### HENDERSON COUNTY BOARD OF COMMISSIONERS

**MEETING DATE:** May 21, 2009

**SUBJECT:** Review Special Intensity Allocation (SIA) application WS-2009-04-02,

subdivision for existing Flavor 1st Growers and Packers INC.

**ATTACHEMENTS:** 1. Staff Memorandum

2. Planning Staff Memorandum

3. Mills River Staff Memorandum

4. Applicant Information, narrative and plan

5. Vicinity Site Map

6. Attachment – Existing Flavor 1<sup>st</sup> Properties

7. Attachment – Recombination of two existing Flavor 1<sup>st</sup> properties

8. Attachment – New property boundary for proposed Flavor 1<sup>st</sup> business

### **SUMMARY OF REQUEST:**

Brian D. Rose, President, submitted an application on property located in Mills River Township, for approval of a subdivision of an existing parcel of land where an existing business is located on March 31, 2009. The proposed business Flavor 1<sup>st</sup> Growers & Packers, INC has an (12,000 Square Foot) building with associated parking and sidewalks (171,765 Square Foot). The total impervious surface is 183,765 Square Foot. The application (Brian D. Rose, President) has proposed to combine two parcels to create the new boundary for the proposed business. See attachments 6-8 for clarification. The applicant request that the two proposed tracts be subdivided such that tract "Two" being 15.42 acres will be the result. Tract "Two" is the tract requesting a Special Intensity Allocation (SIA) permit. Tract "One" will request a Special Intensity Allocation (SIA) permit under separate application. The proposed Tract "Two" meets all criteria set for a SIA permit.

Category 3 has a total of 19.723 acres; this application removes 15.420 acres from the total if approved. This would leave 4.303 acres for future projects located in the WS-III Balance of Watershed district.

**BOARD ACTION REQUESTED:** The Watershed Administrator recommends approval of project as submitted.

**Suggested Motion:** I move that the Board approve the application for Flavor 1<sup>st</sup> Growers and Packers INC Special Intensity Allocation (WS-III Balance of Watershed) as submitted.

100 North King Street • Hendersonville, NC 28792 Phone 828-694-6523 • Fax 828-697-4535

### <u>MEMORANDUM</u>

**TO:** Henderson County Board of Commissioners

FROM: Natalie J. Berry, Water Supply Watershed Administrator

**DATE:** June 1, 2009

**SUBJECT:** Staff review & recommendations or Category 3 SIA application

WS-2009-04-01 (Flavor 1<sup>st</sup> Packers and Growers INC - existing business)

I, Water Supply Watershed Administrator, have reviewed application WS-2009-04-01 submitted by Dr. Brian D. Rose, (president) for a category 3 Special Intensity Allocation (SIA) Permit. This project is located in the Town of Mills River. The total acreage for the parcel is 8.99 acres.

Based on the Water Supply Watershed Ordinance and the criteria set by the Board of Commissioners at their December 19, 2007 meeting, as well as the recommendations from the Planning Department and the Town of Mills River staff, I have provided the following comments and recommendations for the Boards consideration:

### 1. The proposed use of the property, size of the proposed use, and size of the property.

The applicant is proposing a new warehouse facility with parking on parcel Two. The new facility, including parking area, will have a total impervious surface of 27% (183,765 sq. ft.). The WS III watershed allows by right 24% impervious surface. Parcel Two is currently vacant and proposing to build a new structure that will accommodate adequate parking and sidewalks.

Mills River Staff recommends approval.

Watershed Administrator recommends approval. To address the planning staff comment - the applicant requested only current needs. Since a building permit must be applied for within six months of approval, the design of phase 2 of the project would not be ready. The proposed parking area will be for both expansions when complete.

### 2. The proposed use shall be developed in such a manner as to:

- a. **Comply with all applicable local, state and federal statutes, ordinance and regulations.** The Town of Mills River stated that the project is consistent with Mills River Zoning Ordinance and any expansion or new development will be required to comply with parking, landscaping and signage requirements at the time of development.
- b. Be in accordance with the Henderson County 2020 Comprehensive Plan, Long Range Transportation Plans and Comprehensive Transportation Plans of the County and/or Long Range Transportation Plans and Comprehensive Transportation Plans of any municipality of the County. The Town of Mills River stated that the project is consistent with Mills River with the Comprehensive Transportation Plan with easy access to NC 280, Boylston Highway for the purposes of commerce.

- c. Minimize the effects of noise, glare, dust, solar access and odor on those persons residing or working in the neighborhood of the proposed use. This project does not appear to impose unnecessary noise, glare, odor, dust or impede solar access to those living and working in the area or in such a way that would impact water quality for the community.
- d. Minimize environmental impacts on the neighborhood including the following groundwater, surface water, wetlands, endangered/threatened species, archeological sites, historic preservation sites and unique natural areas. The consensus is the existing use of the property does not have any environmental impacts to groundwater, surface water, wetlands, endangered/threatened species, archeological sites, historic preservation sites or unique natural areas.
- e. **Minimize built upon area.** Watershed Administrator would like to address the planning staff comment. The applicant requested only current needs. Since a building permit must be applied for within six months of approval, the design of phase 2 of the project would not be ready that quick. The proposed parking area will be for both expansions when design is complete.
- f. **Direct storm water runoff away from surface waters.** The nearest surface water is an unnamed tributary located on the west of the project site across Banner Farm Road. The site does not have any surface waters in close proximity to be a danger.

### 3. Provisions/Arrangements have been made concerning:

- a. Ingress and egress to property and proposed structures thereon (with particular reference to automotive/pedestrian safety/convenience and traffic flow/control). The applicant proposes a entrance/exit to the property from Banner Farm Road. The applicant also provided connectivity to the existing parking lot on Tract "One" which will aid in pedestrian and vehicular traffic and reduce trips in and out of the site.
- b. **Off-street parking and loading areas.** The proposed parking will be reviewed in accordance with the Town of Mills River zoning ordinance for compliance at time of permit approval.
- c. **Utilities (with particular reference to locations, availability and compatibility).** The proposed utilities will be reviewed in accordance with the Henderson County Building Inspections Department for compliance at the time of permit approval.
- d. **Buffering and landscaping (with particular reference to type, location and dimensions).** The proposed buffering and landscaping will be reviewed in accordance with the Town of Mills River zoning ordinance for compliance at time of permit approval.
- e. **Structures (with particular reference to location, size and use).** The proposed structure location and size has been shown on plan.

Staff recommends that the Board approve the Category 3 SIA application WS 2009-04-02 for the Flavor 1<sup>st</sup> Growers and Packers INC on condition of the applicant satisfying conditions stated above.

213 First Avenue East • Hendersonville, NC 28792 Phone 828-697-4819 • Fax 828-697-4533

### **MEMORANDUM**

TO: Natalie J. Berry, Watershed Administrator & Erosion Control Division Chief

FROM: Planning Staff

**DATE:** May 14, 2009

SUBJECT: Staff review & recommendation for Category 3 SIA application #WS 2009-04-01 &

#WS 2009-04-02 for Flavor 1st Growers & Packers, Inc.

Staff has reviewed application #WS 2009-04-01 (parcel "One") and application #WS 2009-04-02 (parcel "Two") submitted by Flavor 1<sup>st</sup> Growers and Packers, Inc. for a Category 3 Special Intensity Allocation (SIA) on approximately 24.41 acres total. Flavor 1<sup>st</sup> is reconfiguring the lot line for two existing tracts of land, parcel One and Two. Parcel One (PIN 9631820334) has an approved SIA for the existing building. The new lot line configuration for parcel one will result in a new SIA on the proposed 8.99 acres. No additional expansions are proposed for parcel One; therefore the original SIA for parcel one will be reallocated and a new SIA will need to be approved. The new lot line configuration will leave Parcel Two (PIN 9631823045) with 15.42 acres. The owner is requesting an SIA for parcel Two to construct a new building and parking area. Based on the Board of Commissioners criteria for evaluating category 3 SIA's, Staff has provided the following comments and recommendations for the Boards consideration:

1. The proposed use of the property, size of the proposed use, and size of the property. Parcel One is 8.99 acres and contains an existing building and is not proposing to increase the current impervious surface from 69% (271,202 sq. ft.). The applicant is proposing a new warehouse facility with parking on parcel Two. The new facility, including parking area, will have a total impervious surface of 27% (183,765 sq. ft.). The WS III watershed allows by right 24% impervious surface. Parcel Two is currently vacant and proposing to build a new structure that will accommodate adequate parking. Staff recommends that the applicant work with the Town of Mills River to reduce the size of the parking area to eliminate the need for an SIA since granting the SIA will deduct 15.42 acres from the remaining balance of 25.593 acres. If both of these SIA's are granted, the WS III watershed will have a balance of 4.303 acres left for future category 3 SIA's.

The SIA applications are based on the parcel size after the lots have been reconfigured and recorded. Since SIA allocations are not allowed to count impervious surface deductions from adjoining parcels, Staff recommends as a condition of the SIA, that the parcels be reconfigured and recorded in the register of deeds prior to a building permit being issued.

- 2. The proposed use shall be developed in such a manner as to:
  - a. Comply with all applicable local, state and federal statutes, ordinance and regulations. The subject area is located in the Town of Mills River and should comply with all applicable regulations by the Town of Mills River.

- b. Be in accordance with the Henderson County 2020 Comprehensive Plan, Long Range Transportation Plans and Comprehensive Transportation Plans of the County and/or Long Range Transportation Plans and Comprehensive Transportation Plans of any municipality of the County. The Town of Mills River will indicate compliance with any specific municipal plans. The Henderson County 2020 Comprehensive Plan (CCP) Future Land Use Map designates the project site for industrial development.
- c. Minimize the effects of noise, glare, dust, solar access and odor on those persons residing or working in the neighborhood of the proposed use. The CCP Future Land Use Map designates these parcels and the surrounding land as being suitable for industrial development. The applicant has indicated that the new proposed facility will have a grave parking lot, but should address how it will minimize the effect of noise, glare, dust or odor on adjacent properties.
- d. Minimize environmental impacts on the neighborhood including the following groundwater, surface water, wetlands, endangered/threatened species, archeological sites, historic preservation sites and unique natural areas. The proposed use of the property does not suggest any environmental impacts to groundwater, surface water, wetlands, endangered/threatened species, archeological sites, historic preservation sites or unique natural areas. The applicant should address any potential impacts or concerns related to these areas.
- e. **Minimize built upon area.** The applicant does not intend to maximize built upon area on parcel Two. It is difficult to determine, based on the plans, if it would be possible to reduce the built upon area, but Staff recommends that the applicant reduce the impervious surface by 3 % in an effort to avoid an SIA and preserve the limited amount of available acreage for future SIA's.
- f. **Direct stormwater runoff away from surface waters.** The nearest surface water is an Unnamed Tributary to the west of the project site across Banner Farm Road. The applicant did not indicate measures to direct stormwater runoff.

### 3. Provisions/Arrangements have been made concerning:

- a. Ingress and egress to property and proposed structures thereon (with particular reference to automotive/pedestrian safety/convenience and traffic flow/control).

  Parcel One has two entrances/exists from Banner Farm Road to the existing building. The applicant has proposed an additional entrance/exit off Banner Farm Road for parcel Two to accommodate traffic to the new proposed facility. The applicant has also provided internal connectivity between these two tracts of land near the back of the gravel parking area. This will aid in pedestrian and vehicular traffic and reduce trips in and out of the site.
- b. **Off-street parking and loading areas.** The applicant has designated a new parking and loading area for the proposed facility on parcel Two. The proposed parking should be reviewed in accordance with the Town of Mills River zoning ordinance for compliance. Staff encourages the parking area be reduced to alleviate the need for the SIA.
- c. Utilities (with particular reference to locations, availability and compatibility). The applicant has not submitted a formal site utility plan but should indicate the location/availability/compatibility of utilities.
- d. **Buffering and landscaping (with particular reference to type, location and dimensions).** The applicant has indicated that there will be approximately 120,546 sq. ft. or 31% total area on parcel One, and approximately 487,813 sq. ft. or 73% total area on parcel Two of landscaped and non impervious surfaces. The landscaping should be reviewed in accordance with the Town of Mills River zoning ordinance.

e. **Structures** (with particular reference to location, size and use). The applicant is proposing to locate the new proposed facility near Banner Farm Road adjacent to the existing building on parcel One.

### **Staff Recommendations:**

Staff recommends that the Board approve the Category 3 SIA application #WS 2009-04-01 (parcel One) for Flavor 1<sup>st</sup> Growers and Packers, Inc. subject to the applicant satisfying conditions which may result from: the comments of Planning Staff, recommendations of the Watershed Administrator, and Board of Commissioners' discussion.

Staff further recommends that the applicant reduce the impervious surface for parcel Two by 3% so that an SIA would not be required. If this is not a valid option, Staff recommends that the Board approve the Category 3 SIA application #WS 2009-04-02 (parcel Two) for Flavor 1<sup>st</sup> Growers and Packers, Inc. subject to the applicant satisfying conditions which may result from: the comments of Planning Staff, recommendations of the Watershed Administrator, and Board of Commissioners' discussion.



### Town of Mills River Staff Review Report

May 22, 2009

**TO:** Natalie Berry, CFM, CPESC, CPSWQ

FROM: Jaime Adrignola, AICP, Town Manager

SUBJECT: WS-2009-04-01 and WS-2009-04-02 Johnson Farm Repack Inc. Application

### **Review Summary**

This project appears to comply with all applicable Town of Mills River ordinances and policies as well as those applicable Henderson County ordinances and policies related to watershed allocations.

### **Project Description**

Johnson Farm Repack Inc. has applied for approval of both an existing building and parking area and a new warehouse building and parking area in the Mills River Light Industrial (MR-LI) Zoning district. The proposal would recombine the existing parcels into two tracts and apply for Special Intensity Allocations on both the existing site and the new site for development. Tract One will be a total of 8.99 acres with the existing building and Tract Two will be a total of 15.42 acres with a proposed 12,000 square foot warehouse and gravel parking area.

### Mills River staff comments on criteria

This project's use is consistent with the Mills River Zoning Ordinance and the new building site will be required to comply with parking, landscaping and signage requirements at development. It is also consistent with the goals as outlined in the Mills River Comprehensive Land Use Plan as well as in the Henderson County Comprehensive 2020 Plan which designates this area as an urban service area, ideal for commercial development. This project is also consistent with the Comprehensive Transportation Plan with easy access to NC 280, Boylston Highway for the purposes of commerce

The watershed protection ordinance was designed to protect the drinking water supply and to protect water quality. This project does not appear to impose unnecessary noise, glare, odor, dust or impede solar access to those living and working in the area or in such a way that would impact water quality for the community.

This project appears to have minimal environmental impacts. This project also meets the built upon restrictions listed in the watershed ordinance for Special Intensity Allocation approval.

## Henderson County Special Intensity Allocation (SIA) Application Form

Date 3/3/109 File No. WS-2009-04-02
Owner's Name Flavor 1st Growers & Packers, Inc.
Applicant's Name Brian D. Rose, Pres.
Mailing Address PO Box 1009, Horse Shoe, NC 28742
Phone Number (828) 890 - 3630
Project Location OFF OF Banner Farm Rd., Mills River, NC
28759 PIN 1001200 and a portion of 1001199
Project Description Warehouse type building with parking
area. New survey to be completed as proposed (Parcel "B"
Applicant's Signature
**************************************
Date Received 3/31/2009 Plans Attached 0-10176536/ws-00-369
Fee Paid 250,00
Previous Applications YES No File No
Disposition
Total Project Area acres(s)
Percent Built Upon %
Staff Review
Comments

Planning Board Review	
Planning Board Recommendations	
Board of Commissioners Review	<del></del> -
Board of Commissioners Action	
Total Acreage to Date in Special Intensity Allocation (SIA):	
acres	

## Banner Farm Rd - FFGP Existing Parcels and Boundaries

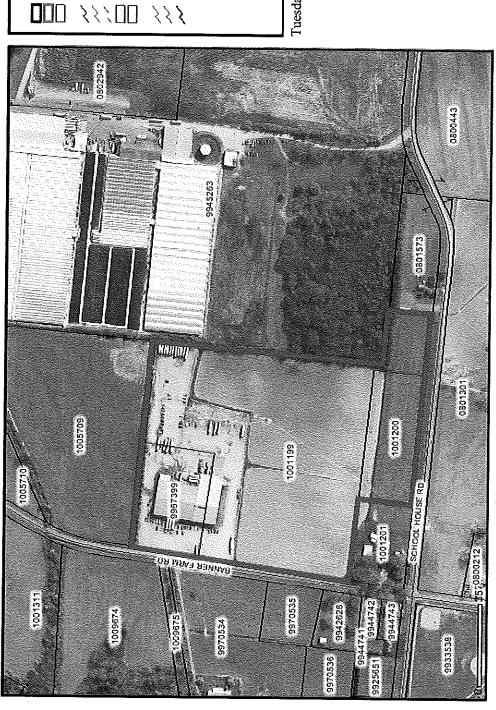
LEGEND

Lot\_Shops\_hooks\_seader\_shors

County\_Boundary

Parcel Loader Lines

Parcel Latines SC\_Counter





\*\*\*WARNING: THIS IS NOT A SURVEY!\*\*\*

This map is prepared for the inventory of real property found within this jurisdiction, and is compiled from recorded deeds, plats, and other public records and data. Users of this map are hereby notified that the aforementioned public primary information sources should be consulted for verification of the information contained on this map. The County and mapping company assume no legal responsibility for the information contained on this map.

# Banner Farm Rd - FFGP Proposed Parcel B (15.11 ac. +/-)

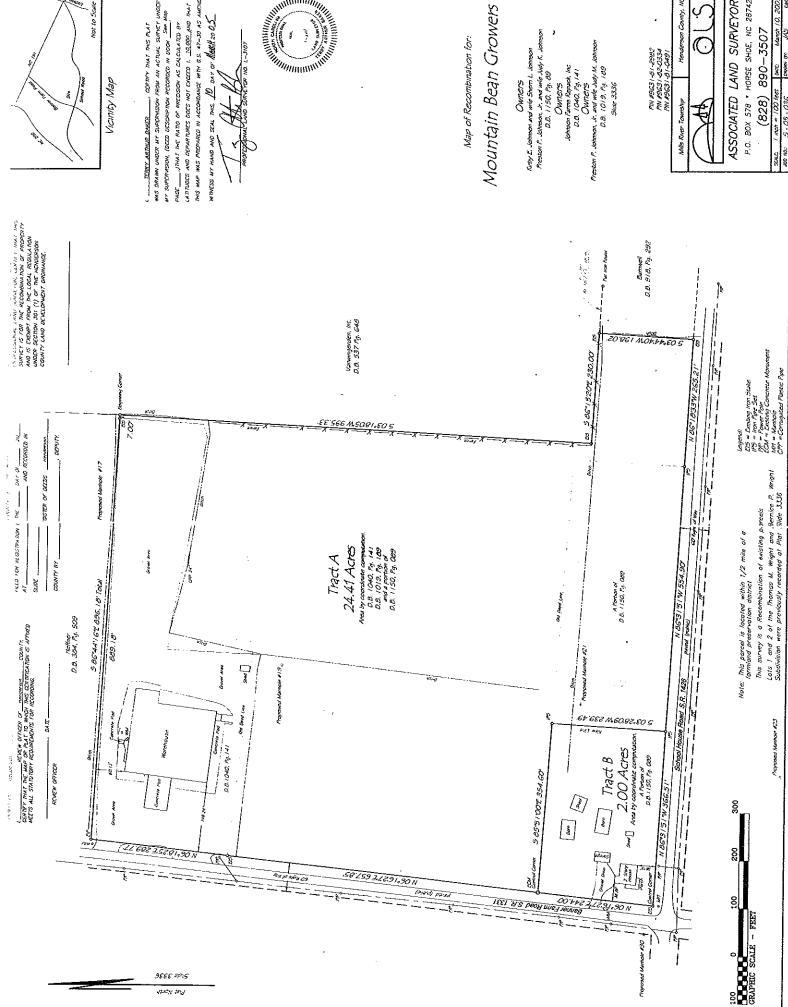
Parcel Lot Lines



Tuesday, March 31 2009

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THIS MAP WAS PREPARED IN ACCONDANCE WITH G.S. 47—30 AS AMENDED LATITUDES AND DEPARTURES DOES NOT EXCEED 1. 19,000 AND THAT MAKH 20 05 PAGE\_\_\_\_\_,JTHAT THE RATIO OF PRECISION AS CALCULATED BY

Henderson County, NC

ASSOCIATED LAND SURVEYORS P.O. BOX 578 \* HORSE SHOE, NC 28742

(828) 890-3507

