

Transportation Advisory Committee Meeting Notice & Agenda

Wednesday, May 15, 2013 4:00 p.m. to 5:30 p.m.

King Street Meeting Room 100 North King Street Hendersonville, NC 28792

1.	1. Meeting Called to Order	Jim Crafton		
2.	2. Public Input			
3.	3. Approval of Meeting Minutes – April 17	, 2013Jim Crafton		
Ne	New Business			
4.	4. Chairman Comments			
5.	5. Municipal Representative Updates			
6.	6. NCDOT Projects Update	Steven Cannon, NCDOT (5 min)		
7.	Henderson County Transportation Advisory Committee Bylaws AmendmentsJim Crafton (5 min)			
8.	8. Staff Report Matthew Cable			
	a. Interstate 26 Corridor Summit			
	b. House Bill 817: Strategic Transp	portation investments		
	c. N.C.G.S. 136-18			
	d. Travel Survey Status			
9.	9. FBRMPO TCC Meeting Review/Board	Preview		
10.	10. Important Dates/Staff Report			
11.	11. Adjournment	Jim Crafton		
CH	CHAIRMAN VICE-CHA	IRMAN STAFF		
	Jim Crafton Renee Kumo			
	Phone: 828.329.0203 Phone: 828.6			
Em	Email: craftonj@morrisbb.net Email: rkum	or@morrisbb.net Email: mcable@hendersoncountync.org		

Henderson County believes it is the right of all citizens to participate. All persons with disabilities that need auxiliary aid should contact the Secretary to the Planning Board at (828) 697-4819, at least 48 hours prior to the meeting.

Henderson County TRANSPORTATION ADVISORY COMMITTEE April 17, 2013

The Transportation Advisory Committee met April 17, 2013 at 4:00 p.m. in the King Street Meeting Room at 100 North King Street, Hendersonville.

Members present were Jim Crafton, Chairman at-large, Renee Kumor, Vice-Chairman at-large; Keith Maddox, at-large; Steve Caraker, City of Hendersonville; Board of Commissioners Vice-Chairman Tommy Thompson; and Robert Vickery, Town of Laurel Park;. Members not in attendance were David Jones, at-large; Don Farr, Village of Flat Rock; Eddie Henderson, Town of Fletcher; Roger Snyder, Town of Mills River; and Commissioner Mike Edney. Village of Flat Rock Administrator Judy Boleman was in attendance and voting on behalf of Mr. Farr. Henderson County Staff members included Matthew Cable, Transportation Planner; Autumn Radcliff, Interim Planning Director, and John Mitchell, Business and Community Development Director. Steve Cannon, NCDOT District Engineer was present.

Mr. Crafton called the meeting to order at 4:00 p.m.. Mr. Crafton opened the floor to public comment. No public comment was provided.

Approval of Minutes:

Ms. Kumor made a motion to approve of the minutes of the March 6, 2013 meeting. Mr. Maddox seconded the motion and all members voted in favor.

New Business:

<u>Chairman Comments</u>. Mr. Crafton began his comments by discussing the updates to the French Broad River Metropolitan Planning Organization (FBRMPO) Memorandum of Understanding (MOU) and Travel Survey, which were discussed by the Committee at its last meeting. Mr. Crafton asked Mr. Cable to clarify the actions taken by the Board of Commissioners, since the Committee's last meeting.

Mr. Cable explained that the Board of Commissioners approved the MOU with the condition that the existing PNL language from the original MOU be included in the MPO Board bylaws. Mr. Cable further explained that the request for funding for the Travel Survey did proceed to the Board of Commissioners but the motion to approve failed 2:2. Commission Vice-Chairman Thompson indicated that the Board of Commissioners requested additional information from the FBRMPO which had not yet been received. Mr. Crafton verified that this item would again come before the Commissioners once this information had been provided.

Mr. Crafton then informed the Committee that North Carolina Department of Transportation (NCDOT) Board Representative for our region had been appointed, Mr. Larry Kernea. He was a participant at a recent meeting attended by Mr. Crafton. Mr. Crafton informed the committee of a number of important projects discussed during that meeting including:

- Balfour Parkway—Mr. Crafton indicated that NCDOT's Division 14 Engineer, Mr. Joel Setzer and others in attendance indicated that NCDOT views this project as important for Henderson County.
- Appalachian Development Highway Systems Corridors—Mr. Crafton indicated that this important system would provide a vital link between the Asheville Region and the southeastern portion of Tennessee (Chattanooga area) though Corridor K. Corridor K would expand economic development opportunities in the region but a number of environmental concerns surrounding construction of Corridor K that were yet to be overcome. Mr. Cable indicated this was also his understanding.

Henderson County TRANSPORTATION ADVISORY COMMITTEE April 17, 2013

<u>Municipal Representative Updates.</u> Mr. Caraker provided an update on the City of Hendersonville's Main Street project, which is nearing completion. He indicated that the Main Street improvements had been expanded onto the last block between the two sections of U.S. Highway 64 (N and S).

Ms. Boleman indicated that the sidewalk on Blue Ridge Road were under construction as were the bridges on Little River Road. Mr. Cable indicated that Carl Sandburg Home staff would be holding a workshop on April 30, 2013 to discuss an Alternative Transportation Feasibility Study. He explained that the Carl Sandburg Home was experiencing parking issues and were seeking options, in addition to adding parking, which might alleviate some of these concerns. Ms. Boleman indicated this was an important issue for the Village of Flat Rock and that they would be actively participating in this process.

NCDOT Projects Update. Mr. Cannon provided an update regarding several ongoing NCDOT projects in the County.

- Nix Road: NCDOT entered into a contract for the installation of guardrail on Nix Road between North Clear Creek Road and Howard Gap Road.
- Dana Road: Bridge project on Dana Road to let in May 2013.
- Howard Gap Road: The second section will be let in May 2013.
- Fruitland Road: The two bridges on Fruitland Road are set to let in October 2013. Local NDCOT staff is requesting construction begin in summer 2014 in light of school traffic from North Henderson High and Apple Valley Middle Schools.

Commission Vice-Chairman Thompson asked for further explanation of the meaning of "let date". Mr. Cannon explained that the let date is the day the project is open for bids. He added that it is typically 3 to 4 weeks before a contract is awarded and construction can begin.

GRTZ Community Plan Transportation Draft Recommendations. Mr. Cable explained that the Green River, Tuxedo, and Zirconia (GRTZ) Community Plan was still in draft form, but that he was providing it to the Committee in advance of its completion for its information. The plan, once the draft is completed, will be presented again to the Committee. He pointed out that the Draft Plan did not identify significant transportation/traffic issues and had identified no particular intersections or road segments for improvement at this time.

<u>Important Dates.</u> Mr. Cable provided the Committee with the meeting dates for the remainder of the year for the Henderson County Transportation Advisory Committee and FBRMPO TCC and Board meetings.

There being no further business, the meeting adjourned at 5:25 p.m.

Jim Crafton, Chairman Henderson County Transportation Advisory Committee

Henderson County Transportation Advisory Committee Meeting



Wednesday, May 15, 2013 Presentation by: Matthew Cable, AICP, Transportation Planner

Henderson County Planning Department

Agenda

- 1. Meeting Called to Order
- 2. Public Input
- 3. Approval of Meeting Minutes April 17, 2013
- 4. Chairman Comments
- 5. Municipal Representative Updates
- 6. NCDOT Projects Update
- 7. Henderson County Transportation Advisory Committee Bylaws Amendments

I-26 Corridor Summit Review

Anthony Tata

Secretary NCDOT

Sharon Decker

NC Secretary of Commerce

Don Voelker

NCDOT Director of Prioritization

Henderson County Planning Department

House Bill 817: Strategic Transportation Investments

An act to strengthen the economy through strategic transportation investments...

Information from NCDOT presentation by Strategic Planning Office of Transportation (SPOT) HB817 available at: http://www.ncleg.net/Sessions/2013/Bills/House/HTML/H817v5.html

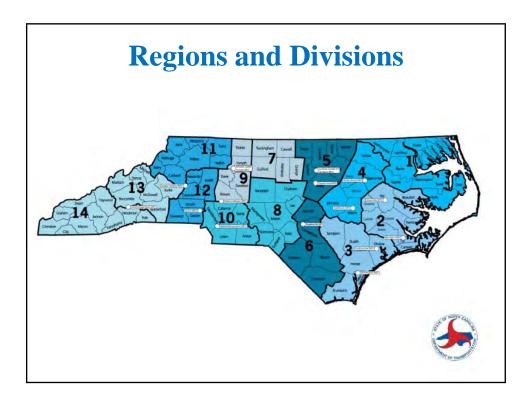
The 40/30/30 Plan:

How the Strategic Mobility Formula Works Estimated \$15B in Funds for SFY 2016-2025

40% of Funds = \$6B

30% of Funds = \$4.5B

30% of Funds = \$4.5B



What is Excluded?

1. Any project let for construction by July 1, 2015

_

Henderson County Planning Department

What is Excluded?

- 2. Projects evaluated through other Prioritization Process
 - Appalachian Development Highway System Projects
 - Congestion Mitigation and Air Quality (CMAQ)
 - Competitive/Discretionary Grants



What is Excluded?

- 3. Projects not subject to prioritization (though funded under each category)
- Interstate Maintenance
- Highway Safety Improvements
- Bridge Replacement

#

Henderson County Planning Department

What is Excluded?

- 4. Projects evaluated through other Prioritization Process (included in computation of Division equal share)
 - STP-DA (Surface Transportation Program Direct Attributable (through FBRMPO))
 - Rail-highway crossing program
 - Transportation Alternatives

=

Funding Stream & Scoring Changes

- Highway Trust Fund
 - Funds <u>all capital expenditures regardless of mode</u> (all modes compete for the same \$\$\$)
 - Funds operations & maintenance expenditures
- Combining Traditional Funds
 - Equity-Eligible funds,
 - Urban Loop funds,
 - Mobility Funds,
 - Powell Bill, &
 - Secondary Roads Paving
- Local Input will be <u>part of</u> the scoring criteria for Regional Impact and Division Needs projects
- Projects scored on a 0-100 point scale

Henderson County Planning Department

Proposed Eligibility Definitions

Highway

Statewide	Regional	Division
Interstates and Future Interstates Routes on the NHS Routes on STRAHNET Appalachian Development Highway System Routes Uncompleted Intrastate projects Designated Toll Facilities	•Other US and NC Routes	• All SR Routes

Proposed Eligibility Definitions

Mode	Statewide	Regional	Division	
Aviation	Large Commercial Service Airports	Other Commercial Service Airports not in Statewide	All Airports without Commercial Service	
Bicycle-Pedestrian N/A N/A		N/A	All routes	
Public Transportation	N/A	Routes and Service spanning two or more counties and serving more than one municipality	Routes and Service not included on Regional Multimodal terminals and stations serving passenger transit systems	
Ferry	N/A	State maintained routes, excluding replacement vessels	Replacement of vessels	
Rail	Freight Capacity Service on Class I Railroad Corridors	Rail lines spanning two or more counties not included on Statewide	Rail lines not included on Statewide or Regional	

Henderson County Planning Department

Project Evaluations

	Statewide Mobility	Regional Impact	Division Needs
Eligible Projects:	Statewide	• Statewide • Regional	• Statewide • Regional • Division
Overall Weights:	100% Quantitative Data	70% Quantitative Data / 30% Local Input	50% Quantitative Data / 50% Local Input
Quant. Criteria	Benefit-Cost Congestion Economic Comp. Safety Freight Multimodal Pavement Condition Lane Width Shoulder Width	Benefit-cost Congestion Economic Comp. Safety Freight Multimodal Pavement Condition Lane Width Shoulder Width Accessibility/Connectivity	Benefit-cost Congestion Economic Comp. Safety Freight Multimodal Pavement Condition Lane Width Shoulder Width
Notes:	Projects Selected Prior to Local Input	Quantitative Criteria can be different for each Region	Quantitative Criteria can be different for each Division

Investment Strategy Formula

1. Statewide Strategic Mobility Projects

- Projects that address cost effective <u>statewide</u> needs & promote economic and employment growth.
- Single investment strategy statewide
- Projects Scoring: 100% Data
- Incentive For Local Funding (non-State/Federal Funds): 50% of local funds will be returned to local area for other high scoring local area projects
- Project Cap: Proposed at \$300 million +/- and limited to contiguous projects in corridor in same Division

Henderson County Planning Department

Investment Strategy Formula

2. Regional Impact Projects

- Projects that address cost effective needs from a <u>region-wide perspective</u> and promote economic and employment growth
- Projects Scoring: 70% data and 30% local input
- Regional investment strategies options

The Division, MPOs and RPOs can propose their own combination of scoring criteria and not have that criteria dictated by NCDOT (Must do so by July 1, 2013)

Investment Strategy Formula

2. Division Needs Projects

- Projects that address cost effective needs from a
 <u>Division-wide perspective</u>, provide access and
 address safety-related needs of local communities
- Project Scoring: 50% data and 50% local input
- Division investment strategies options

Henderson County Planning Department

Reporting Requirements

Strategic Prioritization Office for Transportation (SPOT) shall develop prioritization processes and formulas for all modes at the Department.

- July 1: Draft to Board of Transportation for August approval before Joint Legislative Transportation Oversight Committee (JLTOC)
- August 15: Report to JLT Oversight Committee on process used (includes feedback from P3.0 Workgroup on proposed recommendations)
- October 1: Revisions due if JLT Oversight Committee does not agree with August 15 report
- January 1: Final Report to JLT Oversight Committee due

N.C.G.S. 136-18: Amendments from Session Law 2012-84

The Department [NCDOT]shall develop and utilize a process for selection of transportation projects that is based on professional standards in order to most efficiently use limited resources to benefit all citizens of the State. The strategic prioritization process should be a systematic, datadriven process that includes a combination of quantitative data, qualitative input, and multimodal characteristics and should include local input. The Department shall develop a process for standardizing or approving local methodology used in MPO and RPO prioritization.

Henderson County Planning Department

What Does This Say?

The strategic prioritization process should be:

- 1. Systematic, and
- 2. Data-driven

The strategic prioritization process should include a combo of:

- 1. Quantitative data,
- 2. Qualitative input,
- 3. Multimodal characteristics, and
- 4. Local input

NCDOT shall **Develop A Process For**:

- 1. <u>Standardizing methodology</u> used in MPO & RPO prioritization OR
- 2. Approving local methodology used in MPO & RPO prioritization

What Does FBRMPO Staff Interpret this to Say?

FBRMPO Priority Needs List process will need to change to apply quantitative value to qualitative measures

FBRMPO Action to Support this Position

- Staff recommended TCC support the forming of a work group to select measures and develop a new prioritization process
- TCC was in favor of forming a work group and not expecting Staff to develop recommendations without jurisdictional input

Henderson County Planning Department

What is NCDOT's Doing Next?

- Step 1: NCDOT Chief Operating Officer Jim Trogdon, P.E. is slated to send out additional guidance regarding how NCDOT will interpret this session law
- Step 2: NCDOT will respond to the additional guidance with a menu of quantitative and qualitative criteria for MPOs and RPOs to choose from to standardize the process
- Step 3: NCDOT *P3.0 Workgroup* will weigh in on the response (Workgroup members include FBRMPO's Paul Black)
- Step 4: NCDOT implementation for projects beginning with SPOT 3.0.

Henderson County Concerns

- 1. NCDOT interpretation of legislation lessening local input and qualitative input.
- 2. Disconnect between NCDOT and local jurisdictions (communicating indirectly through FBRMPO and Districts)
- 3. County loses its advantage through coordinated local prioritization prior to MPO prioritization process.
- 4. Lack of input into new local prioritization process.

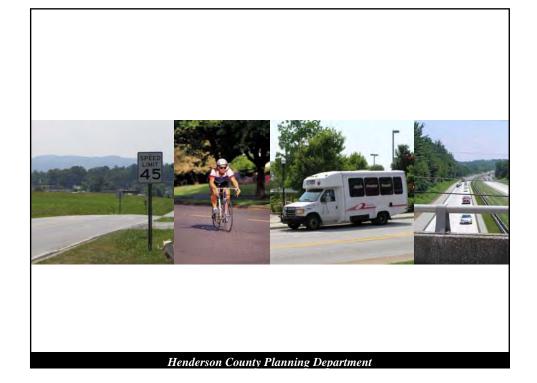
Henderson County Planning Department

Update on Board of Commissioner Action Regarding Travel Survey

The Board makes a motion in favor of funding the travel survey which fails 2:2. FBRMPO to supply additional information and further Board consideration anticipated.

Important Dates

мро тсс	Henderson County TAC	MPO Board
5/9	5/15	5/23
9/12	9/18	9/26
10/17	10/23	10/31



AMENDED BYLAWS AND RULES OF PROCEDURE FOR THE TRANSPORTATION ADVISORY COMMITTEE

- **I. CHARTER**. On the 17th day of February, 2000 the Henderson County Board of Commissioners approved the charter for the Transportation Advisory Committee (hereinafter referred to as the "Committee") and subsequently approved an amendment to that charter on February 4, 2008, and appointed members to the Committee. The terms of the recently amended February 4, 2008 charter shall govern the activities of the Committee, and to the extent that these bylaws conflict with the charter, the terms of the charter shall control.
- II. PURPOSE. The purpose of the Committee is to advise the Board of Commissioners on matters related to transportation within Henderson County. The Committee should assess the transportation needs of the County and suggest methods to address these issues. The Committee should work with the NCDOT Division and District Offices, as well as the Planning Department on such projects as long range planning, specific project planning, major and minor street/road improvement projects, road and bridge safety, and alternative transportation.

III.MEETINGS.

- A. **Meetings to be Open**. It is the public policy of North Carolina and Henderson County that the hearings, deliberations, and actions of this Committee be conducted openly. Except as allowed by NCGS 143-318.11 each meeting of the Committee shall be open to the public and any person is entitled to attend such a meeting. The Committee may allow time on the agenda for citizens to be heard at meetings regarding specific issues within the time constraints that shall be set by the Chair. However, the public's right to attend such meeting does not necessarily entitle the public to participate in the meeting.
- B. Regular Meetings. The Committee shall hold meetings according to a schedule which shall be determined at the last meeting of the annual calendar year. The schedule shall be posted on the County's website. Meetings shall be held on Thursdays at 3:00 pm at a regular time and day as selected by the Committee and in compliance with other provisions regulating notice of meetings. Meetings shall be held in the King Street Meeting Room of the Henderson County Administration Building located at 100 North King Street in Hendersonville, North Carolina. The schedule of the regular meetings of the Committee shall be kept on file with the Secretary of the Committee and shall be filed with the Clerk to the Henderson County Board of Commissioners. The Committee shall have the authority to change the schedule of regular meetings, and/or to change the date of a particular regularly scheduled meeting without the necessity of approval of the Board of Commissioners. If the Committee changes the schedule of regular meetings, the Secretary shall forward a copy of the new schedule to the Clerk to the Board of Commissioners at least seven (7) days prior to the first meeting held pursuant to the new schedule. If a

- particular regularly schedule meeting is changed, the secretary shall comply with the notice provisions of paragraph D below (Special Meetings).
- C. **Special Meetings**. The Chair of the Committee or the majority of the members of the Committee may at any time call a special meeting of the Committee by signing a notice setting the time and place of the meeting and the subjects to be considered. Such notice must be posted on the bulletin board located in the front lobby of the Henderson County Courthouse, posted on the bulletin board for the County Administration Building, mailed or delivered to each newspaper, wire service, radio station and television station which has filed a written request for notice with the Secretary, mailed or delivered to any entity or person that has requested to be on the Committee's sunshine list as prescribed by law, and delivered to all members of the Committee, all to occur at least 48 hours before the meeting. Only the business that is specified in the notice of the meeting may be transacted during a special meeting unless all members (not simply a quorum) are present and consent to the addition of other matters, or those members absent have filed a waiver with the Secretary to the Committee.
- D. **Presiding Officer**. The presiding officer of each meeting of the Committee shall be the Chair of the Committee. In situations where the Chair is unavailable or unable to participate in the meeting or any particular matter before the Committee, the Vice-Chair shall preside. In the event that neither the Chair nor the Vice-Chair is available, the members of the Committee, by affirmative vote of the majority may appoint an acting Chair who shall have all powers of the Chair while acting as presiding officer.
- E. <u>Meeting Conduct.</u> Meetings will be conducted according to Small Government Rules of Procedure.
- IV. MEMBERSHIP. The Committee shall consist of a total of 11 members, including one (1) MPO Transportation Advisory Committee Board representatives from the Henderson County municipalities: (1) City of Hendersonville, (2) Town of Fletcher, (3) Town of Laurel Park, (4) Town of Mills River, and (5) Village of Flat Rock, two MPO TAC-Board representatives from Henderson County, and four at-large members, or other elected representatives from local governments. County and municipal staff may serve as alternate members to vote in the absence of the regular member from that local government. The municipalities may appoint one staff person to serve as ex-officio members to increase communication. The County Planning Director, or his designee, shall serve as an ex-officio member to serve as the county staff representative. At-large members shall serve two year appointments. Positions 1 and 2 shall initially be appointed for 1 year and two years thereafter. Positions 3 and 4 shall be appointed for a two year term and two years thereafter. Vacancies occurring on the Committee shall be filled by the Henderson County Board of Commissioners for the applicable unexpired term.
- **V. DUTIES**. Duties of the Committee will be as assigned by the Henderson County Board of Commissioners.

- **VI. SELECTION OF THE CHAIR AND VICE CHAIR.** The Chair shall be selected by the Board of Commissioners if so desired. The Chair may also be elected by the Committee. The Vice Chair shall be elected by a majority vote of the Committee.
- VII. POWERS AND DUTIES OF THE CHAIR AND VICE-CHAIR The Chair shall preside at all meetings of the Committee but shall also have the right to engage in discussion and vote on any matter before the Committee unless otherwise excused. The Chair shall have the power to call a special meeting, rule on procedural matters during a meeting, call a brief recess of a meeting at any time, and adjourn a meeting in an emergency. At any other time, adjournment shall be by motion, duly approved. The Vice-Chair shall have all powers and perform all the duties of the Chair in his or her absence.
- VIII. DUTIES OF THE SECRETARY. The staff person assigned to the Committee shall serve as the Secretary of the Committee and shall perform the following: The Secretary shall (1) ensure that all meetings of the Committee are properly noticed as outlined above; . The Secretary shall (2) maintain the sunshine list which is a list of those persons or entities that have filed a written request indicating a desire to receive notice of all special meetings of the Committee. The Secretary shall; (3) take and record all actions of the Committee and draft minutes of the meetings accordingly. The Secretary shall also; (4) forward a copy of the minutes as they are approved to the Clerk to the Board of Commissioners. The Secretary shall also be responsible for; (5) maintaining an accurate list of members of the Committee, submitting to the Clerk to the Henderson County Board of Commissioners a monthly attendance report for its members and notifying said Clerk of any resignations of any of its members, or any other change in membership of the Committee.
- **IX.ATTENDANCE**. All members of the Committee are expected to attend the regular and/or special meetings of the Committee. Any member not able to attend must notify the Secretary in advance of the meeting. Any member who fails to regularly attend the meetings of the Committee may be subject to consideration for removal from the Committee by the Henderson County Board of Commissioners.
- **X. REPORTS**. The Committee shall make a report to the Henderson County Board of Commissioners and the Local Government Committee for Cooperative Action (LGCCA) at least annually. The Committee shall make reports to the Board of Commissioners and LGCCA as needed or as requested.

XI. ACTION BY THE COMMITTEE.

- A. **Quorum**. A two thirds majority of the members shall constitute a quorum. No action of the Committee may be taken at any meeting where less than a quorum is present. Once a quorum is established, it will not be defeated if members leave.
- B. **Motions.** Action of the Committee may be taken upon a motion made by any member, including the Chair, without the need for a second. A motion shall be adopted if approved by the affirmative vote of a majority of the members present and not excused after the discussion of the motion by the members.

XII. VOTING.

- A. **Duty to Vote**. It is the duty of each member, including the Chair, to vote unless otherwise excused. The Committee may excuse members from voting on any matter involving their own financial interest or official conduct or when a member has indicated an inability to be impartial in any quasi-judicial matter before the Committee.
- B. **Abstentions.** Should a member fail to vote on any matter before the Committee, without having been excused from such vote, such abstention will count as an affirmative vote.
- **XIII. MINUTES**. Minutes shall be kept of all meetings of the Committee. The Secretary of the Committee shall present such minutes to the Committee for approval. Minutes of the meetings of the Committee shall be public records. The Secretary shall be responsible for sending a copy of all approved minutes to the Clerk for the Board of Commissioners.
- **XIV. AMENDMENTS**. The Committee may amend these by-laws by action of the Committee provided however, those amendments shall not be effective until they are approved by the Henderson County Board of Commissioner. The Secretary shall be responsible for sending a copy of all approved minutes to the Clerk for the Board of Commissioners.

Jim Crafto	on			
Transport	ation Advisory C	ommittee	Chair	
	ED BY THE HEN MISSIONERS OF		N COUNTY	BOARD
	DAY OF		, 2013	
Charlie M	esser, Chairman			