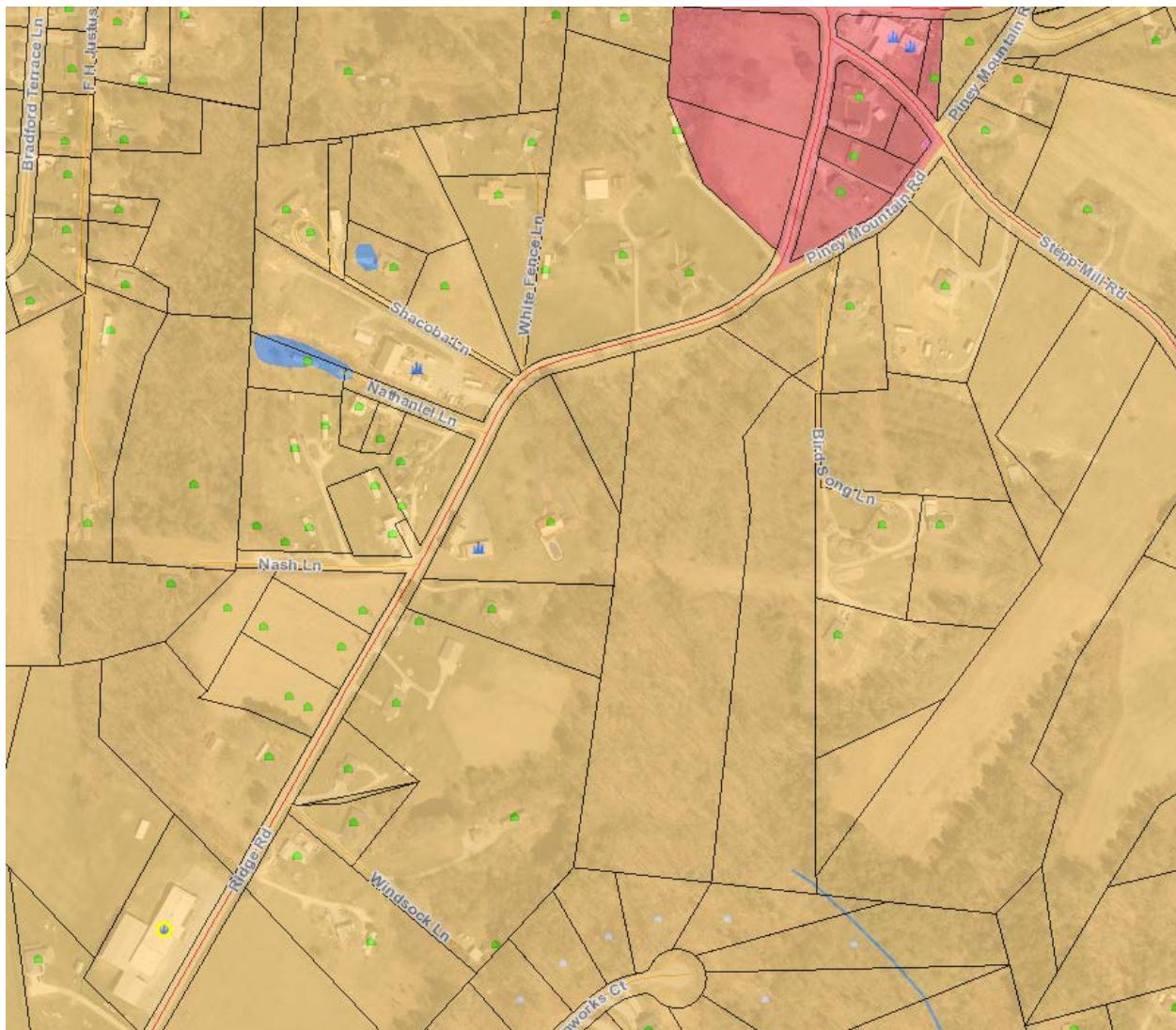
Map A: Aerial Photo/ Pictometry



2. Current Conditions

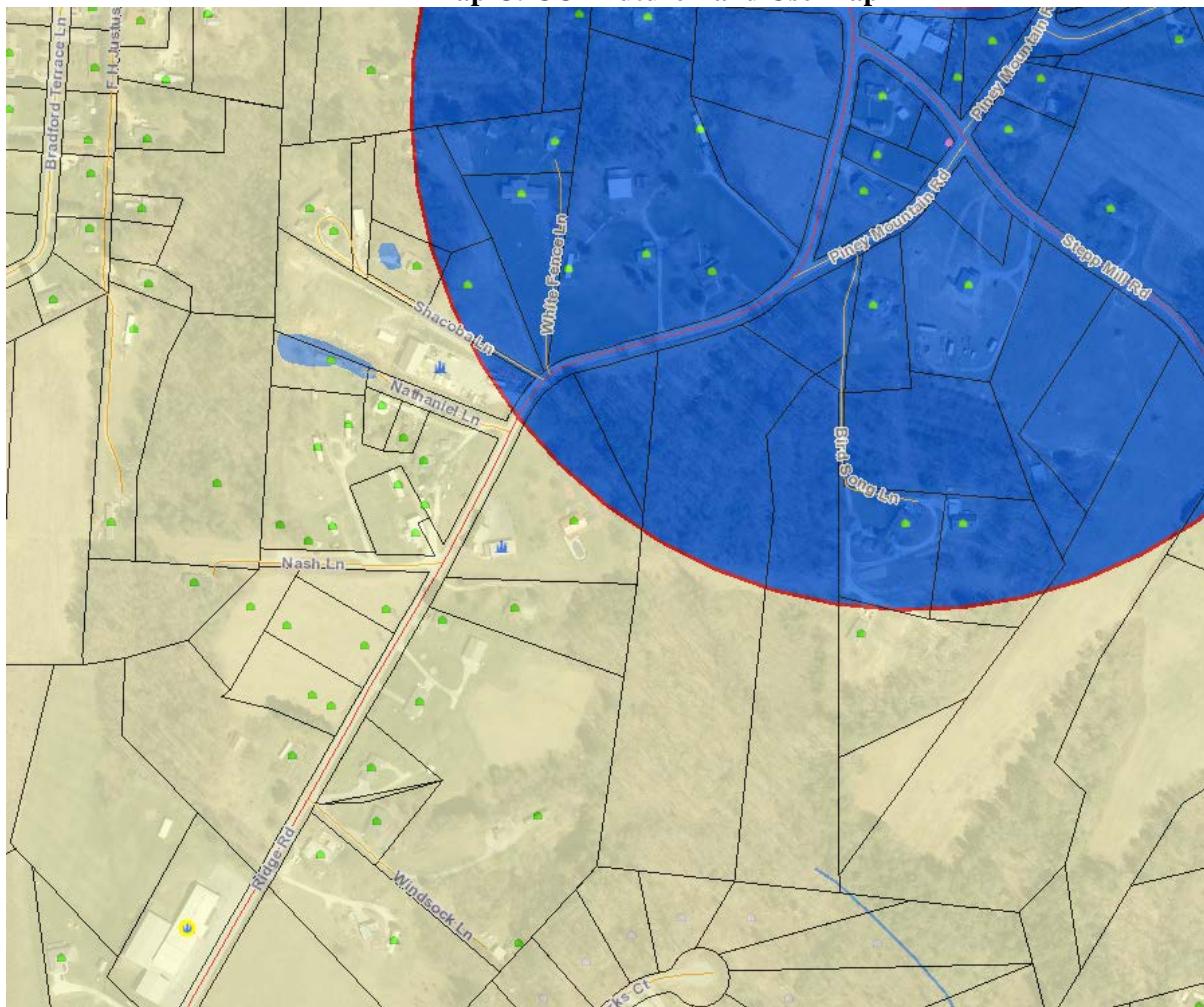
- 2.1 Current Use: The parcel has a modular home that was built in 1994
- 2.2 Adjacent Area Uses: The surrounding properties are residential and commercial.
- 2.3 Zoning: The subject property and surrounding properties are R2R.

Map B: Current Zoning



3. **Floodplain /Watershed Protection:** The property is not located in a Special Flood Hazard Area. The property is not in a Water Supply Watershed district.
4. **Water and Sewer:** This property is served by public water and private septic system.
Public Water: N/A
Public Sewer: N/A

Map C: CCP Future Land Use Map



5. Staff Comments

The 2020 CCP: The CCP Future Land Use Map places the Subject Area in the “Rural/Urban Transition Area” classification. The text and map of the 2020 CCP suggest that the Subject Area would be more suitable for the following:

The RTA is currently rural in character, with existing pockets of limited higher density residential and commercial development. Slopes vary across the RTA, although the area can be considered to be generally developable. The primary factor preventing urban development in the RTA is the absence of sewer and water service. The RTA will continue to experience extensive development over the operational timeframe of this Comprehensive Plan.

6. Staff Recommendations

Staff's position at this time, under the guidelines of current plans, policies and studies, is that they support the application. The owner faces a hardship in that the current setbacks were not in place when the home was built. The LDC was approved in 2007 and this home was built in 1994.





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LAW 100



Application No. V-17-01

HENDERSON COUNTY
VARIANCE APPLICATION FORM

GENERAL INFORMATION

Date of Application: 11-29-17

Previously Submitted (Circle One): Yes No

Date of Pre-Application Conference:

Site Plan Attached (Circle One): Yes No

PARCEL INFORMATION

Property Address No address yet 1362 Ridge Rd
PIN: 9599-67 5999 2666 Deed Book/Page: 912/52 Acreage: 1.85 parcel A 1018/047
Zoning District: R2R Fire District: 9 Dana Watershed: No Floodplain: No .58
Driving Directions: Four Seasons Blvd to rt on Dana Rd. Go all way to end of Dana Rd. Left on Ridge Rd. 3/4 mile to rt on Windsock Ln.

REASON FOR VARIANCE For compliance to Setback

FRONT SETBACK (feet/foot) 15' from property line or R/W

SIDE SETBACK (feet/foot) 10'

REAR SETBACK (feet/foot) 10'

PROPERTY OWNER CONTACT INFORMATION:

Name: Lois V Bishop Phone: 828-685-3759
Address: PO Box 285 City, State, and Zip: Dana, NC 28724

Applicant:

Name: _____ Phone: _____
Address: _____ City, State, and Zip: _____

Agent:

Name: Monica Jernigan Phone: 828-388-3321
Address: PO Box 617 City, State, and Zip: Dana, NC 28724

Agent Form (Circle One): Yes No

Plan Preparer:

Name: DAVID HUNTLEY Phone: 693-8077
Address: 675 MAPLE ST City, State, and Zip: 28792

SITE PLAN REQUIREMENTS

Site plan of property showing existing structures, natural features (i.e. streams, ponds, etc.) proposed building or addition and indicating distance from such to the edge of right-of-way (centerline for variance request in the R-40, WR, or SW districts) and to the side and rear lot lines, as applicable. It is required that the site be staked or flagged. The Zoning Administrator will take photos of the site and the staked or flagged area. Show placement of well & septic system and drain field if applicable and distances from structures.

NOTE: Site plan not to exceed 11 X 17 size. Anything submitted larger than 11 X 17, the applicant must provide 12 copies with the application form.

STANDARDS FOR REVIEW

The Zoning Board of Adjustment does not have unlimited discretion in deciding whether to grant a variance. Under the state enabling act, the Board is required to reach the following conclusions as a prerequisite to the issuance of a variance. State facts and argument in support of each of the following:

SECTIONS A & D MUST BE ANSWERED BY APPLICANT OR AGENT

A. There are practical difficulties or unnecessary hardships in carrying out the strict letter of this Chapter, as demonstrated by:

1. The fact that, if the applicant complies with the literal terms of this Chapter, he/she cannot secure a reasonable return from, or make a reasonable use of, the property. (It is not sufficient that failure to grant the variance simply make the property less valuable.)

There is no way to move the modular home w/out substantial damage & expense. New mobile home for elderly mother

2. The hardship of which the applicant complains results from unique circumstances related to the applicant's land. (Note: Hardships suffered by the applicant common with his neighbors do not justify a variance. Unique personal or family hardships are irrelevant since a variance, if granted, runs with the land.)

Modular home already existed when property was purchased and cannot be moved.

3. The hardship is not the result of the applicants own action.

In existence prior to owner's purchase

B. The variance is in harmony with the general purpose and intent of the Land Development Code and will preserve its spirit. (State facts and arguments to show that the variance requested represents the least possible deviation from the letter of the ordinance that will allow a reasonable use of the land and that the use of the property, if the variance is granted, will not substantially detract from the character of the neighborhood.)

Additional mobile home complies w/all ordinances

C. The variance will secure the public safety and welfare and will do substantial justice. (State facts and arguments to show that, on balance, if the variance is denied, the benefit to the public will be substantially outweighed by the harm suffered by the applicant.)

LEO, EMS + Fire will still safely and quickly be able to access all properties

SECTIONS A & D MUST BE ANSWERED BY APPLICANT OR AGENT

- D. The variance shall not be based on the existence of a nonconforming use of neighboring land or structures in the same district, or permitted nonconforming uses in other districts, and shall in no way constitute a reason for the requested variance.

Placement of a second mobile home on parcel A
as allowed by ordinance

I certify that the information shown above is true and accurate and is in conformance with the Land Development regulations of Henderson County.

Monica Jernigan
Print Applicant (Owner or Agent)
Monica Jernigan
Signature Applicant (Owner or Agent)

11-29-17

Date

County Use Only

Fee: \$ _____ Paid: _____ Method: _____ Received by: _____ Permit#: _____

**HENDERSON COUNTY
CODE ENFORCEMENT SERVICES APPOINTMENT OF AGENT FORM (OPTIONAL)**

I _____ owner of property located on _____,
(Name) _____ (Street Address)
recorded in _____ and having a parcel identification number of _____,
(Deed Book/Page) _____ (PIN)

located in Henderson County, North Carolina, do hereby appoint _____,
(Agent's Name)

_____, to represent me in an application to the Code Enforcement Services
(Agent's phone number)

Department and authorize him/her to act as my agent in all matters, formal and informal except as stated herein, and authorize him/her to receive all official correspondence.

I however understand that as the listed property owner, I must sign all affidavits and statements required by any applicable ordinance.

(Property Owner)

(Date)

POWER OF ATTORNEY

Know all people by these presents that Lois V Bishop (Property Owner) in the County of Henderson, State of North Carolina, City of Hendersonville, do hereby make, constitute, appoint, and authorize the representative(s) listed below as my true and lawful attorney in fact to appear for me and represent me before the TRC/Zoning/Planning in the County of Henderson in connection with any matters involving the development or permitting of property with the physical address of No address yet 1362 Ridge Rd and PIN of 9599-67-5999-2666. I grant unto said attorney in fact the full power and authority to appear before the County regarding and the power to develop the property and I hereby authorize the said County to disclose to my attorney in fact all information used by the County in connection with permitting, appearances before staff, boards, or committees, inspections, appeals and other legislative and administrative determinations related to land use. I understand that said attorney cannot appear for me in quasi-judicial proceedings unless s/he is a North Carolina licensed attorney.

I understand that in the event of an adverse decision by either County Board or staff that if this matter is appealed to the North Carolina judicial system, the decision may be changed or unchanged as a result of the appeal.

The specific property which my attorney in fact is authorized to appeal is described as follows: (Address and PIN)

1362 Ridge Rd (9599-67-2666)

Property Owner(s) must sign and date this Power of Attorney before a Notary Public

Property Owner's name and address <u>Lois V Bishop</u> <u>1436 Ridge Rd</u> <u>Hendersonville, NC 28792</u>	Telephone: <u>828-685-3759</u>
	Fax number:
	Email:

Witness my hand this the 30th day of November, 2017

Lois V. Bishop
Property Owner(s)

State of North Carolina
County of HENDERSON

The foregoing instrument was duly acknowledged before me by _____
purposes therein expressed.

Witness my hand and seal this the 30 day of Nov., 2017
My commissioner expires 06-22-2017 (seal)

Cheri D. H.
Notary Public



Representative(s) name and address <u>MONICA JERNIGAN (DAUGHTER)</u> <u>1580 Ridge Rd</u> <u>Hendersonville NC 28792</u>	Telephone Number: <u>828-388-3321</u>
	Fax Number:
	Email:

