REQUEST FOR COMMITTEE ACTION

HENDERSON COUNTY TECHNICAL REVIEW COMMITTEE

MEETING DATE: Tuesday, April 3, 2012

SUBJECT: Master and Phase I& Phase IA Development Plan for the Boulders of

Hendersonville Subdivision (2012-M01)

STAFF CONTACT: Parker Sloan, Planner

ATTACHMENTS:

1. Staff Report

2. Vicinity Map

3. Application

4. Master Plan and Ph1 and Ph1A Development Plan

SUMMARY OF REQUEST:

Scott Bolyard, Landscape Architect, on behalf of Peter Brower, owner, submitted a Master Plan and Phase I/IA Development Plan for the project known as The Boulders of Hendersonville. A minor subdivision conditional letter of approval for a total of lots 9 was issued on March 17, 2011. The project is located on approximately 41.73 acres of land located near Randy Drive (SR 2033) and Melinda Drive. The project site is composed of three (3) separate parcels:

- (1) Parcel 9660-11-4340 with approximately 17.49 acres;
- (2) Parcel 9660-10-5766 with approximately 6.46 acres; and
- (3) Parcel 9600-00-9720 with approximately 17.22 acres.

The Master Plan proposes a total of 59 single family lots. The applicant is currently proposing a density of 1.4 dwelling units per acre. Phase I of the Boulders of Hendersonville is proposed to contain 9 of the 59 single family lots on 8.3 acres. Phase 1A of The Boulders of Hendersonville is proposed to contain 12 of the 59 single family lots on 6.2 acres. The project is not located in a water supply watershed district nor is it located within the floodplain. According to County records, the project site does contain a protected mountain ridge and slopes inexcess of 60 percent. A private on site water system with a public connection to the City of Hendersonville and private individual septic systems are proposed to serve the project site.

TECHINCAL REVIEW COMMITTEE ACTION REQUESTED:

Because the project includes more than 35 lots, final approval is given by the Planning Board. The TRC is requested to provide a recommendation to the Planning Board.

Staff has found that the Master Plan and Phase I & Phase 1A Development Plan appear to meet the technical standards of the subdivision regulations of Chapter 200A, Henderson County Land

Development Code (LDC) except for the comments listed in the Staff Report (See Attachment 1).

Staff recommends approval of the Master Plan and Phase I&Phase 1A Development Plan subject to the developer addressing any issues raised by the Technical Review Committee and addressing the comments listed in the Staff Report.

Suggested Motion: I move that the TRC recommend approval to the Planning Board of the presented Master and Development Plans with the conditions noted in the staff report and otherwise noted by the TRC.

Henderson County Planning Department Staff Report

Master Plan and Phase I &1A Development Plan for the Boulders of Hendersonville (2012-M01)

Peter Brower, Owner Scott Bolyard, Landscape Architect, Creative Development Solutions

Master Plan Comments:

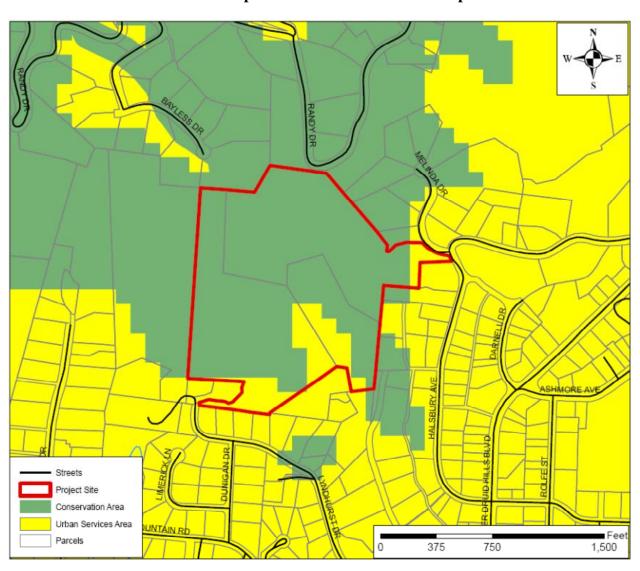
According to Chapter 200A, Henderson County Land Development Code (LDC) §200A-309, the purpose of a Master Plan is to provide general information about the proposed development to allow for an assessment of its impact on the orderly growth and development of the County, environmental quality, land values, natural features identified on the site analysis sketch and the County's roads and governmental services. During the review of the Master Plan, the Technical Review Committee should take into consideration: applicable recommendations of the *Henderson County 2020 Comprehensive Plan*, the potential use of the land to be subdivided, and the impact of the subdivision and proposed use whether residential, commercial or industrial.

When reviewing the Master Plan it is important to consider that, due to sever topographic conditions, inadequate road access, distance from services, unique natural areas, soils that do not easily support soil drainage systems and or the proximity to existing and incompatible land uses/zoning, all land may not be suitable to be subdivided for the purpose of dense development (LDC §200A-75).

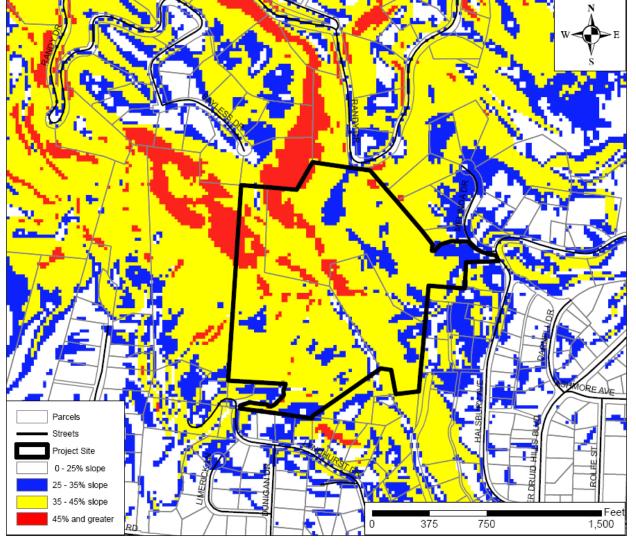
Staff has reviewed the submitted Master Plan and Phase I/IA Development Plan for The Boulders of Hendersonville, taking into consideration the recommendations of the *Henderson County 2020Comprehensive Plan* and reviewing the plan for conformance with Henderson County Land Development Code. Staff offers the following comments:

- 1. **Henderson County 2020 Comprehensive Plan (CCP).** The Future Land Use Map of the CCP shows the project site as being located within each of the following areas: Conservation Area and Urban Services Area (USA) (See Map A: CCP Future Land Use Map).
 - (a) **Conservation Area.** The conservation area designation is applied to a majority of the project site, largely due to slope and a protected mountain ridge (See Map A: CCP Future Land Use Map, Map B: Slopes Map, and Map C: Protected Ridges). The overwhelming majority of slopes within the project site appear to be in excess of 25 percent, with portions having slopes in excess of 60 percent. According to the plan, only a minority of the steep slope areas within the project site appear to be located in designated common area/open space. The CCP states that conservation lands "are

intended to remain largely in their natural state, with only limited development," and further that "such areas should be targeted for protection through regulations and incentives" (2020 CCP, Pg. 134). Lots which contain slopes in excess of 60 percent include the following 21lots: C9, C10, C11, C5, C6, P1, P2, P12, P10, P8, W3, W8, W11, E1, E2, E3, E4, E5, E6, E7, E8 (See Attachment 4,Master Plan). Should the Technical Review Committee wish to recommend approval of the Revised Master Plan, Planning Staff recommends that, where possible, the applicant reconfigure lots and alter the design of the development so that slopes in excess of 60 percent remain in common area/open space.



Map A: CCP Future Land Use Map

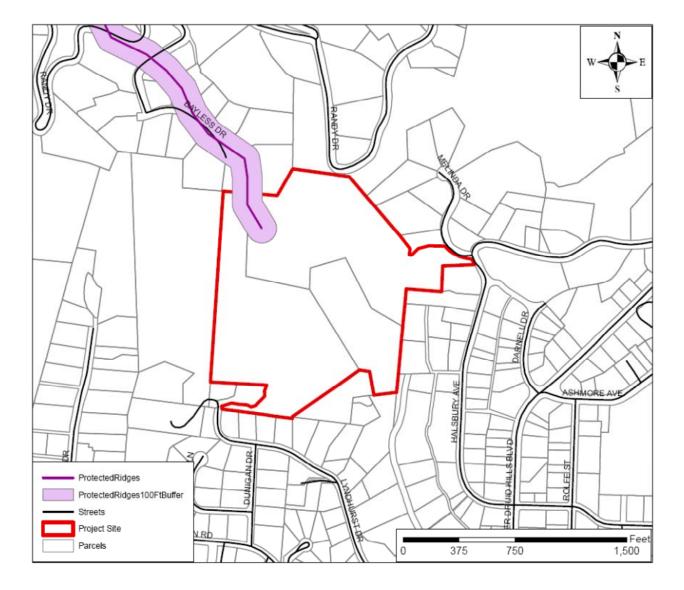


Map B: Slope map

(b) **Urban Services Area.** The Urban Services Area (USA) designation of the Growth Management Strategy is applied to the project site. The USA is that area within which most urban services and urban-scale development is currently concentrated, and within which such development should generally be concentrated through the year 2020 (CCP, Pg. 128). The text and map of the 2020 CCP suggest that wide ranges of residential densities will exist in the USA. Over the long term, land use regulations and policies should favor higher density development, consistent with natural constraints and the availability of urban services. At the same time, policies and regulations should protect existing less-intensely developed communities. (CCP, Pg. 133)

According to the plan, the project would have an average density of approximately 1.4 units per acre. The CCP states that higher density residential development should be

concentrated in the Urban Services Area and that regulations should target Conservation Area and areas with steep slopes for protection.



Map C: Protected Mountain Ridges Map

2. **Protected Mountain Ridges**. The project site appears to contain an area effected by the Mountain Ridge Protection Ordinance which states that the provisions of NCGS 113A-209 apply to all mountain ridges in Henderson County whose elevation is 500 feet or more above the adjacent valley floor (Map C: Protected Mountain Ridges). NCGS 113A-209 states that no county may authorize the construction of, and no person may construct, a tall building or structure on any protected mountain ridge. The definition of a tall building found in NCGS

113A-206 is any building with a vertical height of more than 40 feet measured from the top of the foundation and the uppermost point of the building. Additionally, where such foundation measured from the natural finished grade of the crest or the natural finished grade of the high side slope of a ridge exceeds three (3) feet, then such measurement in excess of three (3) feet shall be included in the 40-foot limitation provided that no such building protrudes at its uppermost point above the crest of the ridge by more than 35 feet. The area of ridge under protection is defined as the elongated crest or series of crests at the apex or uppermost point of intersection between two (2) opposite slopes or sides of a mountain, and includes all land 100 feet below the elevation of any portion of such line or surface along the crest. Planning Staff recommends, as a condition of approval, that the Applicant shall adhere to the Mountain Ridge Protection regulations of the County which state that the provisions of NCGS 113A-209 apply to all mountain ridges whose elevation is 500 feet or more above the adjacent valley floor. Planning staff also recommends that the applicant be required to delineate the protected ridge area on the development plan(s) showing the area within 100 feet below the crest(s).

3. Chapter 200A, Henderson County Land Development Code (LDC). According to Chapter 200A, Henderson County Land Development Code (LDC) and its Official Zoning Map adopted September 19, 2007 (as amended), the proposed project site is located within the Residential One (R1) (See Map D:Official Zoning Map). The R1 district allows for single-family residential development.

Combined, tracts 1, 2, & 3 includes 41.7 acres. R1 allows for a standard residential density of 4 units per acre where the slope is less than 60 percent. At total of 34.9 acres are in this category, meaning 139 units would be permitted within this acreage. Where slopes are 60 percent or greater, the density shall be one-half(½) of the eligible density (2 units per acre). A total of 6.8 acres of the project site are in this category, meaning a total of 13 units would be permitted. Therefore, the LDC allows for a maximum of 153 units on the project site. The Master Plan proposal of 59 units would fall within the density permitted by the LDC.

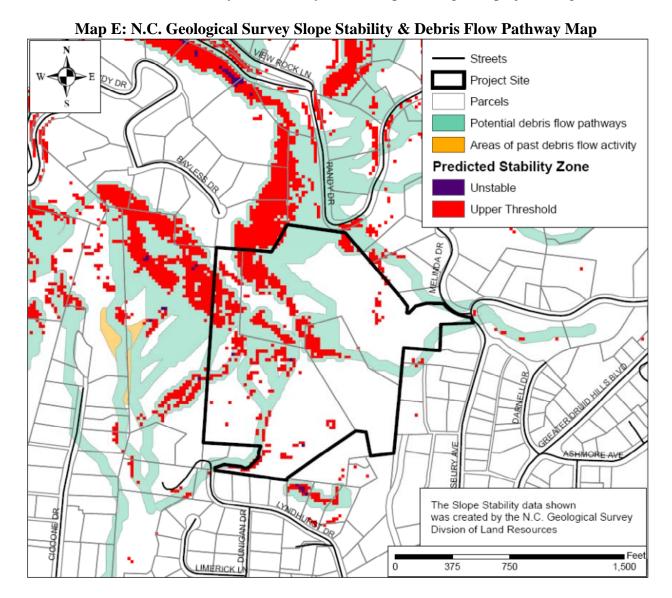
The eastern portion of tract 1 is within the City of Hendersonville's Extra Territorial Jurisdiction (ETJ). According to the submitted Master Plan no lots or units are proposed within this area.

RC R1 R1 R1 City of Hendersonville ETJ HMORE AVE City of Hendersonville ETJ City of Hendersonville ETJ R. HALSBURY AVE Streets LC Project Site ____Feet 2,500 Parcels 1,250 625

Map D: Official Zoning Map

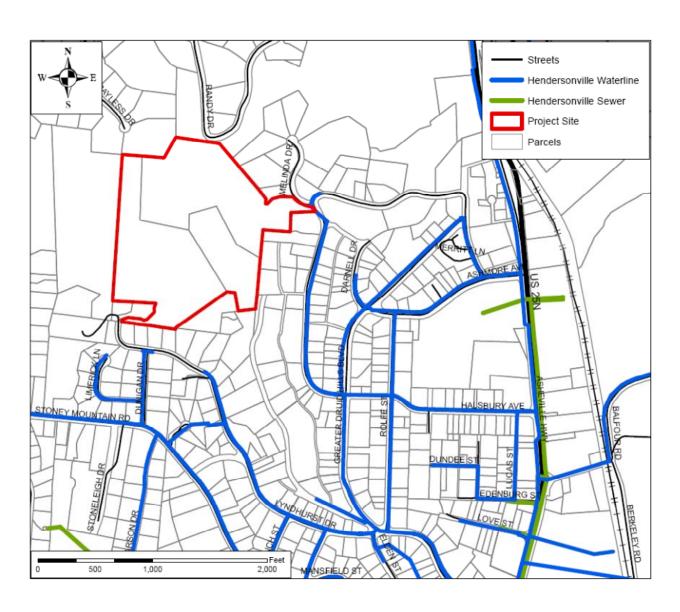
4. **Stability Index, Slope Movement, and Potential Debris Flow Pathways:** In 2011, the North Carolina Geological Survey created maps showing potential landslide hazard areas in Henderson County. The production of maps came from a variety of sources. However, they were not created by Henderson County personnel nor have said maps been adopted by Henderson County. Maps and data provided are shown for informational purposes only and should only be used as a screening tool to determine if additional on-site geotechnical evaluation is warranted.

According to the geotechnical engineer hired by the applicant, Douglas Dunko P.E., no apparent unstable areas were observed within the planned residential home locations (report dated March 22, 2012). Some minor, near surface, unstable areas along the existing logging road were noted and already addressed by the developer through the project design.



5. **Water and Sewer Availability.** Applicant proposes a public connection to the City of Hendersonville water system on Melinda Drive. The water system within the project site is proposed to be private. The distance to public water from the project site on Melinda drive is 100 feet. The distance to public water from the project site on Lyndhurst Drive is 400 feet.

Applicant proposes private septic systems. Master plan provides a distance to public sewer (from Randy Drive to US 25 N) of 3,500 feet. The site is not close enough to public sewer to require connection (LDC §200A-113 C.5).



Map F: Public Water and Sewer Map

Master & Development Plan Comments:

- 1. **Soil Erosion and Sedimentation Control Plan.** The Applicant shall submit written notice from the appropriate local agencies verifying that an Erosion and Sedimentation Control Plan has been received or a written notice from a professional land surveyor, engineer, landscape architect, architect, or professional planner certifying that no plan is required (LDC §200A-113B).
- 2. **Fire Protection Requirements.** The Henderson County Fire Marshall and Planning Department determined that in-house sprinkler systems for each residential dwelling proposed in the Boulders of Hendersonville project would be acceptable as an adequate fire suppression alternative. Sprinkler systems will be required to be built to the National Fire Protection Association standard 13D for the installation of sprinkler systems in residential occupancies.

Because the applicant is choosing to provide in-house fire sprinklers in lieu of providing fire hydrants within the development, as a condition of approval, the applicant shall enter into a binding agreement in the form of a restrictive covenant between the applicant and the County regarding provision of in-house sprinklers. Such provision shall require constructing each home with a 13D sprinkler system. The Subdivision Administrator shall review and approve the restrictive covenant language prior to recordation by the applicant.

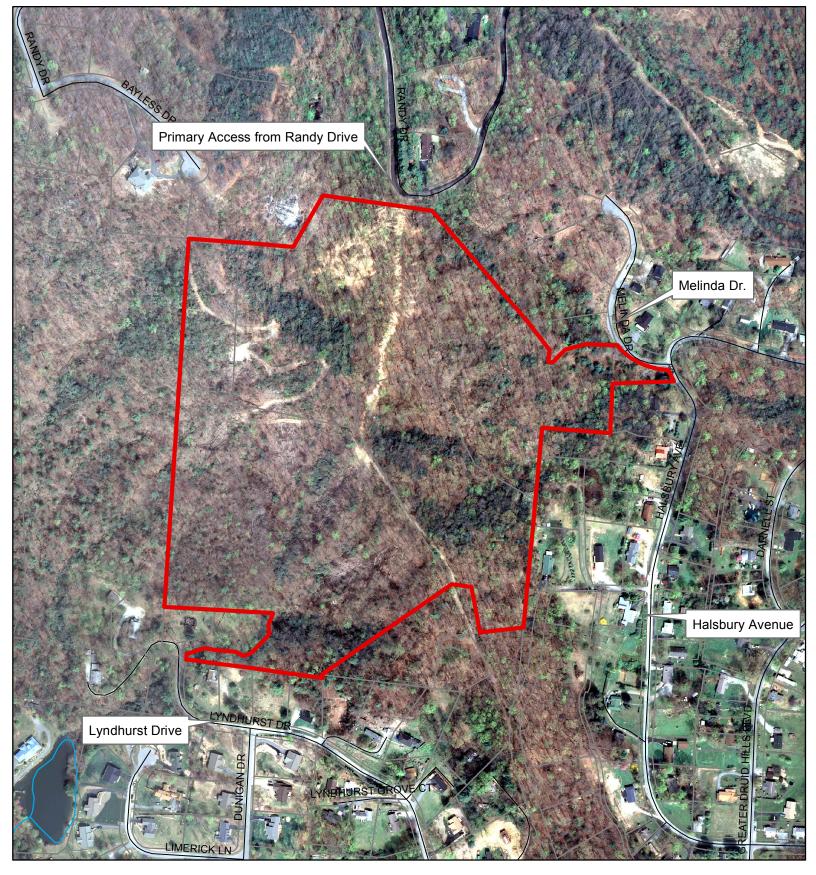
- 3. **Private Roads.** Phase I and Phase 1A are proposed to include private roads. Private subdivision collector roads include: Boulder Vista Drive. Private subdivision local roads include: Garnet Way and Private Local road A (PH 1A), and Slate Way. Private subdivision limited local roads include: Quartz Trail. In Phase 1 and Phase 1A the applicant is proposing three (3) private driveway easements, shown as "Shared Drive" 1, 2, and 3. The proposed private roads appear to and must, as a condition of approval, meet the standards of LDC §200A-104. The final plat(s) must contain a note stating: *The private roads indicated on this final plat may not meet the requirements of the North Carolina Department of Transportation for acceptance into the state road system*. Planning Staff proposes the following conditions to ensure the private roads meet the standards of the Land Development Code:
 - a. **Road Drainage and Culverts.** Road or drainage structures shall be constructed in accordance with state roads standards. Road drainage side ditches shall be constructed with sufficient depth and width to carry the expected volume of storm water runoff (LDC §200A-100).
 - b. **Road Construction.** A professional engineer or professional land surveyor certify on the final plat that no portion of the constructed roads have grades that exceed maximum allowable grade as defined for each class of road or submit a final asbuilt graded center line profile showing grade and alignment for all roads (LDC §200A-82).
 - c. **Minimum Curve Radius.** Should the Applicant requests a reduction in centerline radii, that a professional engineer or professional land surveyor certify on the final plat, the existing cross slope of roadway sections where reductions in centerline radii are requested (LDC §200A-106 C) In phase One the applicant is requesting a 4

curve radii reductions along Garnett Way, one with the intersection of Slate Way and Garnett Way. Also requesting three curve radii reductions along Boulder Vista Drive, and two more along the western section of Slate Way. Approval of the Development Plan(s) will approve the requested reductions in minimum curve radius.

- branch turnarounds or turnarounds located at the end of local road A, Boulder Vista Drive, and Garnet Way. All turnarounds must meet of the LDC §200A-105 C(8). The reviewing agency may require additional turnarounds at intermediate locations along dead end roads with a centerline length of greater than 2,500 feet (LDC §200A-105D). The applicant should provide revised Phase 1 and Phase 1A Development Plans with showing cross sections of all proposed turnarounds that meet the requirements of the LDC §200A-105 C(8).
- 4. **Road Access& Second Project Entrance.** As a condition of approval, when the total lot amount within the Boulders of Hendersonville project area reaches 35 lots the applicant/owner will be required to construct the second entrance connecting to Melinda Drive as shown on the Master Plan within Phase 3.
- 5. Site Geological Analysis and Engineering Observations. As a condition of approval, the applicant shall abide by the recommendations of a licensed professional geotechnical engineer of his choosing. Additionally, after the completion of each phase of the project, the applicant shall provide documentation from said geotechnical engineer certifying that such recommendation(s) have been followed and achieved.
- 6. **Open Space: Conservation Subdivision Standards.** Of the approximate 41.73 acres within the project site, 25.2% (10.5. acres) is proposed as conservation area. This amount, meets the 25% conservation area requirement for the Conservation Subdivision Option in the Land Development Code.
- 7. **Permanent Protection of Open Space and Management of Open Space.** The applicant submitted a management plan for all proposed open space. Requirements for the plan can be found in §200A-88C. Open Space proposed for a conservation subdivision shall be protected in perpetuity by a binding legal document that is recorded with the deed. The document shall be one of the following 3 options: Permanent Conservation Easement, Permanent Restrictive Covenant, or an equivalent legal tool that provides permanent protection. Proof of a recorded legal instrument as well as an Open Space Management Plan must be submitted to the Planning Department before the final plat for the subdivision can be approved (§200A-88 C & D)
- 8. **Street Tree Requirements.** According to the street tree requirements of Chapter 200A (LDC §§200A-176 & 178) the applicant must provide one tree per 50 linear feet of property abutting an internal road. Trees may be placed in groups with a minimum spacing of no less than 15 feet and a maximum spacing of no more than 65 feet. The trees must be placed within the right-of-way or within 20 feet of the edge of the right-of-way. The applicant may use existing trees in accordance with §200A-153 instead of planting new trees. These existing trees must also be located within

the right-of-way or 20 feet of the edge of the right-of-way as required by §200A-178. It appears that the applicant is proposing sixty six (66) trees to satisfy the street tree requirements. A number of these trees are located outside of the right-of-way but within 20 feet of the edge of the right-of-way within proposed lots. The TRC and the applicant should discuss how these trees will be protected. The TRC may alter street tree requirements for a number of reasons including existing vegetation, provided the plan is equal or superior to normal compliance (LDC §200A-176). All street trees must be properly planted and meet the spacing requirements or the applicant may post an improvement guarantee with the County before the final plat can be approved. Planning Staff recommends that street trees outside the ROW be protected by requiring a platted easement or restriction preventing lot owners from removing trees designated as meeting the street tree requirement.

- 9. **Shoulder Stabilization.** All areas disturbed by the construction of a private road, including cut and fill slopes, shoulders and ditch banks, shall be seeded to stabilize the soil and prevent erosion. Seeding should be done as soon as feasible after road construction (LDC §200A-97).
- 10. **Road Name Approval.** Proposed road names for a private and/or public road shall be preapproved by Henderson County in accordance with Chapter 142 of the Henderson County Code, Property Addressing (LDC §200A-98). The applicant lists the proposed road names for most road segments. The names of the shared drives should be confirmed with the development plan approval.
- 11. **Protected Mountain Ridges.** Planning Staff recommends, as a condition of approval, that the Applicant shall adhere to the Mountain Ridge Protection regulations of the County which state that the provisions of NCGS 113A-209 apply to all mountain ridges whose elevation is 500 feet or more above the adjacent valley floor. <u>Planning staff also recommends that the applicant be required to delineate the protected ridge area on the development plan(s) showing the area within 100 feet below the crest(s).</u>
- 12. **Subdivision Names.** The final plat shall contain certification that the public records of the County have been searched and the proposed subdivision name meets the standards set forth in this Chapter (LDC §200A-85).
- 13. **Miscellaneous Advisory Provisions.** The Applicant should become familiar with the Miscellaneous Advisory Provisions of Chapter 200A (LDC §200A-87).
- 14. **Final Plat Requirements.** The Final Plat(s) must meet the requirements provided by the Planning Department whenever a subdivision of land occurs (LDC §200A-343).
- 15. **Private Driveway Easements.** Final plats must contain a note conveying maintenance responsibility of the easement to the homeowners' utilizing it to access their property. The note shall state easement(s) must be maintained to allow clear passage for emergency response vehicles. Where private driveway easements are used, the surveyor or engineer shall place and execute the surveyors certificate shown in the LDC §200A-104D.







The Boulders of Hendersonville Major Subdivision Application 2012-M01 Peter Brower, owner/applicant

0 215 430 860 Feet

Application No.	
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HENDERSON COUNTY SUBDIVISION APPLICATION FORM (Please fill out <u>all</u> applicable items)

SUBDIVISION INFORMATION	
Subdivision Name: BOUDER) 6	F Harpersonville
CI T to the page of the contract of the contra	(Mile)
Proposed Use of Property (Circle One):	
Conservation Subdivision: Yes	
Existing Number of Lots: O - MILLOR	No Gated entrance to property: Yes / No - ? Possible (Future Substitution of Proposed Lots: 59
Total Number Proposed Units:	Proposed Density (white 1998)
	Private () Combination Public and Private
	Private () Combination Public and Private (Community (Municipal - MUNICAN COMMERCION W/. PRIVATE
Sewer System: (Individual	() Community () Municipal Community System Applied For.
PARCEL INFORMATION	, , , , , , , , , , , , , , , , , , ,
PIN: 9660-00-9720 Tot	21 Acres (4) 778 n in in 1767/2
Location of property to be divided:	al Acreage: 41.738 Deed Book/Page: 1267/P3 Township HENDERSONVILLE
Zoning District: 21	Ti. b
	Fire District: MENATAW HOME LE / BETTON CRESK School District: BALFOR / HENDERMILLE
Any portion of property within or contain	ting the following:
Floodplain or floodway: Yes	
	To A Shows
Within 1/2 mile of a Farmland Preservation	No Cemetery: Yes No
Adjacent to a Farmland Preservation Distr	rict Yes (No.)
CONTACT INFORMATION	Tes (MO)
Property Owner:	
Name: Teter Brows	Phone: 561-212-7319
Address: 6806 Vin Re.	
Applicant:	City, State, Zip: Boca Raton F1. 33433
Name:	Phone:
Address:	City, State, Zin
Agent: Agent Form (Circle One):	City, State, Zip:
Name:	
Address:	, City, Ślate, Zip:
Plan Preparer:	
Name: CREATIVE DEVELOPME	our Solution> Phone: 828-696-999Z
Address: 1003 4th Avenue	E WEST City, State, Zip: Histographyllue, NC, 28739
I certify that the information shown above i Henderson County.	is true and accurate and is in conformance with the Subdivision regulations of
Seter Brown	2 leals at
T3 * 4 4 *	gnature Applicant (Owner or Agent) Date
	gnature Appricant (Owner or Agent) Date
	County Use Only
Fee: \$ Paid:	Method: Final Plat Approved On:
	Page 1 of 1

