REQUEST FOR BOARD ACTION

HENDERSON COUNTY BOARD OF COMMISSIONERS

MEETING DATE: September 5, 2017

SUBJECT: Continued Discussion on Rezoning Application #R-2017-02

PRESENTER: John Mitchell, Business and Community Development Director

ATTACHMENTS: 1. Staff Report

2. Aerial Photo Map

3. Resolution of Consistency with CCP

4. Power Point Slides

SUMMARY OF REQUEST:

Rezoning Application #R-2017-02, which was initiated on May 15, 2017 at the request of applicants and owners, who requests the County rezone approximately 37.4 acres of land (thereafter the "Subject Area") from a Residential Two Rural (R2R) and Community Commercial (CC) zoning districts to an Industrial (I) zoning district. The Subject Area is located off Crest Road.

On August 7th, the Board of Commissioners held a public hearing. Following public comment, the Board voted to close the public hearing. After some discussion, the Board voted to table the item. The public hearing was noticed according to the LDC and General Statues. Since the public hearing has taken place and been closed, the Board may take action on the item.

BOARD ACTION REQUESTED:

If approved, State law requires that the Board adopt a written statement of consistency with the County Comprehensive Plan (CCP). A draft resolution is provided.

Suggested Motion:

I move that the Board adopt the attached resolution regarding the consistency with the CCP and,

I move that the Board (approve, approve with modification or deny) rezoning application #R-2017-02 to rezone the Subject Area to an Industrial (I) zoning district based on the recommendations of the Henderson County 2020 Comprehensive Plan and other supporting information.

Henderson County Planning Department Staff Report

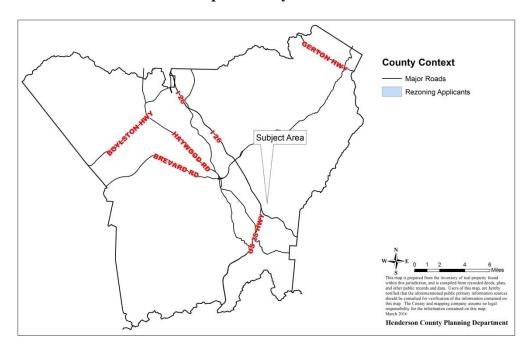
Rezoning Application #R-2017-02 (R2R and CC to I)

Coy S. Davis Estate, Leisure Craft Inc., Landlogic LLC, Owner(s)

Coy S. Davis Jr. and Gene Davis, Richard J. Herman, Anne Greer, Curtis Burge, Applicant/Agent(s)

1. Rezoning Request

- 1.1. **Applicant/Agent:** Coy S. Davis Jr. and Gene Davis, Richard J. Herman, Anne Greer, Curtis Burge
 - 1.1 Property Owners: Coy S. Davis Estate, Leisure Craft Inc., Landlogic LLC
- 1.2. **PINs:** 9587-88-0245, 9587-79-9079, 9587-89-0652, 9587-89-7022
- 1.3. **Request:** Rezone subject area from a Residential Two Rural (R2R) and Community Commercial (CC) zoning districts to an Industrial (I) zoning district.
- 1.4. Size: Approximately 37.4 acres of land
- 1.5. **Location:** The subject area is 4 parcels located along Crest Rd. in East Flat Rock. Refer to Map A for a County Context map.



Map A: County Context

2. Current Zoning

- 2.1. **Application of Current Zoning:** The subject area is currently zoned as Residential Two Rural (R2R) and Community Commercial (CC).
- 2.2. **Adjacent Zoning:** The subject area is adjacent to Community Commercial (CC) to the North. Residential Two Rural (R2R) to the West, East, and South.

2.3. District Comparison:

- 2.3.1. **Residential District Two Rural (R2R) District:** "The purpose of Residential Two Rural (R2R) is to foster orderly growth where the principal use of land is residential. The intent of this district is to allow for low to medium density residential development and rural commercial and light industrial development consistent with the recommendations of the Comprehensive Plan. This general use district is typically meant to be utilized in areas designated as Transitional (RTA) in the Comprehensive Plan." (LDC §42A-29).
 - 1) R2R requires 10 foot side and rear setbacks, maximum height 40 feet, and a standard density of one (1) unit per acre with a maximum density of two units per acre (LDC §42A-29).
- 2.3.2. Community Commercial District (CC): The purpose of the Community Commercial District is to "foster orderly growth where the principal use of land is commercial. The intent of this district is to allow for commercial development consistent with the recommendations of the Comprehensive Plan. In accordance with the Comprehensive Plan, the district will allow for and provide commercial development that: (1) includes a variety of retail sales and services, public and private administrations, offices and all other uses done primarily for sale or profit on the local and community level; (2) is directed largely to Community Service Centers as defined in the Comprehensive Plan; (3) is compatible with adjacent development and the surrounding community; and (4) will minimize congestion and sprawl. This general use district is meant to be utilized in areas designated as Transitional (RTA) or Urban (USA) in the Comprehensive Plan" (LDC §42A-34).
 - 1. CC requires 10 foot side and rear setbacks, maximum height 50 feet, and a residential density of 16 units per acre (LDC §42A-34).
- 2.3.3. **Industrial (I) District:** "The purpose of the Industrial District (I) is to foster orderly growth where the principal use of land is a mixture of industrial and heavy commercial. The intent of this district is to allow for industrial and heavy commercial development consistent with the recommendations of the Comprehensive Plan. In accordance with the Comprehensive Plan, the district will allow for and provide industrial and heavy commercial development that: (1) is compatible with adjacent development and the surrounding community; (2) will minimize conflict between land uses; and (3) is sensitive to its impact on surrounding land uses and the environment (natural and man-made)." (LDC §42A-36).
 - (1) Industrial (I) requires 20 foot side and rear setbacks; (2) establishes a maximum building height of 72 feet; (3) Provides an unlimited square feet maximum gross floor area; (4) Maximum impervious surface area of 80% (Chapter 42, Land Development Code §42B-36)

3. Current Uses of Subject Area and Adjacent Properties

- 3.1. **Subject Area Uses:** The subject area is primarily used for residential and commercial purposes.
- 3.2. **Adjacent Area Uses:** The surrounding properties contain primarily residential and commercial uses.

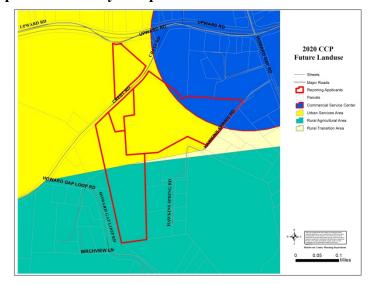
Current Zoning

Upward Rd.
Resound Parasis
County Zoning
Community Commercial
Residential 1
Residential 2 - Rural

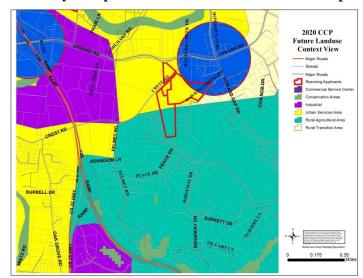
Map B: Current Zoning

4. The Henderson County 2020 Comprehensive Plan (CCP)

4.1. The CCP Future Land Use Map identifies the subject area as being located in the Urban Services area (2020 CCP, Pgs. 129 & Appendix 1, Map 24). (See Map C).



Map C: 2020 County Comprehensive Plan Future Land Use Map



Map D: 2020 County Comprehensive Plan Future Land Use Map Context View

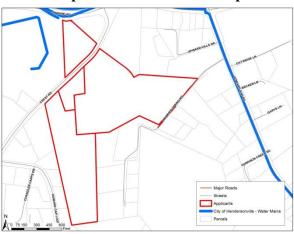
- 4.1.1. **Urban Services Area:** The CCP states that, "the USA will contain considerable commercial development at a mixture of scales," and further, "all regional commercial development should be concentrated here. Commercial development will exist within predefined zoning districts whose standards and configuration are in keeping with the surrounding community." (2020 CCP, Pg. 129).
- 4.1.2. **Rural Agricultural Area:** The CCP states that the "RAA covers those portions of the county that are predominantly rural and are characterized by low-density residential development with substantial land areas devoted to agriculture and undeveloped lands. Land use policies will seek to retain that character." (2020 CCP, Pg. 136) The RAA also states that "Commercial development and Community Facilities will be directed to defined Community Service Centers, which are located at key nodes/ intersections and traditional locations, and within predefined zoning districts whose standards and configuration are in keeping with the surrounding community and which minimize congestion and sprawl." (2020 CCP, Pg. 137)
- 4.1.3. **Explanation of Map D:** Since the subject area is located in both the Urban Services Area and Rural Agricultural Area, it is important to note that there are two Commercial Service Centers within the vicinity of the subject area and that the majority of the surrounding land will be used primarily for commercial purposes.

5. The Dana Community Plan

5.1. The subject area falls within the boundaries of the Dana Community Plan. This plan states that, "The Planning Area is strategically located along Interstate-26, surrounding one (1) of only three (3) interchanges in the County, and offering one of the County's most interconnected local road networks. Finally, the Planning Area contains a more diversified workforce than occurs in other areas of the County. This diversity makes the Planning Area more attractive to a variety of businesses as the economy continues to evolve." (Dana Community Plan, Pg. 46)

6. Water and Sewer

- 6.1. **Public Water:** City of Hendersonville's records show that there is access for water connection adjacent to the subject area.
- 6.2. **Public Sewer:** City of Hendersonville records shows that sewer access is available near the subject area.



Map E: Water and Sewer Map

7. Staff Comments

- 7.1. **The 2020 CCP:** The CCP Future Land Use Map (See Map C) places parts of the Subject Area in the, Urban Services Area classification. The text and map of the 2020 CCP suggest that the Subject Area would be suitable for industrial development.
- 7.2. **Adjacent Zoning:** The subject area is adjacent to Residential Two Rural (R2R) to the West, South, and East and Community Commercial (CC) to the North.
- 7.3. **Comparison of Districts:** The existing Residential 2 Rural (R2R) and Community Commercial (CC) zoning districts are compatible with new industrial development. Applying the Industrial (I) zoning district will allow for industrial development.

8. Staff Recommendations

- 8.1. Based on the following recommendations from the CCP, he Subject Area may be suited for industrial development.
 - 8.1.1. The 2020 Henderson County Comprehensive Plan identifies parts of the Subject Area as being within the Urban Services Area (USA). The USA "will contain considerable commercial development at a mixture of scales: Local, Community, and Regional, as defined below." (CCP 2020, Pg. 133).
 - 8.1.2. The 2020 Henderson County Comprehensive Plan identifies parts of the Subject Area as being within the Rural Agricultural Area (RAA). The RAA will contain "portions of the county that are predominantly rural and are characterized by low-density residential development with substantial land areas devoted to agriculture and undeveloped lands." (CCP 2020, Pg. 136)

9. Technical Review Committee Recommendations

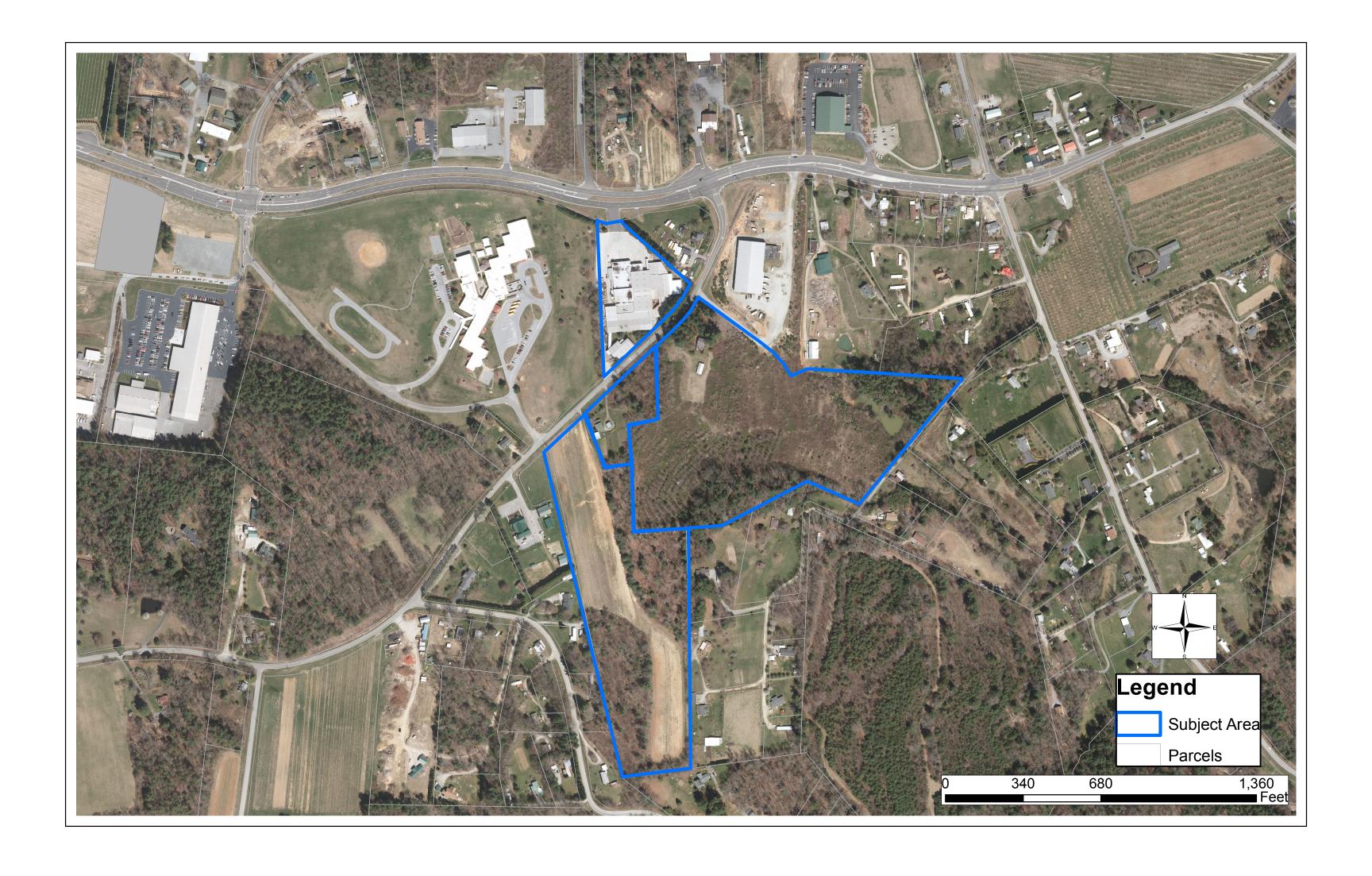
9.1. The TRC reviewed the application at its meeting on June 6, 2017 and voted to send forth a favorable recommendation to rezone the Subject Area based on the recommendations of the CCP.

10. Planning Board Recommendations

10.1. The Planning Board reviewed the application at its meeting on June 15th, 2017 and voted unanimously to send forth a favorable recommendation to rezone the Subject Area to an Industrial (I) zoning district based on the recommendations of the CCP. Mr. Trey Goodman removed himself from voting on this rezoning due to a conflict of interest.

11. Public Hearing

11.1. The Board of Commissioners held a public hearing regarding the rezoning application on August 7th, 2017. Following the public comment, the Board voted to close the public hearing. After some discussion, the Board voted to table the item. The Board may approve, approve with modification or deny the rezoning request.





RESOLUTION OF CONSISTENCY WITH THE COUNTY COMPREHENSIVE PLAN

WHEREAS, pursuant to N.C. General Statute §153, Article 18, the Henderson County Board of Commissioners exercises regulations relating to development within the County's jurisdiction; and

WHEREAS, the Henderson County Board of Commissioners (Board) adopted the Land Development Code (LDC) on September 19, 2007 and has amended the LDC to address new and changing issues;

WHEREAS, the Board desires to update and revise the regulations of the LDC; and

WHEREAS, the Planning Director and Planning Board provided recommendations regarding the proposed zoning map amendment with case #R-2017-02; and

WHEREAS, pursuant to N.C. General Statute §153-323, the Planning Director provided the prescribed public notice and the Board held the required public hearing on August 7, 2017; and

WHEREAS, N.C. General Statute §153-341 requires the Board to adopt a statement of consistency with the County Comprehensive Plan (CCP); and

NOW THEREFORE, BE IT RESOLVED by the Henderson County Board of Commissioners as follows:

- 1. That the Board reviewed the proposed map amendment (#R-2017-02) and finds that it is reasonable, in the public interest and it is consistent with the CCP and the Growth Management Strategy located therein; and
- 2. That the Board determines that the proposed map amendment provides for the sound administration of the LDC while balancing property rights and promoting reasonable growth within the County; and
- 3. That this Resolution shall be retained in the Office of the Clerk to the Board of Commissioners.

HENDERSON COUNTY BOARD OF COMMISSIONERS

BY:	
J. MICHA	EL EDNEY, Chairman
ATTEST:	
	[COUNTY SEAL]
Teresa Wilson, Clerk to the Board	

Rezoning Application #R-2017-02 Continued Discussion



Henderson County Board of Commissioners September 5, 2017

Henderson County Planning Department

Application Summary

- Rezoning Application: #R-2017-02
- Submitted on May 15, 2017
- Requests a rezoning from Residential Two Rural (R2R) and Community Commercial (CC) to Industrial (I) zoning district
- Approximately 37.4 acres
- Public Hearing held on August 7, 2017

